

UK Climate Risk
Independent
Assessment (CCRA4)

Technical Report

Chapter 3: Built Environment

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16 **3.1 Chapter summary**

17 The built environment encompasses residential and non-residential buildings, and communities, cultural
18 heritage and public services. Adapting the UK's building stock to address long-term climate risks presents
19 significant challenges, particularly in identifying appropriate measures for effective mitigation. This chapter
20 assesses the risks to buildings, particularly those associated with heat, flooding and extreme weather conditions,
21 and downstream impacts.

Headlines

- For the built environment, the highest urgency risks are due to overheating (BE1) and flooding (BE2). There is often a confluence of extreme events, such as storms and more intense rainfall (BE4), heatwaves, droughts, and floods. These events, place strain on the local emergency service response capabilities (BE8), especially in densely populated urban areas.
- Household energy demand is expected to change (BE9), driven by the projected increase in cooling demand (especially in England) and fall in heating demand. Additionally, in some cases, the impact of rising indoor temperature has implications beyond occupant health (covered in the health chapter). In schools (BE7), there is reduced well-being among students, increased loss of cognitive performance, and lower test scores.
- Risks to the built environment disproportionately affect vulnerable populations, such as older people, young children and people with poor health or disabilities. Risks are also higher in low-income neighbourhoods, deprived areas, and isolated communities.
- New evidence has identified additional areas of action, extending beyond the investigation stage. For example, further evidence suggests that reduced summer rainfall and the associated increase in soil drought (BE4), related to subsidence, has a greater impact than previously predicted.
- Risk from coastal change (BE3), varies locally between and within countries and is expected to rise significantly over time, especially by 2080s. Further investigation is needed in individual countries, especially Scotland, Wales and Northern Ireland. This lack of evidence is true for BE3 and across many other risk categories.
- There is a significant gap in evidence across countries for indoor environmental quality risk (BE5) and risks to broader building types within public services (BE7). These need further investigation.
- More evidence is needed for individual countries, particularly Scotland, Wales, and Northern Ireland, where gaps exist across several risk categories.

22

23 **Increasing temperatures are making the inside of buildings uncomfortably hot (BE1), requiring ‘critical action’.**
24 Hotter summers are expected across the UK as global temperatures continue to rise. The risk of overheating is
25 driven by building design, its operation, occupant behaviour, and the local climate. Critical Action is needed to
26 reduce the risk of overheating in both new and existing buildings. Many buildings that will still be in use in the

27 mid-to-late century are already built, and some have cultural value. While critical action is necessary to manage
28 the overheating risk in England, Scotland, and Wales, further action is needed in Northern Ireland.

29 **The flood risk from coastal, rivers, surface water and wastewater to buildings and communities (BE2) across**
30 **all UK nations needs critical action.** There has been significant public investment in flood defences and new
31 schemes, though surface water flooding remains a particular challenge requiring different approaches. Ongoing
32 challenges include planning enforcement, property-level resilience, and coverage for all communities. This has a
33 significant impact in dense urban areas, because of continued development in high-risk areas such as floodplains
34 and coastal zones.

35 **Across the UK, the risk to buildings and communities from storms, wind-driven rain, subsidence, wind, and**
36 **wildfires (BE4) is increasing and has reached a high level.** Seasonal rainfall intensity is expected to rise, with
37 Scotland being most affected, particularly in the west, followed by Wales. Summer soil drying and associated
38 subsidence risk are intensifying, especially in southern England, with risk gradually decreasing further north. The
39 direct and indirect impacts associated with these events are inevitable, and more action is necessary to mitigate
40 them.

41 **Risks to local resilience planning and emergency response (BE8) are high across all UK regions.** Weather events
42 requiring emergency responses are expected to continue increasing in the future, alongside population growth
43 and urban expansion, requiring Critical Investigation. This will likely increase the strain on emergency services,
44 especially as these events have a growing tendency to overlap or occur within a short time period.

45 **Climate risks, such as rising temperatures, have implications that extend beyond health and wellbeing.** For
46 instance, in schools (BE7), indoor overheating is observed to negatively affect students' learning and wellbeing,
47 resulting in decreased cognitive performance and lower test scores. In prisons, overheating can contribute to
48 tension and unrest, when combined with the vulnerabilities of inmates overheating can also limit the
49 effectiveness of standard health interventions.

50 **Increasing temperature is significantly altering energy demand trends (BE9).** Summer cooling energy demand is
51 projected to rise, while winter heating demand is projected to fall. The increased cooling energy demand,
52 resulting from the rising uptake and use of air conditioning, is expected to be higher in England, particularly in
53 London, South West, and South East England.

54 **Most climate change-related risks to buildings and communities disproportionately affect vulnerable**
55 **populations.** Vulnerability to risks across the built environment depends on both the level of exposure and the
56 characteristics of people and communities. Age, health and socio-economic circumstances all play a role. Older
57 people, young children, and people with poor health or disabilities are at a higher risk. This also extends to low-
58 income neighbourhoods, deprived areas, and isolated communities.

59 **Risk to buildings and communities from coastal change (BE3) across the UK is currently low to medium,**
60 **increasing to high and very high due to climate change.** Coastal change is difficult to predict due to complex,
61 often non-linear feedback between landforms, and shoreline processes. Further Investigation is needed to
62 increase confidence in Scotland, Wales, and Northern Ireland.

63 **Evidence gathered across all risks in the built environment points towards further and urgent action needed.**
64 However, additional evidence is required to fill the gaps in understanding risks to indoor environmental quality
65 (BE5) and cultural heritage and landscapes (BE6) across the four nations. Additionally, more investigation is
66 needed in public service facilities, beyond schools and prisons (BE7).

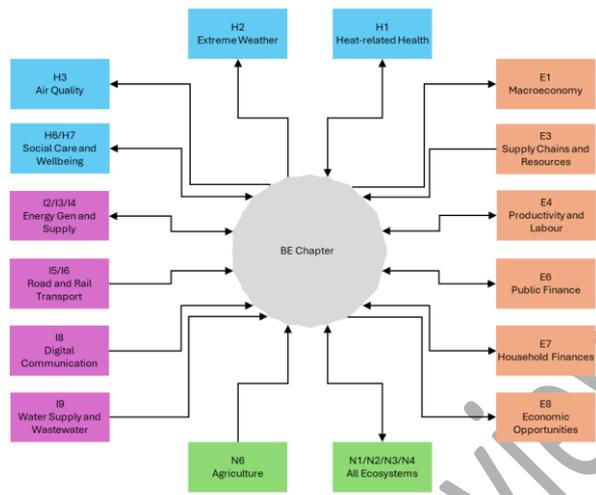
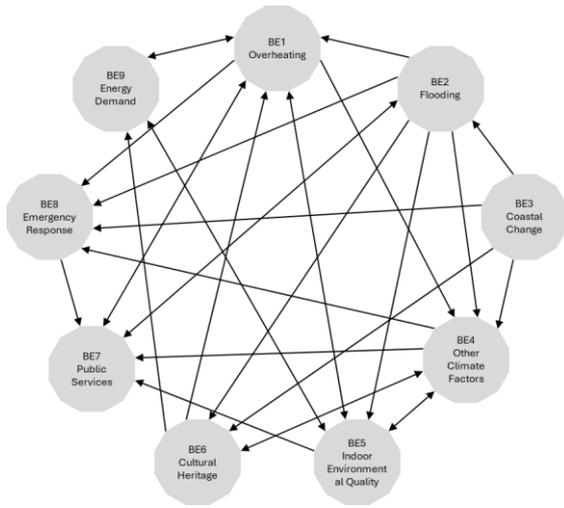
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Table 3.1: List of risks and urgency scores for Built Environment by country. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter Where insufficient evidence is available to provide urgency scores at an individual country level, a single score is provided at the UK level in a merged box.

ID	Risk		Present	2030	2050	2080	Urgency
BE1	Risks to buildings and communities from heat	UK	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN
		England	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN
		Northern Ireland	+ (H)	+ (H)	++ (H)	++ (H)	CI
		Scotland	+ (H)	+ (VH)	++ (VH)	++ (VH)	CAN
		Wales	++ (H)	++ (VH)	++ (VH)	++ (VH)	CAN
BE2	Risks to buildings and communities from flooding	UK	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN
		England	+++ (H)	+++ (H)	+++ (VH)	+++ (VH)	CAN
		Northern Ireland	+++ (H)	+++ (H)	+++ (VH)	+++ (VH)	CAN
		Scotland	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN
		Wales	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN
BE3	Risks to buildings and communities from coastal change	UK	+++ (M)	++ (M)	++ (M)	+ (H)	MAN
		England	+++ (M)	++ (M)	++ (M)	+ (H)	MAN
		Northern Ireland	++ (L)	++ (L)	+ (M)	+ (M)	FI
		Scotland	+++ (L)	++ (L)	+ (M)	+ (M)	FI

		Wales	+++ (L)	++ (L)	+ (M)	+ (H)	FI
BE4	Risks to buildings and communities, excluding from heat, flooding and coastal change	UK	+++ (H)	++ (H)	++ (H)	++ (H)	MAN
		England	+++ (H)	++ (H)	++ (H)	++ (H)	MAN
		Northern Ireland	++ (H)	++ (H)	++ (H)	++ (H)	MAN
		Scotland	+++ (H)	++ (H)	++ (H)	++ (H)	MAN
		Wales	+++ (H)	++ (H)	++ (H)	++ (H)	MAN
BE5	Risks to indoor environmental quality	UK	++ (H)	+ (M)	+ (M)	+ (M)	MAN
		England	++ (H)	+ (M)	+ (M)	+ (M)	MAN
		Northern Ireland	++ (H)	+ (M)	+ (M)	+ (M)	MAN
		Scotland	++ (H)	+ (M)	+ (M)	+ (M)	MAN
		Wales	++ (H)	+ (M)	+ (M)	+ (M)	MAN
BE6	Risks to cultural heritage and landscapes	UK	++ (M)	++ (M)	+ (H)	+ (H)	CI
		England	++ (M)	++ (M)	+ (H)	+ (H)	CI
		Northern Ireland	+ (M)	+ (M)	+ (H)	+ (H)	CI
		Scotland	++ (M)	++ (M)	+ (H)	+ (H)	CI
		Wales	++ (M)	++ (M)	+ (H)	+ (H)	CI

BE7	Risks to facilities delivering public services, excluding health and social care	UK	++ (M)	++ (M)	+ (M)	+ (H)	MAN
		England	++ (M)	++ (M)	+ (M)	+ (H)	MAN
		Northern Ireland	+ (M)	+ (M)	+ (M)	+ (M)	FI
		Scotland	+ (M)	+ (M)	+ (M)	+ (H)	FI
		Wales	+ (M)	+ (M)	+ (M)	+ (M)	FI
BE8	Risks to local resilience planning and emergency service response capabilities	UK	+++ (H)	++ (H)	+ (VH)	+ (VH)	CI
		England	+++ (H)	++ (H)	+ (H)	+ (VH)	CI
		Northern Ireland	++ (H)	++ (H)	+ (H)	+ (VH)	CI
		Scotland	++ (H)	++ (H)	+ (VH)	+ (VH)	CI
		Wales	++ (H)	++ (H)	+ (VH)	+ (VH)	CI
BE9	Risks to and opportunities for households from changing energy demand	UK	+++ (M)	++ (M)	++ (H)	++ (H)	MAN
		England	+++ (M)	++ (M)	++ (H)	++ (H)	MAN
		Northern Ireland	+++ (L)	+++ (L)	++ (L)	++ (M)	SCA
		Scotland	+++ (L)	+++ (L)	++ (L)	++ (M)	SCA
		Wales	+++ (L)	++ (L)	++ (M)	++ (H)	MAN



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70 *Figure 3.1 Built environment chapter interconnecting risks : within the chapter (left) and with other chapters (Right)*

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3.2 Risks to the Built Environment

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3.2.1 Risk to buildings and communities from heat – BE1

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Higher ambient temperatures are expected to cause more buildings and outdoor spaces to be uncomfortably

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hot for a greater proportion of the time. This section covers the risk of overheating in buildings and heat

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outdoors without discussing the health, economic, or energy impacts etc., which are covered by other sections.

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Risks to services such as schools, hospitals, prisons etc., are covered by other sections.

Headlines

- Critical Action is needed for this risk in England, Scotland and Wales. More Action is needed in Northern Ireland.
- Hotter summers are expected as global temperatures increase. Much of the building stock that will exist in the mid-to-late century is already built. The combination of building design and operation as well as changes in climate are driving overheating risk across the building stock.
- There are critical evidence gaps, particularly in Scotland and Northern Ireland. In addition, there is a lack of evaluation of interventions including the implementation of building regulations and post-occupancy monitoring of new or adapted buildings.
- Evidence is lacking on the effectiveness of current adaptation actions.

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Table 3.2: Urgency scores BE1 Risks to buildings and communities from heat. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ = High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

ID	Risk		Present	2030	2050	2080	Urgency
BE1	Risks to buildings and communities from heat	UK	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN
		England	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN
		Northern Ireland	+ (H)	+ (H)	++ (H)	++ (H)	CI
		Scotland	+ (H)	+ (VH)	++ (VH)	++ (VH)	CAN
		Wales	++ (H)	++ (VH)	++ (VH)	++ (VH)	CAN

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80 3.2.1.1 Evidence relevant to the entire United Kingdom

81 Current and future drivers of risk

82 Risks to buildings and communities from heat have multiple drivers. Hazards include increased temperatures
83 and more heatwaves (consecutive hot days), higher daily maximum temperatures and higher nighttime
84 temperatures, which are exacerbated by the Urban Heat Island effect (State of the Climate Chapter) (Bassett et
85 al., 2020; Brousse et al., 2024; Chowienczyk et al., 2020; Simpson et al., 2024; Simpson et al., 2025). Overheating
86 is a risk during warm seasons and heatwaves. Exposure to the risk depends on building characteristics such as
87 housing quality, type, size, insulation levels, ventilation, active cooling, glazing and shading. Exposure also
88 depends on broader built-environment characteristics such as built-up fraction, building materials, and level of
89 vegetation. Vulnerability of the population depends on demographic factors, including population density, age,
90 socio-economic characteristics, as well as occupant behaviours (Cole et al., 2024, 2023; Kenny et al., 2024;
91 Sahani et al., 2024; Taylor et al., 2024). Risks to health also depend on other factors which are discussed in H1.
92 The current building stock is observed to overheat in the present climate and is generally not well adapted to the
93 future climate. Overheating was reported by 12% of households in the 2023 English Housing Survey (EHS). Based
94 on monitoring of indoor temperatures in a sample of homes, the Energy Follow Up Survey (EFUS) reported 15%
95 of living rooms and 19% of bedrooms overheated in summer 2018 (EFUS, 2021).

96 Certain kinds of housing are more likely to overheat, for example flats (EFUS, 2021). Monitoring studies indicate
97 that more energy efficient buildings are not necessarily at greater risk of overheating, contrary to some previous
98 studies although these did not distinguish between flats and houses (Lomas et al., 2021, 2024; Taylor et al.,
99 2023).

100 Outdoor temperatures drive indoor temperatures. While people spend most of their time indoors, outdoor
101 temperatures are important to understand heat stress, due to this relationship. Cool spaces, such as parks or
102 green areas (or cool public buildings) can offer refuge from heat. Outdoor heat can make it uncomfortable or
103 unsafe to walk or do physical work outdoors, especially where shade is not available. Access to cool spaces, and
104 availability of shade, may be unequal across the population.

105 Interaction with other risks

106 Adoption of air conditioning can decrease overheating risk (although not necessarily in an equitable way), and
107 overheating can drive adoption of air conditioning, suggesting a two-way connection with BE9. Mass adoption of
108 air conditioning in dense urban areas could exacerbate overheating through waste heat outside buildings
109 (Brousse et al., 2022). Air conditioning use could impact energy demand (BE9) and potentially contribute to
110 electricity system disruption (I2 and I3). Electricity system disruption during hot weather would exacerbate
111 overheating risk for homes dependent upon air conditioning. Downstream, risks to health from heat (H1) are
112 mediated by indoor overheating, but this link is poorly quantified and data directly linking health impacts to
113 indoor temperature is lacking (Murage et al., 2024). In addition, uncomfortably hot conditions can lead to
114 reduced productivity – in outdoor or indoor conditions (working from home or in the office) – and absenteeism
115 (E4). Indoor air quality may worsen with temperature rises in polluted areas due to changes in ventilation and
116 window opening behaviour (BE5). Overheating can also affect service delivery in schools, hospitals, and prisons
117 or other public buildings (BE7). Nevertheless, adaptation of buildings to overheating could provide an economic
118 opportunity (E8).

119 Assessment of current magnitude of risk

120 Risk is quantified based on numbers of households affected by overheating, and heat-related mortality burdens.
121 Research, particularly in England, suggests that overheating in homes is already widespread, affecting millions of

122 people (EFUS, 2021). Data estimating the number of people affected by building overheating is only available for
123 England. In the absence of nation-specific evidence, risk magnitude estimates for the other nations are based on
124 the consideration of nation-specific temperature projections and building stock composition. Evidence for the
125 number of people affected is provided by estimates of heat-related mortality based on outdoor temperatures.
126 These scores are aligned with H1. Therefore, risk magnitude is assessed as High to Very High in all countries of
127 the UK, with High confidence in England, Medium confidence in Wales, and Low confidence for Scotland and
128 Northern Ireland, where there is less research. Remotely-sensed land surface temperatures have proven to be
129 poor predictors of outdoor heat exposure, especially in cities (Chakraborty et al., 2022; Fahy et al., 2024), so
130 were not considered in this report.

131 **Assessment of future magnitude of risk**

132 Future risk of overheating was assessed using evidence from published literature, expert judgement and the
133 most recent UK Climate Projections (UKCP18), noting the limitation that the UKCP18 projections are of outdoor
134 temperature. Consistency with scoring in risk H1 was also considered. Confidence in magnitude of risk is High in
135 England because there is a larger body of published literature in general agreement, and good availability of
136 data. Confidence is Low in Scotland and Northern Ireland as there are fewer studies. Confidence in Wales is
137 Medium, despite a lack of primary literature, because expert judgement suggests that risks would be similar to
138 England, which is better studied. Confidence in magnitude of risk increases in Scotland and Northern Ireland
139 from 2050 onwards because projected changes in temperature are higher than the 2030s. Although there is less
140 specific research on these areas, expert judgement suggested that we can be more confident of an increase in
141 overheating over the longer timescale. The risk magnitude for Northern Ireland is currently set to High until the
142 2080s, based on estimates of heat-related deaths. However, it should be considered potentially Very High,
143 aligning more closely with Scotland's risk scores.

144 **Level of preparedness for risk**

145 Since 2022, building regulations address overheating in new buildings (except in Northern Ireland), which should
146 reduce overheating in new buildings. There is an ongoing discussion as to whether these regulations should be
147 extended to cover "material change of use" and existing buildings (Climate Change Committee, 2025). Whether
148 these regulations reduce overheating will depend upon how they are applied. There is not yet direct evidence on
149 the efficacy of the regulations for reducing overheating in practice: large scale post-occupancy monitoring could
150 help to provide this evidence (Climate Change Committee, 2025; Durosaiye et al., 2019; Environmental Audit
151 Committee, 2024).

152 New Building Regulations in England, Scotland, and Wales set standards for avoiding overheating (Ministry of
153 Housing, 2021; Scottish Statutory Instruments, 2022a). Maximum glazing area and minimum openable window
154 area are specified, depending on floor area, building orientation and whether the building is identified as high
155 risk. Dynamic thermal modelling can be used to test the building design against the indoor overheating standard
156 (e.g., TM59). Excess heat should be prevented by limiting solar gains and ensuring adequate ventilation. Factors
157 affecting the use of windows must be considered, including security, noise, pollution, and safety. Air
158 conditioning can only be used to meet the standard if passive measures are not sufficient.

159 Excess heat is included as a risk in the Housing Health and Safety Rating System (GOV.UK, 2006). If a local
160 authority identifies a category 1 hazard (most dangerous, e.g., death is reasonably foreseeable as a result) in a
161 building they must take enforcement action. The Decent Homes Standard requires that social housing must be
162 free from category 1 hazards. The Building Safety Regulator has statutory responsibility for overseeing safety
163 and standards of all buildings.

164 Interventions in planning and urban design, such as green space and water features, can reduce temperatures in
165 urban areas and improve thermal comfort outdoors (Sahani et al., 2023). A growing number of local
166 governments in the UK have developed climate adaptation plans and are considering heat risk. Local
167 governments including Greater London and Greater Manchester have planning guidance including urban
168 greening fractions, which are motivated by drainage and biodiversity but may also reduce urban heat, as shown
169 in some modelling studies (Brousse et al., 2024). However, urban green infrastructure remains unequally
170 distributed throughout the urban environment, with wealthier locations in the UK tending to have greater green
171 space coverage (Ngan et al., 2025). Some local governments have also adopted cooling hierarchies into strategic
172 planning policy. For example, The London Plan requires projects to demonstrate that the potential for
173 overheating is reduced through passive design measures (such as external shading) and without reliance on air
174 conditioning (Greater London Authority, 2021).

175 **Assessment on the evidence base and evidence gaps**

176 Overall, there is a lack of consistent data on overheating incidence and monitoring of adaptation and
177 preparedness measures. The EHS and EFUS include occupant-reported overheating in homes and measures used
178 to keep cool, and EFUS monitors indoor temperatures, but these only cover England and reporting is infrequent.
179 There are no public official statistics that provide regular monitoring of overheating in buildings. There are also
180 none which monitor delivery of adaptation, either via measures such as urban greening or adaptation-based
181 retrofit of buildings.

182 It is unclear how indoor overheating standards (e.g., TM59) influence health as the connection between
183 temperature and health is poorly studied (Murage et al., 2024). Studies attempting to attribute a health impact
184 to indoor conditions often rely on epidemiological studies based on outdoor temperature data (e.g., in (Taylor et
185 al., 2021)).

186 Urban temperature trends may be mostly driven by increasing background temperatures; trends in urban heat
187 island intensity (difference between urban and rural temperature) are uncertain (Barnes et al., 2022; Doger de
188 Speville et al., 2023; Eunice Lo et al., 2020).

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190 **3.2.1.2 England**

191 **Evaluation of urgency score**

192 Millions of people are affected by overheating in England, justifying a Very High magnitude score. Numerous
193 studies and data sources are available, and are generally in agreement, which justifies high confidence. This
194 includes studies of indoor overheating and on the intensity of urban heat islands in England, especially from
195 highly urbanised areas like Greater London or the West Midlands metropolitan area (EFUS, 2021; Lomas et al.,
196 2024; Macintyre et al., 2021; Simpson et al., 2024; Voke et al., 2025). Risk varies geographically, although
197 temperatures are generally highest in Greater London and South East England (see State of the Climate
198 Chapter).

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Table 3.3: Urgency scores BE1 Risks to buildings and communities from heat for England. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

England								
BE1	Risks to buildings and communities from heat.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)
With adaptation	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)
Urgency scores	CAN	CAN		CAN			MAN	
Overall urgency score	CAN							

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Level of preparedness for risk

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Building regulations addressing overheating (Part O) could reduce the magnitude of risk, but direct evidence of their efficacy in practice is not yet available, and existing buildings are not covered. The current National Adaptation Programme (NAP3) does not set specific objectives for the reduction of overheating and relies solely on the expected impacts of the current building regulations (DEFRA, 2023). Many local authorities have programs to increase tree cover or other vegetation, but evaluation of the effectiveness of these programs for reducing heat is required. Critical Action is needed in England.

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3.2.1.3 Northern Ireland

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Evaluation of urgency score

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Northern Ireland is expected to be at lower risk of overheating than England, due to a lower population density, as well as lower average and extreme temperatures as projected by the UKCP18. The risk remains High and could reach Very High magnitudes at the end of the century because of the potential for higher temperatures. Although temperature projections remain comparable to Scotland (Arnell et al., 2021), the population at risk is smaller in Northern Ireland, and so the magnitude of impact is smaller. Therefore, current and future risk is set to High. There is less evidence specific to Northern Ireland, so confidence scores are lower than in England. However, UKCP18 projections show larger temperature changes in the longer term, so confidence in the magnitude is increased to Medium.

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224 Table 3.4: Urgency scores BE1 Risks to buildings and communities from heat for Northern Ireland. Key to the magnitude scores: very light
 225 purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ =
 226 Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action
 227 Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were
 228 calculated are in the Methods Chapter.

Northern Ireland								
BE1	Risks to buildings and communities from heat.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+ (H)	+ (H)	+ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (VH)
With adaptation	+ (H)	+ (H)	+ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (VH)
Urgency scores	CI	CI		MAN			MAN	
Overall urgency score	CI							

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230 **Level of preparedness for risk**

231 Northern Ireland published the Northern Ireland Climate Change Adaptation Programme 2 (NICCAP2) in 2019,
 232 but no specific actions to address overheating were identified (DAERA, 2019). NICCAP3 draft publication for
 233 public consultation encourages further monitoring of the risk and the introduction of overheating mitigation
 234 requirements under the building regulations (NICCAP3, 2025b, 2025a). Current building regulations in Northern
 235 Ireland refer to limiting solar gains but do not address overheating, and they do not integrate overheating in
 236 national building regulation or climate adaptation plans. Local governments are engaged in some adaptation
 237 activity, for example in Belfast (Climate change committee, 2023; Ramsey et al., 2024). Overall, this justifies
 238 Critical Investigation in the short term and More Action Needed for the 2050s onwards. These scores are in line
 239 with the recently published National Climate Change Risk Assessment from Ireland’s Environmental Protection
 240 Agency and the NICCAP3.

241

242 **3.2.1.4 Scotland**

243 **Evaluation of urgency score**

244 Risk of overheating in the built environment is lower in Scotland than in England, due to its lower temperatures
 245 in both the present day and the projected future (Met Office, 2025). However, Scotland lies at the upper end of
 246 the High risk magnitude and projected near-future temperature changes are expected to increase this to a Very
 247 High risk, affecting thousands of people. Evidence comes from a small number of studies (ARUP, 2022; Morgan

248 et al., 2017; Wan et al., 2023), and therefore confidence is lower than for England. In the longer term, UKCP18
 249 projections show larger temperature changes, so confidence in the magnitude score is increased to Medium.

250 *Table 3.5: Urgency scores BE1 Risks to buildings and communities from heat for Scotland. Key to the magnitude scores: very light purple (L)*
 251 *= Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium,*
 252 *+++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed,*
 253 *FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in*
 254 *the Methods Chapter.*

Scotland								
BE1	Risks to buildings and communities from heat.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+ (H)	+ (VH)	+ (VH)	++ (VH)	++ (VH)	++ (VH)	++ (VH)	++ (VH)
With adaptation	+ (H)	+ (VH)	+ (VH)	++ (VH)	++ (VH)	++ (VH)	++ (VH)	++ (VH)
Urgency scores	CI	CI		CAN			MAN	
Overall urgency score	CAN							

255

256 **Level of preparedness for risk**

257 The implementation of overheating criteria in the Scottish Building Standards (described above) may reduce
 258 overheating risk in new buildings (Scottish Government, 2024; Scottish Statutory Instruments, 2022b). However,
 259 there is currently no direct evidence of how effective these measures are in practice, and existing buildings are
 260 not covered by the standards. The 2024-2029 National Climate Adaptation plan does not specifically address
 261 overheating and solely relies on the newly implemented building regulations (Scottish Government, 2024). The
 262 Heat in Buildings strategy mentions exploring the benefits of passive and energy efficient active cooling
 263 strategies but does not define specific goals (Scottish Government, 2021). Nature based solutions promoted via
 264 the Green-Blue infrastructure fund for mitigating flooding risks may also reduce heat exposure. There is no
 265 direct evidence of the benefits brought by these action plans and regulations. Critical Investigation is needed for
 266 the near-future and Critical Action to be taken by the 2050s.

267

268 **3.2.1.5 Wales**

269 **Evaluation of urgency score**

270 High risk is assigned in Wales. This increases in the 2030s to Very High due to similar levels of projected climate
 271 change as in England, leading to similar estimates on the number of buildings and people at risk. However,

272 confidence scores are lower than in England and are set to Medium, due to limited nation-specific evidence on
 273 the level of urban and building overheating (Green et al., 2024; Huang et al., 2024).

274 *Table 3.6: Urgency scores BE1 Risks to buildings and communities from heat For Wales. Key to the magnitude scores: very light purple (L) =*
 275 *Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++*
 276 *High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI =*
 277 *Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the*
 278 *Methods Chapter.*

Wales								
BE1	Risks to buildings and communities from heat.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (H)	++ (VH)						
With adaptation	++ (H)	++ (VH)						
Urgency scores	MAN	CAN		CAN			MAN	
Overall urgency score	CAN							

279

280 **Level of preparedness for risk**

281 Welsh Building Regulations address overheating in a similar way to the regulations in England (Part O, see
 282 Section 3.2.1.2) but existing buildings are not covered (Ministry of Housing, 2021). Green infrastructure
 283 promoted by the Green Infrastructure Statements required for any planning application may also reduce the risk
 284 of heat exposure (Welsh Government, 2024). Direct evidence of the efficacy of these actions in practice is not
 285 yet available. Critical Action is needed in Wales to address overheating risks.

286

287

288

3.2.2 Risk to buildings and communities from flooding – BE2

289

This risk includes impacts to buildings and communities from coastal, river, surface water, groundwater and wastewater flooding. The risk is assessed by direct damage costs, such as physical damage to properties.

290

However, a wider range of indirect economic consequences is also discussed. Economic damage due to coastal erosion is treated separately in BE3.

291

292

293

Headlines

- Flood risk to buildings and communities across all UK nations is High or Very High. Critical Action is needed for both current and future climates.
- Climate change is increasing the area at risk of flooding as well as the likelihood and extent (i.e. depths) of flooding in locations which are already at risk. The extent of flood risk also depends on other factors such as the population distribution and land use, which can impact runoff. Projections show flood risk will stay high or very high in the 2030s, 2050s, and 2080s as climate impacts outpace adaptation efforts.
- There has been significant public investment in flood defences and new schemes, though surface water flooding remains a particular challenge requiring different approaches. Ongoing challenges include planning enforcement, property-level resilience, and coverage for all communities, especially urban and rural areas.
- There is high confidence in the magnitudes of flood risk across all UK nations and time periods. This is based on multiple robust national-level studies and consistent projections. However, the effectiveness of long-term adaptation strategies against high-end climate scenarios requires ongoing evaluation.

294

Table 3.7: Urgency scores BE2 Risks to buildings and communities from flooding. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

ID	Risk		Present	2030	2050	2080	Urgency
BE2	Risks to buildings and communities from flooding	UK	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN
		England	+++ (H)	+++ (H)	+++ (VH)	+++ (VH)	CAN
		Northern Ireland	+++ (H)	+++ (H)	+++ (VH)	+++ (VH)	CAN
		Scotland	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN
		Wales	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	CAN

295

3.2.2.1 Evidence relevant to the entire United Kingdom

Current and future drivers of risk

298 Climate change increases the frequency and intensity of extreme flood events caused mainly by storm surge¹
299 (the increase in coastal water levels during storms) and rainfall (see State of the Climate Chapter). More intense
300 rainfall will increase river and surface water flooding (Met Office, 2024). Flooding can result either from intense
301 rainfall that overwhelms drainage systems and causes rapid surface water flooding, or from prolonged rainfall
302 over days or weeks that saturates the ground and leads to river flooding, especially in large catchments such as
303 the Severn. Rising sea levels amplify the impacts of storm surges, increasing the frequency of extreme coastal
304 water levels (Palmer et al., 2018; Muis et al., 2023). Sea-level rise amplifies storm surges, increasing the
305 likelihood of compound flood events, where multiple flood hazards combine or occur in close succession,
306 increasing impacts through simultaneous, widespread, or sequential hazards that limit recovery time (e.g., ONR,
307 2022). Groundwater flooding, though less visible, affects 122,000-290,000 properties and causes prolonged
308 impacts lasting weeks or months. It occurs when prolonged rainfall saturates chalk and limestone aquifers, with
309 the range reflecting different aquifer types and risk thresholds (BGS, 2024).

310 Exposure to flood risk is influenced by a combination of factors, including geographic location, the presence and
311 effectiveness of flood defences, and building setting, condition and characteristics (particularly floor level and
312 construction type). Evidence suggests that absolute exposure is increasing due to continued development.
313 Between 2013-2022, 109,017 properties (8% of new homes) were built in Flood Zone 3, where planning
314 regulations require flood protection measures (Aviva, 2024). While this represents new development in high-risk
315 areas, the proportion of new builds at risk (8%) is lower than the existing housing stock (approximately 15% at
316 risk), suggesting planning controls are having some effect. However, these post-2009 properties are excluded
317 from Flood Re insurance, creating a protection-insurance gap (Flood Re, 2024).

318 Upstream catchment characteristics fundamentally shape downstream flood risk. Agricultural intensification
319 through soil compaction has increased surface runoff rates, contributing to altered drainage patterns and
320 potentially influencing downstream flows. Legacy urbanisation has created extensive impermeable surfaces that
321 accelerate runoff, though modern developments are increasingly required to incorporate sustainable drainage
322 systems (SuDS) to manage surface water at source. River channelisation and floodplain disconnection prevent
323 natural flood attenuation, with main rivers and drainage channels in regions like Somerset and Lincolnshire
324 unable to discharge water quickly enough during high river levels. Meanwhile, urban drainage systems struggle
325 specifically with surface water flooding, and river flooding presents a separate risk - though both can occur
326 simultaneously during extreme rainfall events.

327 Flood risk depends on both exposure (whether people and properties are in flood-prone areas) and vulnerability
328 (the characteristics of people and communities that influence how severely they are affected, e.g., age, health,
329 income, housing tenure, and access to insurance) (Sayers et al., 2022). Research shows that flood risk in the UK
330 is geographically concentrated, and impacts can be unevenly distributed; neighbourhoods with high proportions
331 of vulnerable people are also more likely to be located in flood-exposed areas. Risks are particularly high in
332 coastal areas, densely populated urban centres with overwhelmed drainage system, and rural communities with

¹ Note: BE2 addresses temporary flooding impacts to buildings and communities, while BE3 focuses on permanent coastal land loss through erosion.

333 limited flood infrastructure, where both exposure and vulnerability often overlap (Sayers et al., 2017; Sayers et
334 al., 2025).

335 **Interaction with other risks**

336 Flooding interacts with a range of other climate risks. Changes in land use and landscapes, including coastal
337 change (BE3) and risks to agricultural land (N6) (and land management) can contribute to increased flood risk.
338 These risks may also be exacerbated by flooding. Downstream, flooding can increase risks to building fabric, such
339 as damp and mould (BE4), and reduce indoor environmental quality (BE5), affecting health and comfort (H3).
340 Flooding also disrupts key public services, such as schools and prisons, through closures and access issues (BE7),
341 and places pressure on emergency response capabilities, requiring coordinated multi-agency response (BE8).
342 Economic consequences can be significant, impacting public (E6) and household finances (E7), particularly where
343 insurance cover is limited.

344 **Assessment of current magnitude of risk**

345 Across the UK, there are millions of properties in flood-risk areas. In England, 6.3 million properties are located
346 in flood risk areas: 2.4 million properties at risk from rivers and sea, 4.6 million from surface water, with 750,000
347 properties facing multiple flood sources (Environment Agency, 2025; Kovats & Brisley, 2021). Northern Ireland
348 has 45,000 properties at risk: 25,000 from river/coastal and 20,000 from surface water flooding (DfI, 2023).
349 Scotland has 284,000 properties at risk (SEPA, 2024). Wales has 245,000 properties at risk: 196,372 from
350 river/coastal flooding and 143,674 from surface water, with significant overlap between sources (NRW, 2024).
351 Of those living in England, 1.9 million people are at 'significant' risk (defined as >1% annual probability of
352 flooding).

353 Estimates of UK annual flood damages vary substantially by methodology (see Table 3.8). Recent academic
354 analysis scaling National Flood Risk Assessment (NaFRA) England data estimates £2.246 billion annual flood
355 damages for Great Britain including indirect impacts, while analysis using depth-damage curves estimates £730
356 million for direct damages only (Bates et al., 2023). The difference reflects inclusion of business disruption,
357 emergency response, and mental health costs, which add approximately 85% to direct damages (Sayers et al.,
358 2020). Insurance data (ABI) provides a lower bound at £714 million, reflecting only claimed losses.

359

360 *Table 3.8: Estimates for direct financial losses due to river, surface water and coastal flooding in 2020 (Bates et al., 2023). Values for both*
361 *residential and non-residential properties in Great Britain.*

Source	NaFRA2	CCRA3-IA-TR	ABI	Bates et al.
Adjusted Expected Annual Damages (£billions)	2.246	1.145	0.714	0.730

362 Surface water flooding affects the most properties (4.6 million), but river/coastal flooding causes higher
363 economic damage per property. Groundwater flooding affects 122,000-290,000 properties, causing £530 million
364 annual damage - 30% of total costs - due to persistence over weeks/months (BGS, 2024). Wastewater incidents
365 in 2023-24 were the highest since industry-wide reporting began in 2015: 5,857 internal and 53,071 external
366 flooding incidents.

367 Recent storms demonstrated current flood risks across all sources. Storm Babet (October 2023) flooded 2,146
368 properties while protecting 97,000 through flood defences. Storm Henk (January 2024) affected 2,500 properties
369 despite protecting 102,000 (Environment Agency, 2024). The Association of British Insurers reported that Storms

370 Babet, Ciarán, and Debi together resulted in £560 million in insurance claims, with 36,000 home insurance claims
371 processed (distinct from all storm damages) (ABI, 2023).

372 **Assessment of future magnitude of risk**

373 Future flood risk in the UK is set to remain High and worsen in the coming decades across all nations under both
374 central and high global warming scenarios. Properties at risk are projected to increase from the current 6.3
375 million to approximately 8 million by 2050s, a 27% increase (Environment Agency, 2025). When accounting for
376 changes in spatial flood patterns, Expected Annual Damages (EAD) are projected to increase by a factor of
377 approximately 1.5 compared to conventional projections, with single event damages potentially rising from £1.1
378 billion today to £1.7 billion by the 2080s under a 4 °C warming scenario (Sayers et al., 2024). The extent of
379 damage and loss for each future time period is provided at a regional level in the sections below. The long-term
380 investment scenarios (LTIS) (due end 2025) will provide detailed economic projections aligned with NaFRA2
381 methodology (Environment Agency, 2025).

382 **Level of preparedness for risk**

383 The UK has invested significantly in managing flood and coastal erosion risk for many decades. This investment
384 continues with funding commitments: England has allocated £2.65 billion for 2024-26 (Defra, 2025), Scotland
385 maintains £42 million annual funding for flood risk management through the General Capital Grant (Scottish
386 Government, 2024), while Wales has committed £77 million for 2025-26 (Welsh Government, 2025). Northern
387 Ireland faces £18 million annual shortfall (£20 million spending vs £38 million required); requirements data not
388 publicly available for other nations (DfI, 2023).

389 Delivery rates for flood defence schemes have slowed in recent years, while the condition of flood and coastal
390 erosion risk management assets is declining. The National Audit Office found that 203,000 properties in England
391 face increased flood risk because Environment Agency assets are below required condition, with only 95% of
392 high-consequence assets meeting target condition against a 98% target (NAO, 2023). Maintenance underfunding
393 of £34 million annually compounds these challenges (NAO, 2023). Comparable detailed condition data for flood
394 defences in Scotland, Wales, and Northern Ireland is not publicly available in national assessments, representing
395 a significant evidence gap. Northern Ireland's Department for Infrastructure reports requiring £8 million annually
396 for maintenance against current limited budgets (DfI, 2023).

397 National strategies and local flood risk plans are in place across all nations, which set out plans to prepare places
398 and communities for flooding from all sources. Property-level flood resilience measures are increasingly
399 delivered within defence schemes, with increasing evidence pointing to the cost-effectiveness of property-level
400 measures (JBA Risk Management, 2025; Lamond & Gibbs, 2020). Initiatives like resilience pilots, mandatory
401 sustainable drainage systems (SuDS) in Wales, and natural flood management (like reconnecting functional
402 floodplains) are underway in many areas and can reduce flood risk through storing flood water and slowing the
403 flow of water.

404 Preparedness approaches vary by flood source: surface water flooding requires sustainable drainage systems
405 and urban flood management, while coastal flooding relies on sea defences and early warning systems. These
406 warning systems work in conjunction with emergency response capabilities (BE8) to manage residual flood risk
407 and coordinate evacuation when defences are overwhelmed. The Environment Agency operates flood warning
408 services covering 1.2 million properties, with a 4-level warning system from flood alerts to severe flood warnings
409 (Environment Agency, 2024). Flood Re currently provides affordable flood insurance for approximately 260,000
410 high-risk properties, though the scheme ends in 2039 with uncertainty about future affordability (Flood Re,
411 2023).

412 Evidence suggests consistently high compliance rates for planning applications following Environment Agency
413 flood risk advice in England (Environment Agency, 2025). Planning policies across all UK nations include
414 sequential and exception tests to steer development away from flood risk areas. The National Planning Policy
415 Framework in England, Planning Policy Wales, Scottish Planning Policy, and Planning Policy Statement 15 in
416 Northern Ireland all require developments to avoid building in floodplains where possible and demonstrate
417 flood risk management where unavoidable (DLUHC, 2023; Welsh Government, 2021; Scottish Government,
418 2020; DfI, 2014).

419 Flood insurance remains accessible through the Flood Re scheme, which caps premiums for 350,000 high-risk
420 properties and ensures availability in the private market. The scheme has facilitated over 1.1 million policies
421 since 2016, with 75% of insurers now offering Build Back Better coverage. However, the scheme's planned
422 closure in 2039 creates uncertainty, with 10% of properties potentially facing unaffordable premiums (Flood Re,
423 2024). Properties built after 2009 remain excluded from Flood Re, affecting over 100,000 homes. While planning
424 regulations require flood risk assessment, many properties face increased risk as flood patterns have changed
425 since construction and not all were built with adequate resilience measures (Defra, 2023; TCPA, 2024).

426 Despite these investments and measures, the number of properties and people at risk of flooding remains in the
427 range of High to Very High magnitude levels, especially with growing climate change.

428 **Assessment on the evidence base and evidence gaps**

429 Multiple recent assessments reveal areas for further research in UK flood risk evidence, but differences in
430 methodologies and data availability make direct UK-wide risk comparison challenging. England benefits from the
431 Environment Agency's National Flood Risk Assessment (2025), and Scotland, Wales and Northern Ireland have
432 their own flood risk assessments. Key evidence gaps include:

- 433 • **Compound flooding:** Limited understanding of simultaneous coastal-fluvial events, particularly in
434 western regions of the UK (3-6 events per decade) compared to eastern regions (0-1 per decade)
435 (Hendry et al., 2019).
- 436 • **Model validation data:** Absence of high-resolution observational data on flood extents, depths, and
437 velocities limits confidence in large-scale flood simulations (Bates et al., 2023).
- 438 • **Groundwater flooding:** Groundwater flooding remains excluded from most assessments, despite
439 causing an estimated £530 million annually (BGS, 2024).
- 440 • **Future wastewater flooding:** Limited updated evidence on future wastewater flooding risks under
441 climate change. More comprehensive analysis is needed for combined overflow impacts across all water
442 companies.

443

444 **3.2.2.2 England**

445 **Current and Future Drivers of Risk**

446 England faces distinct flood risk drivers. Surface water flooding affects 73% of at-risk properties (4.6 million),
447 partially resulting from urbanisation increasing impermeable surfaces by 22% since 2001 (ONS, 2024). Sea level
448 projections show regional variation: southern England faces 40cm rise by 2100 under RCP 4.5, while eastern
449 coasts experience additional subsidence of 2-5mm/year. Rainfall intensity is projected to increase 5-15% per
450 degree of regional warming, with South East England experiencing the highest increases (Met Office, 2024).

451 Recent analysis shows 109,017 properties (8% of new homes) were built in high-risk Flood Zone 3 between
452 2013-2022 (Aviva, 2024). Additionally, 7,116 new homes have planning permission on previously undeveloped
453 floodplain land in the 12 highest-risk local authorities (Allianz, 2024).

454 **Assessment of Current Magnitude of Risk**

455 Around 6.3 million properties in England are in flood-risk areas (Environment Agency, 2025). This includes 2.4
456 million properties at-risk from rivers and coastal flooding, and 4.6 million at-risk from surface water flooding.
457 Approximately 750,000 properties are at-risk from both rivers or the sea, and surface water (Environment
458 Agency, 2025). Flood-risk properties sell at an average reduced rate of 8% (Skouralis & Lux, 2023).

459 While NaFRA2 provides detailed property risk data for England, it does not report economic damages directly.
460 Academic analysis scaling NaFRA data to Great Britain estimates Expected Annual Damages at £2.246 billion
461 including indirect impacts (Bates et al., 2023). This includes both direct property damage and indirect costs such
462 as business disruption, emergency response, and mental health impacts.

463 **Assessment of Future Magnitude of Risk**

464 2030s, central warming scenario: While no England-specific 2030s assessment exists, Met Office (2024)
465 projections indicate 10-20% increase in winter rainfall extremes by 2030s under current warming trajectories.
466 Storm frequency analysis shows 25% increase in Category 3+ storms affecting England since 2015, suggesting
467 magnitude will exceed present-day by 2030s (Met Office, 2024).

468 2050s, central and high warming scenarios: Approximately 8 million properties (1-in-4) in England are expected
469 to be at risk from various flood sources by mid-century under Environment Agency's climate scenario (UKCP18
470 RCP 8.5, 50th percentile for river and surface water flooding, increasing to 70th percentile for coastal flooding)
471 (Environment Agency, 2025a). Up to 637,600 properties could be at high-risk, defined as >3.3% annual
472 probability or greater than 1-in-30-year chance, from river and coastal flooding (up 73%) and 1.8 million from
473 surface water flooding (up 66%) (Environment Agency, 2025).

474 Wastewater flooding often coincides with surface water flooding, making attribution challenging, although there
475 are some estimates of future risk. For example, Thames Water's drainage system modelling indicates future
476 escalation in risk of flooding from the sewer system, projecting a 54% increase in properties at risk of internal
477 sewer flooding (90,310 to 138,821) and 31% increase for external flooding (315,598 to 414,331) by 2050 under
478 climate change scenarios (Thames Water, 2023).

479 2080s, central and high warming scenarios: NaFRA2 reports properties at risk in England will increase from 6.3
480 million to around 8 million by mid-century but does not provide EAD projections (Environment Agency, 2025).
481 Updated economic projections await the Long-term investment scenarios (LTIS) due end 2025.

482 **Level of Preparedness for Risk**

483 England's flood preparedness operates through multiple mechanisms, each addressing different aspects of risk.

- 484 • Flood defence infrastructure forms the primary protection, receiving £2.65 billion capital funding (2024-
485 26). This will deliver up to 1,000 schemes protecting 66,500 properties (Defra, 2025). However,
486 maintenance backlogs affect 3,000 high-consequence assets, leaving 203,000 properties at increased
487 risk (NAO, 2023).
- 488 • Property Flood Resilience provides individual property protection, demonstrating 73% damage reduction
489 and 5:1 benefit-cost ratios where implemented (JBA Risk Management, 2025). Yet, uptake remains

- 490 severely limited: only 1,700 properties were protected 2015-2021, with the sector's £20-25M annual
 491 turnover constraining expansion despite proven effectiveness (Borio & Kassian, 2022).
- 492 • Warning and forecasting systems enable advance preparation through separate EA revenue funding of
 493 £40m annually (Environment Agency, 2024). Coverage reaches 62% of at-risk properties, though
 494 significant gaps exist in rapid-onset surface water flooding areas where lead times prove insufficient.
 - 495 • Planning controls prevent inappropriate development, achieving 96% compliance with EA flood advice,
 496 though enforcement varies significantly between local authorities (Town and Country Planning
 497 Association, 2024).

498 Critical gaps remain in this framework. Groundwater flooding lacks dedicated warning systems or targeted
 499 adaptation strategies despite affecting 122,000-290,000 properties in chalk and limestone areas including
 500 Hampshire, Dorset and Kent, and causing £530 million annual damage (30% of total flood costs) (BGS, 2024).
 501 This represents a significant preparedness deficit given groundwater flooding's persistence and property damage
 502 intensity.

503 **Assessment on the Evidence Base and Evidence Gaps**

504 England's evidence base is strong, with updated risk assessment data from the Environment Agency in 2025. Risk
 505 evidence gaps include: detailed attribution between surface water and sewer flooding, compound event
 506 frequencies, and sub-regional climate projections. Adaptation evidence gaps include: the true scale of planning
 507 non-compliance (Town and Country Planning Association, 2024), property flood resilience market capacity
 508 versus future demand (Borio & Kassian, 2022), and climate change impacts on property values beyond current
 509 8% reduction (Skouralis & Lux, 2023).

510 **Evaluation of urgency score**

511 The expected damages from flooding in England are in the hundreds of millions, with millions of properties
 512 already at-risk, and thousands of people affected. This aligns with a High magnitude score, expected to increase
 513 to Very High (i.e. damages costing billions of pounds) by the 2050s. Confidence in the assessment is High, since
 514 multiple peer-reviewed studies and national assessments arrive at the same magnitude score. The overall
 515 urgency score for England is Critical Action Needed.

516 *Table 3.9: Urgency scores for BE2 Risks to buildings and communities from flooding for England. Key to the magnitude scores: very light
 517 purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ =
 518 Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action
 519 Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were
 520 calculated are in the Methods Chapter.*

England								
BE2	Risks to buildings and communities from flooding.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (H)	+++ (H)	+++ (H)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)
With adaptation	+++ (H)	+++ (H)	+++ (H)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)

Urgency scores	MAN	MAN		CAN			MAN	
Overall urgency score	CAN							

521

522 3.2.2.3 Northern Ireland

523 Assessment of Current Magnitude of Risk

524 Northern Ireland has 45,000 properties at risk², approximately 5% of all properties. This comprises 25,000 from
 525 river and coastal flooding and 24,500 from surface water flooding with 4,500 properties facing multiple flood
 526 sources (DfI, 2023). The most recent data on damages estimated £21.2m in direct residential annual damages,
 527 while NIFRA recorded average annual damages of £56m for all property types (DfI, 2018; Kovats & Brisley, 2021).

528 Assessment of Future Magnitude of Risk

529 2030s, central warming scenario: No evidence has been identified directly to assess this risk for the 2030s
 530 scenario. It is expected that the magnitude will be similar or slightly greater than present-day impacts due to
 531 more frequent and intense extreme weather events. UKCP18 projections indicate winter precipitation could
 532 increase by 5-10% by the 2030s under central scenarios, with more intense rainfall events becoming more
 533 frequent (Met Office, 2018). The Department for Infrastructure's Business Plan 2023-24 confirms that climate
 534 change projections will increase the number of properties at risk from 45,000 to 59,800 by 2080 (DfI, 2023),
 535 suggesting progressive increases expected through the 2030s.

536 2050s, central and high warming scenarios: Direct all-property EAD is approximated at £78–£89 million and total
 537 damages (including indirect impacts) reaching £144–£165 million (Sayers et al., 2020). No new evidence has
 538 been identified to revise these figures.

539 2080s, central and high warming scenarios: Direct all-property EAD estimated between £86 and £106 million and
 540 total damages including indirect impacts up to £196 million (Sayers et al., 2020). Northern Ireland is projected to
 541 experience a higher EAD per person in flood-risk areas than England: £506 vs. £109 under a high warming
 542 scenario (Sayers et al., 2020).

543 Evaluation of urgency score

544 For Northern Ireland, direct all-property EAD estimates are in the tens of millions, ranging from 0.1-0.4% of GDP,
 545 aligning with a Very High magnitude of impact. This is likely to increase to Very High by the 2050s. Although
 546 estimates vary, multiple studies agree on the overall magnitude category, hence the High confidence. The
 547 overall urgency score for Northern Ireland is Critical Action Needed.

² All UK nations use consistent risk thresholds (1% and 0.1% AEP).

548 Table 3.10: Urgency scores for BE2 Risks to buildings and communities from flooding for Northern Ireland. Key to the magnitude scores:
 549 very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: +=
 550 Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN =
 551 More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table
 552 were calculated are in the Methods Chapter.

Northern Ireland								
BE2	Risks to buildings and communities from flooding.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (H)	+++ (H)	+++ (H)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)
With adaptation	+++ (H)	+++ (H)	+++ (H)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)
Urgency scores	MAN	MAN		CAN			MAN	
Overall urgency score	CAN							

553

554 3.2.2.4 Scotland

555 Assessment of Current Magnitude of Risk

556 There are 284,000 properties currently at risk of flooding in Scotland (SEPA, 2024). This includes properties at
 557 risk from both river/coastal flooding and surface water flooding, with significant overlap between the two
 558 categories. Research confirms flood impacts in Scotland disproportionately affect socially vulnerable groups,
 559 particularly in Glasgow where 84% of neighbourhoods rank among Scotland's most disadvantaged, with low
 560 income, poor health, social housing tenure, and limited insurance access as key vulnerability drivers (Sayers et
 561 al., 2023). Rural communities face particular challenges from isolation and limited internet access affecting flood
 562 warning receipt, while urban areas see concentrations of deprivation and health issues amplifying flood impacts.
 563 Previous estimates include £68.5 million in direct annual damage for residential properties only (Kovats &
 564 Brisley, 2021). Direct and indirect EAD across all properties is estimated at £324 million (approximately £175
 565 million in direct EAD). The average economic damage per person is £241 (Sayers et al., 2020).

566 Assessment of Future Magnitude of Risk

567 2030s, central warming scenario: No evidence has been identified to directly assess this risk for the 2030s
 568 scenario. It is expected that the magnitude will be similar or slightly greater than present-day impacts due to
 569 more frequent and intense extreme weather events. UKCP18 projections for Scotland indicate winter
 570 precipitation could increase by 3-6% by the 2030s under central scenarios, while summer precipitation declines
 571 by approximately 3–8%, and short-duration heavy rainfall becomes more intense (Met Office, 2018).

572 2050s, central and high warming scenarios: Direct EAD across all property types is estimated at £183–£205
 573 million, with total damages including indirect impacts up to £379 million (Sayers et al., 2020). No new evidence
 574 has been identified to update these estimates.

575 2080s, central and high warming scenarios: Direct all-property EAD estimates between £193–£236 million and
 576 total damages including indirect impacts £356-436 million. Economic damages per person are expected to be
 577 significantly larger in Scotland than England: £450 vs. £109 under a high warming scenario (Sayers et al., 2020).

578 Evaluation of urgency score

579 Estimates of economic damage in Scotland align with a Very High magnitude score for current risk, likely costing
 580 hundreds of millions when accounting for all property types and affecting hundreds of thousands of properties
 581 and individuals. The overall confidence in the assessment is High, based on SEPA's National Flood Risk
 582 Assessment and recent Potentially Vulnerable Areas update (SEPA, 2024). The magnitude of impact is expected
 583 to increase in future climates, with an overall urgency score of Critical Action Needed.

584 *Table 3.11: Urgency scores for BE2 Risks to buildings and communities from flooding for Scotland. Key to the magnitude scores: very light
 585 purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ =
 586 Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action
 587 Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were
 588 calculated are in the Methods Chapter.*

Scotland								
BE2	Risks to buildings and communities from flooding.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)
With adaptation	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)	+++ (VH)
Urgency scores	CAN	CAN		CAN			MAN	
Overall urgency score	CAN							

589

590 3.2.2.5 Wales

591 Assessment of Current Magnitude of Risk

592 Approximately 245,100 properties (1-in-8) in Wales are currently at risk of flooding (NRW, 2023). Additionally,
 593 Natural Resources Wales (NRW) annual report indicates significant surface water flood risk, with 48,000 more
 594 properties expected to be at risk by 2120 compared to present day (from 130,000 to 174,000 properties) (NRW,
 595 2024). This aligns with UK-wide patterns, where surface water flooding represents the fastest-growing flood risk

596 category. Wales' Long-term Investment Requirements assessment (NRW, 2024) confirms these risk levels. It
597 identifies flood defence investment needs of £19.7-50 million annually depending on adaptation strategy, with
598 current defences preventing approximately £800 million in annual damages.

599 Wales faces proportionally lower flood risk exposure than England, with approximately 17% of Welsh properties
600 at risk compared to England's 25% (6.3 million from approximately 25 million dwellings). However, economic
601 damages per person remain higher in Wales (£316) compared to England (£109) under high warming scenarios
602 (Sayers et al., 2020), reflecting differences in property values, defence standards, and geographic vulnerability.
603 This higher per person impact reflects Wales's concentration of risk in areas with limited defence standards,
604 higher vulnerability characteristics, and geographic factors that intensify flood impacts when they occur. This is
605 compounded by increasing urban surface water risks from paving over gardens and climate-driven rainfall
606 intensity changes (19).

607 **Assessment of Future Magnitude of Risk**

608 2030s, central warming scenario: No specific estimates for this scenario. UKCP18 projections indicate winter
609 precipitation could increase by 5-10% by the 2030s under central scenarios, with more intense rainfall events
610 becoming more frequent, particularly along the Welsh coast (Met Office, 2022).

611 2050s, central and high warming scenarios: Wales' Long-term Investment Requirements assessment (NRW,
612 2024) indicates that without keeping pace with climate change, flood risk will escalate significantly by mid-
613 century. While the assessment uses a 100-year timeframe, it shows that climate change impacts accelerate
614 substantially from 2040 onwards. The assessment identifies that maintaining current investment levels
615 (£19.7million annually) would leave over 60,000 properties at high risk, compared to 42,464 properties if
616 defences keep pace with climate change (requiring £50 million annual investment). Total economic impacts are
617 projected to increase substantially, though specific annualised estimates for the 2050s require interpolation
618 from the longer-term assessment.

619 2080s, central and high warming scenarios: Residual flood damages are projected to increase substantially under
620 climate change scenarios, based on Wales' Long-term Investment Requirements assessment (NRW, 2024). The
621 assessment indicates that without keeping pace with climate change, Wales faces cumulative damages of £26-27
622 billion over the next century, with approximately 87,803 properties at high tidal flood risk and 43,122 at high
623 fluvial flood risk by 2120 under central climate projections (NRW, 2024). Annual damage estimates derived from
624 the 100-year assessment suggest economic impacts will significantly exceed current levels, though specific
625 annualised figures for the 2080s require further analysis.

626 **Evaluation of urgency score**

627 Current estimates suggest EAD costs for all properties in Wales is in the hundreds of thousands, aligning with a
628 Very High magnitude of impact, with hundreds of thousands of people and properties at risk. This is projected to
629 continue increasing under future climates. The confidence is High, reflecting general agreement across studies
630 on the scale of impact. This overall urgency score is Critical Action Needed.

631 *Table 12: Urgency scores for BE2 Risks to buildings and communities from flooding for Wales. Key to the magnitude scores: very light
632 purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ =
633 Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action
634 Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were
635 calculated are in the Methods Chapter.*

Wales

BE2 Risks to buildings and communities from flooding.								
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (VH)							
With adaptation	+++ (VH)							
Urgency scores	CAN	CAN		CAN			MAN	
Overall urgency score	CAN							

636

637

Draft for Community Review

638 **3.2.3 Risk to buildings and communities from coastal change – BE3**

639 This risk includes impacts to buildings and communities from coastal erosion and changing shorelines, other
 640 coastal change risks such as coastal flooding are discussed separately (BE2). The risk is assessed by the number
 641 of properties and households that are impacted by coastal erosion.

642

Headlines

- Risk to buildings and communities from coastal change is geographically varied within and between nations. Current risk is generally Low to Medium but can be locally Very High.
- Sea-level rise and changes to other hazards caused by climate change are expected to have a significant increase in risk to buildings and communities, with the 2080s having High and Very High risk across most nations.
- Coastal erosion and shoreline change is inherently difficult to predict due to complex and often non-linear feedbacks. These include landforms (e.g., cliffs, beaches, tidal flats, saltmarshes), erosional and depositional processes, factors that limit sediment supply (e.g., coastal protection), sea-level rise and other hazards caused by climate change.
- The UK has invested in a multitude of public defence schemes. While the government has committed to further investment, the level of risk will increase at a greater rate than current plans have the potential to adapt to.

643

Table 3.13: Urgency scores for BE3 Risks to buildings and communities from coastal change. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

ID	Risk		Present	2030	2050	2080	Urgency
BE3	Risks to buildings and communities from coastal change	UK	+++ (M)	++ (M)	++ (M)	+ (H)	MAN
		England	+++ (M)	++ (M)	++ (M)	+ (H)	MAN
		Northern Ireland	++ (L)	++ (L)	+ (M)	+ (M)	FI
		Scotland	+++ (L)	++ (L)	+ (M)	+ (M)	FI
		Wales	+++ (L)	++ (L)	+ (M)	+ (H)	FI

644

645 **3.2.3.1 Evidence relevant to the entire United Kingdom**

646 **Current and future drivers of risk**

647 Climate change drives an increase in hazards to the built environment in the coastal zone, mainly through the
648 effects of sea-level rise and increased storminess on shoreline erosion, as well as inundation during extreme
649 water level events. Coastal change, in the context of this chapter, is taken to mean the physical changes in
650 coastal landforms and the resulting shifts in shoreline position. Although depositional processes can sometimes
651 move the shoreline seawards, landward erosion poses the most significant hazard to coastal properties.
652 Permanent (or very frequent) inundation due to sea-level rise poses a risk in some low-lying coastal areas.
653 Erosion and flood hazards often occur together. However, significant erosion risks to the built environment are
654 geographically highly localised and mainly affect more exposed open coasts (stretches of coastline directly open
655 to the sea, as opposed to inlets or bays) (Masselink et al., 2020).

656 Coastal inundation hazards affect a much larger number of properties (BE2) and other built assets within a
657 broader low-elevation coastal zone that also includes extensive protected estuarine floodplains (Hinkel et al.,
658 2023). These hazards are projected to increase in future decades and centuries, partly driven by unavoidable
659 increases in sea level, which will occur even under best-case emission reduction scenarios (Palmer et al., 2024).
660 Wave action and sediment supply are other key drivers of coastal erosion, and localised stretches of erosion
661 have often occurred down-drift of coastal protection schemes, which can disrupt coastal sediment systems and
662 reduce resilience to storms and sea-level rise.

663 The evidence base for an integrated UK-wide assessment of coastal erosion hazards remains lacking (Lazarus et
664 al., 2021) but past data suggest that 17.3% of the UK coast is eroding. Around 18% of the UK coast is protected in
665 some way, such that future risk depends on the extent to which that protection is maintained or enhanced in
666 addition to the extent to which climate related hazards change in the future.

667 Coastal communities in England amount to between 8.7 million (ONS, 2021) to 10.4 million people (Asthana and
668 Gibson, 2021) and about 40% of the total population (i.e. about 2.2 million) in Scotland (James Hutton Institute,
669 2023). Far fewer coastal properties are directly exposed to erosion than are at significant risk of flooding, but
670 this exposure is projected to increase significantly by mid-century. The latest National Coastal Erosion Risk
671 Mapping (NCERM) produced by the Environment Agency for England (NCERM, 2025) indicates that there are
672 3,500 properties in areas at significant risk of erosion by 2055. In Wales, 400 residential properties are currently
673 at risk of coastal erosion (Welsh Government, 2020). For Scotland, about 650 residential properties are at risk of
674 erosion by 2050 (Rennie et al., 2021). The coastal zone also hosts critical infrastructure. For example, erosion
675 poses a risk to at least 60 coastal landfill in England and Wales (Beaven et al., 2020). Many heritage assets are
676 also at risk from coastal change (Ackland et al., 2023). A regional inventory covering 650 km of the central-
677 southern English coast (Hillawi et al, 2025) found 1,093 unique historical assets at risk from coastal hazards over
678 the next century. Of these, 23% of these are threatened by shoreline erosion and a further 12% by a
679 combination of erosion and coastal flooding.

680 Even in presently defended areas, the residual risk of damage will increase with climate change. Future
681 transitions in management policy (e.g., a shift away from a policy of defending the shoreline to one of no
682 intervention) will likely lead to a significant additional increase in the number of properties and other built assets
683 at risk (Sayers et al. 2022). Future decisions on transitions in management policy may be required where the cost
684 of protecting a stretch of coastline becomes unsustainable in the context of irreversible coastal change.

685 Enhancing the resilience of coastal communities (and the broader social-ecological systems in which they exist)
686 is now a key goal in policy documents (e.g., Environment Agency, 2020; HMG, 2020). Resilience provides a
687 broader framework than risk, and in this context represents the ability of coastal communities to prepare for,
688 withstand and recover from hazardous events such as extreme storms (Townend et al., 2021, 2024). Socio-
689 economic factors, including age and income, may impact the ability of communities living in low-lying and
690 erosion-prone areas to adapt (CCC, 2018; Whitty and Loveless, 2021; Brown et al. 2023). It should be noted that
691 it is harder to enhance resilience to erosion, since the consequence is usually a 100% loss of an affected asset
692 rather than recoverable partial damage that more typically results from flooding.

693 **Interaction with other risks**

694 Coastal changes can be impacted by upstream flooding (BE2) and disruptions to resilient coastal ecosystems
695 (N1), suggesting that aggravating feedback loops may result from the interaction with these two risks.
696 Downstream, increases in baseline moisture and salt levels related to coastal erosion can degrade building fabric
697 over time (BE4). Heritage sites located in eroding coastal zones are also vulnerable (BE6), and the pressure on
698 emergency response services may intensify as erosion progresses (BE8). Coastal erosion can potentially strain
699 both public finances and private household finances as a result of costs induced by damages to the buildings,
700 especially where insurance coverage is limited (E6, E7).

701 **Assessment of current magnitude of risk**

702 The risk of coastal change across the UK is significant but varies considerably within and between the nations.
703 Current magnitude scores range from Low to Medium. England has the highest risk, with much of this being
704 associated with some of the most rapidly eroding soft-rock cliffs in Europe (rates of retreat around 2 to 4 metres
705 per year) in Yorkshire, Norfolk and Suffolk (NCERM, 2025). Parts of the south coast, including the Isle of Wight,
706 are at risk of landslides and cliff failures, which can be triggered either by marine erosion or by heavy winter
707 rainfall and elevated groundwater levels. In Scotland, around 78% of the coast is characterised by resistant
708 geology and has rates of change that are almost imperceptible over timescales of a few decades. However,
709 about 46% of the remaining 'softer' coast shows evidence of erosion, with an average erosion rate of around 0.4
710 metres per year (Rennie et al., 2021). In Wales, too, erosion is locally placing severe pressure at a few 'hotspots'
711 (e.g., parts of the Llyn Peninsula, Conwy Bay, Barry Island) where the coastal geology is dominated by less
712 resistant rocks and sedimentary deposits (Welsh Government, 2020). The coast of Northern Island is shorter but
713 geologically diverse, with low rates of erosion over more than 80% of the coastline, where rocks are older and
714 more resistant (DAERA, 2018).

715 **Assessment of future magnitude of risk**

716 2030s, central warming scenario: The magnitude of risk from coastal change remains largely similar to present
717 day, and therefore scores remain unchanged. There is little evidence for any significant change in erosion hazard
718 since the previous Climate Change Risk Assessment Technical Report, CCRA3-IA-TR. However, the evidence base
719 continues to improve in terms of both data and modelling methodology. This is exemplified by the latest NCERM
720 (NCERM, 2025) and the Dynamic Coast Project in Scotland (Rennie et al., 2021). It should be noted that many
721 areas are currently defended and that coastal erosion would be significantly more widespread if these defences
722 were not maintained.

723 2050s, central and high warming scenarios: The magnitude of risk increases in all nations in the 2050s due to
724 sea-level rise and increased rates of coastal erosion. This is reflected in increased estimates for the number of
725 properties at risk, although the time epochs used vary between analyses. A further driver for change is likely to
726 be management policy and, in particular, the policy transitions embedded in current coastal flood and erosion
727 management frameworks (e.g., the Shoreline Management Plans (SMPs) for England and Wales). By the 2050s,
728 the proportion of policy units for the coastline of England and Wales with a policy of 'hold the line' is set to
729 decline from the present 52% to 44% because of policy transitions to 'no active intervention' or 'managed
730 realignment' (Brown et al., 2023).

731 2080s, central and high warming scenarios: All regions face very serious challenges under this scenario. The
732 magnitude of risk is High or Very High in most regions. Projected increases in sea level of about 0.5 metres in
733 London and 0.3 metres in Edinburgh by 2080 under a mid-range RCP 4.5 warming scenario and 0.6 metres and
734 0.4 metres under a higher RCP 8.5 scenario (Palmer et al., 2018; Weeks et al, 2023) would be likely to cause an
735 acceleration in erosion. The increased risks to the built environment in a wider range of coastal communities are

736 likely to require further policy transitions (both those currently planned and potentially others necessitated by
737 funding constraints).

738 **Level of preparedness for risk**

739 In England and Wales, the key policy mechanisms driving preparedness for coastal change are the 2020 FCERM
740 strategy and the SMP process. The UK government has committed to spending £2.65 billion in investment for
741 flooding and erosion between April 2024 and March 2026 (UK GOV, 2025). Non-statutory SMPs guide long-term
742 coastal policies, with a growing shift towards nature-based solutions that protect the coast and conserve the
743 natural environment (Defra, 2011; MCCIP, 2020). Some SMPs were developed in Scotland and the Scottish
744 Government introduced funding in 2022 to have local authorities develop Coastal Change Adaptation Plans
745 (CCAP). Northern Ireland does not have SMPs and has a focus on establishing a strategic approach to coastal
746 erosion through baseline assessment and a Coastal Forum to coordinate monitoring and decision-making.
747 Coastal authorities can designate Coastal Change Management Areas (CCMA) to prevent development in areas
748 at risk, although these designations are not always consistent and depend on a good understanding of data. In
749 all nations, planning for the kind of policy transitions envisaged in all these plans has been slow (Sayers et al.,
750 2022; Brown et al., 2023).

751 **Assessment on the evidence base and evidence gaps**

752 Quantitative assessments of future risks from coastal erosion due to climate change and evolving management
753 policy depend on the availability of good data supported by robust models. Key gaps are around the availability
754 and accessibility of data to researchers, and in data completeness and quality (Lazarus et al. 2021). There have
755 been improvements in erosion hazard mapping, exemplified by NCERM (2025). Predicting future coastal
756 geomorphological change, including rates of shoreline erosion and hazard to the built environment, remains
757 inherently difficult due to the complex non-linear relationships between morphology and sediment transport,
758 and by the effect of geological as well as engineering constraints. Confidence is therefore generally high for the
759 near-term but declines for mid- and late- century time epochs.

760

761 **3.2.3.2 England**

762 **Current and Future Drivers of Risk**

763 Although current and future drivers of coastal change in England are largely identical to those for the UK,
764 England faces the most significant risks. This is largely due to the length of highly erodible soft-rock coast,
765 approximately 29.8% of the coast (Masselink et al., 2020), slightly higher rates of background sea-level rise due
766 to land subsidence in south-east England (Weeks et al., 2023), and a larger number of coastal properties.
767 Another driver of risk is the likelihood of failure of coastal protection structures and improved information on
768 the condition of defences has been used in the latest assessments (NCERM, 2025).

769 **Assessment of Current Magnitude of Risk**

770 England has a Medium magnitude of risk currently. The NCERM (2025) analysis indicates that there are 1,900
771 residential and 1,600 non-residential properties at risk from coastal erosion. The management of this risk is
772 heavily dependent on extensive defensive structures and without the current SMPs to hold the line, up to
773 32,800 properties (25,200 residential; 7,600 other) would be at risk from erosion. There is no insurance for
774 coastal erosion and economic damage costs are locally significant. At Hemsby Norfolk, erosion has already led to

775 evacuations and property demolitions. A further managed relocation of around 30 households on the coast to
776 new homes built inland is being piloted, with support from the Environment Agency ‘Resilience Coasts’ scheme.

777 **Assessment of Future Magnitude of Risk**

778 2030s, central warming scenario: Coastal change risk is likely to be incrementally greater, than for the present,
779 with erosion hazards and risks to the built environment remaining highly localised.

780 2050s, central and high warming scenarios: Coastal change risk in England is expected to increase significantly
781 due to both sea-level rise and accelerated rates of erosion and pressure on the existing management regimes.
782 NCERM (2025) estimates that by 2055, climate change could result in 5,200 properties (2,900 residential) being
783 at risk from erosion.

784 2080s, central and high warming scenarios: NCERM (2025) does not include any projections specifically for the
785 2080s but does estimate that the number of coastal properties at risk could increase to 19,700 (13,000
786 residential) by 2105. Up to 102,100 properties including 80,100 residential homes could be at risk of erosion by
787 2015 without the current SMP policies in place, showing the importance of management.

788 **Level of Preparedness for Risk**

789 There have been significant developments in FCERM policy and strategy in England since 2020.

- 790 • HM Government published an FCERM Policy Statement (HMG, 2020) that largely restated the ambition
791 of the 25 Year Environment Plan (HMG, 2018) i.e. to “... reduce the risk of harm to people, the
792 environment and the economy from natural hazards including flooding, drought and coastal erosion...”
793 This was expanded with two other goals to “...be better protected to reduce the likelihood of flooding
794 and coastal erosion” and to “...be better prepared to reduce the impacts when flooding does happen.”
795 However, the “five key policies” outlined to achieve these goals are mainly flood-focused, with only the
796 nature-based solutions policy having relevance to coastal change management.
- 797 • The Environment Agency updated the National FCERM Strategy (Environment Agency, 2020), as required
798 by the Flood and Water Management Act (2010). The Strategy attempted to reframe FCERM as a
799 resilience issue – the first long-term ambition of the Strategy is to work towards “climate resilient
800 places”.

801 The government, through the Flood and Coastal Resilience Innovation Programme (FCRIP), has provided £200
802 million for 25 local areas to develop “innovation actions” to build flood and coastal change resilience (HM
803 Treasury, 2020). In Cornwall, for example, the Making Space for Sand project aims to promote an ecosystem
804 approach to coastal management using sand dunes (Environment Agency, 2023).

805 SMPs remain the main framework for guiding the management of coastal erosion and flood risk. An ‘SMP
806 refresh’ project was completed at the end of 2023 and a digital SMP Explorer tool was released in 2024 allowing
807 SMP information to be more accessible and display the latest NCERM data (Environment Agency, 2024).

808 In 2022, Coastal Partnership East on behalf of East Suffolk Council and Great Yarmouth Borough Council were
809 successful in attracting £9.1 million from The Department for Environment, Food and Rural Affairs (DEFRA) for
810 the Resilient Coasts project. The project takes a proactive approach to co-creating resilient, coastal places. The
811 project aims to provide innovative solutions to problems such as funding, infrastructure risk mapping,
812 community engagement and policy (East Suffolk Council, 2022).

813 **Evaluation of urgency score**

814 The overall urgency score for risk to buildings and communities from coastal change is More Action Needed. This
 815 is due to the projected risk being High to Very High. There are many uncertainties when modelling coastal
 816 change, therefore confidence decreases from Medium to Low over time.

817 *Table 3.14: Urgency scores for BE3 Risks to buildings and communities from coastal change for England. Key to the magnitude scores: very*
 818 *light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++*
 819 *= Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More*
 820 *Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were*
 821 *calculated are in the Methods Chapter.*

England								
BE3	Risks to buildings and communities from coastal change.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (M)	++ (H)	++ (H)	++ (H)	+ (H)	+ (H)	+ (VH)	+ (VH)
With adaptation	+++ (M)	++ (M)	++ (M)	++ (M)	+ (M)	+ (H)	+ (H)	+ (H)
Urgency scores	MAN	MAN		MAN			FI	
Overall urgency score	MAN							

822

823 3.2.3.3 Northern Ireland

824 Current and Future Drivers of Risk

825 Current and future drivers of coastal change in Northern Ireland are broadly similar to those for the UK, although
 826 sea-level rise under future climate scenarios is slightly lower than for England and Wales, with an increase of
 827 about 0.3 metres in Belfast projected under an RCP 4.5 warming scenario and about 0.4 metres under RCP 8.5 by
 828 2080 (Weeks et al., 2023). Given the exposure to the North Atlantic, storm magnitude and frequency are also
 829 drivers of risk, although future changes are less certain (D’Agostini et al., 2022). The coastline is relatively
 830 resistant geologically and significant erosion is highly localised.

831 Assessment of Current Magnitude of Risk

832 Masselink et al. (2020) reported that 19.5% of the Northern Ireland coast is eroding, although a more recent
 833 analysis of historical shoreline change by the University of Ulster (Grotoli et al., 2023) indicates detectable
 834 erosion along 42% of the shoreline. Rates of change are generally low, but a particular hotspot of erosion is the
 835 Magilligan Foreland on the North Coast, where the maximum erosion rate has averaged 1.5 metres per year
 836 since 1830. This study also documented shoreline advance along 54% of the coast, almost entirely due to land
 837 claim and port expansion. Significant erosion is localised, including pockets of shoreline retreat on beaches
 838 formed between rocky headlands. There is some erosional risk to infrastructure (e.g., coastal roads), and

839 heritage assets (Jackson and Cooper, 2024a, b) but there seems to be relatively limited direct risk to properties
840 from rapid coastal erosion (DAERA, 2018).

841 **Assessment of Future Magnitude of Risk**

842 2030s, central warming scenario: Coastal change risk is likely to be incrementally greater, than for the present,
843 with erosion hazards and risks to the built environment remaining highly localised.

844 2050s, central and high warming scenarios: As in the other nations, coastal change risk in Northern Ireland is
845 expected to increase with sea-level rise and any increase in storminess. The projected sea-level rise for Belfast
846 by 2050 is 0.17 metres under an RCP 4.5 scenario, increasing to 0.21 metres under an RCP 8.5 scenario (Weeks
847 et al., 2023). Qualitative projections of likely coastal change have been made as part of a high-level assessment
848 of the risks to heritage assets (Jackson and Cooper, 2024a, b). This study indicates risks from change are
849 generally low for this time epoch.

850 2080s, central and high warming scenarios: The projected sea-level rise for Belfast by 2080 is 0.32 metres under
851 an RCP 4.5 scenario, increasing to 0.45 metres under an RCP 8.5 scenario (Weeks et al., 2023). Some
852 intensification of erosion can be expected and a few hotspots where infrastructure and a small number of
853 buildings are at higher risk by 2080 have been identified, for example at Cushenden in County Antrim (Jackson
854 and Cooper, 2024a). Generally, however, risks to the built environment remain moderate.

855 **Level of Preparedness for Risk**

856 The completion of the Northern Ireland Historical Shorelines Analysis (NIHSA) Project and the mapping of coastal
857 sediment cells (Grottoli et al., 2023; DAERA, 2024) has greatly improved the evidence base to support
858 assessments of current rates of coastal change. However, more systematic surveys of built environment assets
859 within the potential future coastal erosion and flooding hazard zone are required to allow more robust analysis
860 of future risk and likely future coastal change.

861 **Evaluation of urgency score**

862 The overall urgency score for risk to buildings and communities from coastal change is Further Investigation. This
863 is due to the current and projected risk being Low to Medium with Medium confidence. The evidence base for
864 historic coastal change has improved significantly since CCRA3-IA-TR but the potential future risks to the built
865 environment have yet to be systematically evaluated.

866 *Table 3.15: Urgency scores for BE3 Risks to buildings and communities from coastal change for Northern Ireland. Key to the magnitude*
867 *scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence*
868 *scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*
869 *Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how*
870 *the scores in this table were calculated are in the Methods Chapter.*

Northern Ireland								
BE3	Risks to buildings and communities from coastal change.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High

No adaptation	++ (L)	++ (L)	+ (L)	+ (L)	+ (M)	+ (M)	+ (M)	+ (M)
With adaptation	++ (L)	++ (L)	+ (L)	+ (M)	+ (M)	+ (M)	+ (M)	+ (M)
Urgency scores	SCA	SCA		FI			FI	
Overall urgency score	FI							

871

872 3.2.3.4 Scotland

873 Current and Future Drivers of Risk

874 Current and future drivers of coastal change in Scotland are broadly similar to those for the UK, although sea-
875 level rise under future climate scenarios is slightly lower than for the rest of the UK, with an increase of 0.29
876 metres in Edinburgh projected under an RCP 4.5 warming scenario and 0.42 metres under RCP 8.5 by 2080
877 (Weeks et al., 2023). As is the case for the UK more generally, there is relative confidence in the sea-level rise
878 that will occur under given climate warming scenarios, but less confidence in changes to storm frequency and
879 impact. Artificial defences currently protect approximately £5 billion of assets, while natural defences protect
880 £14.5 billion of assets (Rennie et al., 2021), and decisions regarding the maintenance and/or enhancement of
881 defences will therefore be a significant factor determining future risks from coastal erosion.

882 Assessment of Current Magnitude of Risk

883 Erosion is geographically less widespread in Scotland, with only 11.6% of the coast being reported as eroding by
884 Masselink et al. (2020). The recently updated Dynamic Coast project has shown that 46% of the 'softer' coastline
885 is eroding, with Highland and Argyll and Bute being particularly affected (Rennie et al., 2021).

886 Assessment of Future Magnitude of Risk

887 2030s, central warming scenario: Coastal change risk is likely to be incrementally greater, than for the present.

888 2050s, central and high warming scenarios: Coastal erosion is likely to increase with sea-level rise under all
889 scenarios. Under a high warming scenario, an estimated £1.2 billion of additional assets, including approximately
890 650 residential properties, 5 km of rail and 55 km of road likely are to be affected by erosion (Rennie et al.,
891 2021).

892 2080s, central and high warming scenarios: No detailed projections have been produced for the 2080s, but the
893 Dynamic Coast analysis suggests much more widespread erosion, extending along 56% of the 'softer' coastline
894 under a low warming scenario and 84% under a high warming scenario (Rennie et al., 2021). This study also
895 highlights the fact that coastal erosion is likely to cause more frequent coastal flooding, for example where it
896 damages or removes a protective natural barrier such as a beach or sand dune. This implies greater economic
897 damage costs to the built environment than a consideration of shoreline erosion alone.

898 Level of Preparedness for Risk

899 Adaptation is led by local authorities, who are responsible for implementing flood and coastal protection under
 900 the Coast Protection Act (1949) and Flood Risk Management Act (2009). SMPs in Scotland cover six coastal areas
 901 (Hansom et al., 2023), and the National Coastal Change Risk Assessment provides evidence of past and projected
 902 coastal change to 2100. The Coastal Change Adaptation Planning Guidance was published in 2023 to assist local
 903 authorities in the development of coastal change adaptation plans. This guidance allows for planning to include
 904 coastal hinterland and relocation plans (Scottish Government, 2024). The coastal change adaptation fund
 905 allocates funding of the £11.7 million fund to coastal authorities each year and encourage nature-based
 906 solutions (Dynamic Coast, 2023). Alongside this, Scotland’s Third Land Use Strategy (2021-26) integrates coastal
 907 planning with marine plans and aims to strengthen natural defences.

908 **Evaluation of urgency score**

909 The overall urgency score for risk to buildings and communities from coastal change is Further Investigation. This
 910 is due to the projected risk ranging from Low to Very High. The Dynamic Coast analysis (Rennie et al., 2021)
 911 makes it clear that accelerating sea-level rise and more widespread erosion will increase pressure on existing
 912 coastal defences and put increasing strain on the budgets to maintain and upgrade these. SMPs do not have a
 913 single overarching approach and further effort is needed to enhance the resilience of coastal communities and
 914 adapt planning approaches in relation to land-use and the built environment. There are many uncertainties
 915 when modelling coastal change. Therefore, even with robust prediction methods, confidence decreases from
 916 Medium to Low over time.

917 *Table 3.16: Urgency scores for BE3 Risks to buildings and communities from coastal change for Scotland. Key to the magnitude scores:*
 918 *very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + =*
 919 *Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN =*
 920 *More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table*
 921 *were calculated are in the Methods Chapter.*

Scotland								
BE3	Risks to buildings and communities from coastal change.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (L)	++ (L)	++ (L)	+ (M)	+ (H)	+ (M)	+ (H)	+ (VH)
With adaptation	+++ (L)	++ (L)	++ (L)	+ (M)	+ (M)	+ (M)	+ (M)	+ (M)
Urgency scores	SCA	SCA		FI			FI	
Overall urgency score	FI							

922

923 **3.2.3.5 Wales**

924 **Current and Future Drivers of Risk**

925 Current and future drivers of coastal change in Wales are broadly similar to those for England, with an increase
926 in sea level of 0.45 metres in Cardiff projected for an RCP 4.5 warming scenario and 0.59 metres for RCP 8.5 by
927 2080 (Weeks et al., 2023). As is the case for the rest of the UK, there is relative confidence in the sea-level rise
928 that will occur under given climate warming scenarios, but less confidence in changes to storm frequency and
929 impact.

930 **Assessment of Current Magnitude of Risk**

931 The Welsh coast extends over 2,700 km of which approximately 346 km (about 13%) is currently eroding
932 (National Strategy for Flood and Coastal Erosion Risk Management in Wales, 2020). Around 415 km of coast is
933 currently protected by defensive structures, although around 400 residential properties are currently at risk
934 from coastal erosion. We can expect the exposure of the built environment to coastal change to increase as
935 rising sea levels drive faster rates of erosion (Welsh Government, 2020).

936 **Assessment of Future Magnitude of Risk**

937 2030s, central warming scenario: Coastal change risk is likely to be incrementally greater, than for the present.

938 2050s, central and high warming scenarios: Coastal erosion is likely to increase with sea-level rise under all
939 scenarios.

940 2080s, central and high warming scenarios: No detailed assessment has been undertaken specifically for the
941 2080s, but the latest coastal erosion risk analysis suggests that approximately 2,100 properties will be at risk
942 from erosion by 2114 (Welsh Government, 2020).

943 **Level of Preparedness for Risk**

944 The Welsh coast is covered by SMPs, formulated along the same lines as those for England. The risks from
945 erosion are managed together with coastal flooding under the second National Strategy on FCERM for Wales
946 (Welsh Government, 2020), prepared in accordance with the Flood and Water Management Act 2010. This
947 adopts a fairly broad approach to risk management that emphasises not just prevention but also wider resilience
948 against risk so that better decisions can be made by the public as well as government. Regarding the built
949 environment, the Welsh Government has also published a Technical Advice Note (Welsh Government, 2021) to
950 inform wiser planning designs in coastal areas and avoid inappropriate developments in coastal areas.

951 **Evaluation of urgency score**

952 The overall urgency score for risk to buildings and communities from coastal change is More Action Needed. This
953 is due to the projected risk ranging from Low to Very High. There are many uncertainties when modelling coastal
954 change. Therefore, even with robust prediction methods, confidence decreases from Medium to Low over time.

955 *Table 3.17: Urgency scores for BE3 Risks to buildings and communities from coastal change for Wales. Key to the magnitude scores: very*
956 *light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++*
957 *= Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More*
958 *Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were*
959 *calculated are in the Methods Chapter.*

Wales

BE3 Risks to buildings and communities from coastal change.								
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (L)	++ (L)	++ (M)	+ (H)	+ (H)	+ (H)	+ (H)	+ (VH)
With adaptation	+++ (L)	++ (L)	++ (M)	+ (M)	+ (M)	++ (H)	+ (H)	+ (H)
Urgency scores	SCA	SCA		FI			FI	
Overall urgency score	FI							

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3.2.4 Risk to buildings and communities, excluding from heat, flooding and coastal change – BE4

965
966

This risk includes risk to buildings and communities from wind-driven rain, storms, subsidence, wind and wildfires.

Headlines

- More action is needed across all four UK nations for this risk, which includes risk to buildings and communities from wind-driven rain, storms, subsidence, wind and wildfires.
- Rainfall and wind-driven rain are predicted to become more intense, with larger seasonal variations. In particular, an increase in wind-driven rain during winter, is followed by a decrease in the summer months.
- Subsidence risk is high and increasing, and summer soil drought is worsening in parts of the UK. These trends bring inevitable direct and indirect risks to buildings and communities.
- Assessing the risk to buildings from wind-driven rain remains a challenge, requiring detailed information on the UK’s building stock. While new datasets on subsidence risk have recently become available, there are no comprehensive published studies that use them for risk modelling. Finally, wildfire is an emerging risk.
- New evidence on hazards and recent observations on climate change impacts have led to a change of urgency to More Action Needed for all countries and climate scenarios.

967

Table 3.18: Urgency scores for BE4 Risks to buildings and communities, excluding from heat, flooding and coastal change. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

ID	Risk		Present	2030	2050	2080	Urgency
BE4	Risks to buildings and communities, excluding from heat, flooding and coastal change	UK	+++ (H)	++ (H)	++ (H)	++ (H)	MAN
		England	+++ (H)	++ (H)	++ (H)	++ (H)	MAN
		Northern Ireland	++ (H)	++ (H)	++ (H)	++ (H)	MAN
		Scotland	+++ (H)	++ (H)	++ (H)	++ (H)	MAN
		Wales	+++ (H)	++ (H)	++ (H)	++ (H)	MAN

968

969

3.2.4.1 Evidence relevant to the entire United Kingdom

970

Current and future drivers of risk

971 The UK climate is getting wetter. There is evidence of increasing rainfall extremes, although trends are difficult
972 to detect above natural variability for short-duration local rainfall extremes. Rainfall is predicted to become
973 more intense, with the largest increases in hourly extremes predicted to occur in autumn. Wind-driven rain
974 exposure is projected to become more concentrated in winter months, while summers are likely to experience a
975 marked decrease in wind-driven rain (Sanderson, Eastman and Lowe, 2024). Increased exposure to intense
976 rainfall and wind-driven rain can raise the moisture content of the building fabric, leading to problems such as
977 damp, mould growth, timber decay and corrosion.

978 Subsidence is an important risk to buildings, and climate change is expected to increase this risk, as cycles of
979 wetter winters and drier summers are expected to be more pronounced. There is evidence that soil is getting
980 drier in summer, with soil drought (a condition where the moisture content in the soil is significantly reduced)
981 worsening for parts of the UK. Model estimates of soil moisture show wetting trends in October and December
982 in most parts of the UK and drying trends in April.

983 Wildfire is an emergent risk for the UK, because of the increasing likelihood of 'fire weather' (a combination of
984 factors including high temperatures and dry spells) which cause vegetation to dry out. Past events have not had
985 widespread major impacts to buildings and communities, but this could change in the future.

986 The impact of other hazards covered in this section is less well understood. Since the beginning of the 21st
987 century, a decline of damaging European windstorm is noted. In the UK, thunderstorm decline was found
988 particularly in southern England, while northern regions have experienced a slight increase. The influence of
989 anthropogenic climate change on these trends remains uncertain. Although with low confidence, the frequency
990 of hailstorms is expected to decrease, while the largest hailstones, as well as lightning, are expected to increase.

991 There is high confidence that in the future, the likelihood of severe hot-dry summers in the UK (associated with
992 e.g., subsidence and fire) and wet-windy winters (associated with e.g., wind-driven rain) will increase. These
993 conditions increase stress on buildings, accelerating deterioration of the building fabric and indoor air quality
994 through moisture ingress, structural movement and reduced drying potential, especially where moisture
995 becomes trapped within walls and other fabric elements. Consequences of rainwater getting trapped in the
996 fabric include mould growth, leading to poor indoor air quality and health impacts (BE5), wood rot and
997 corrosion, which can weaken the structural integrity of elements such as roof, floors and walls. Some insulation
998 systems can exacerbate these issues by further reducing the drying potential of the fabric (Health and Safety
999 Executive, 2024). Subsidence and fire can also weaken the structural integrity of buildings.

1000 The impacts of these hazards can be interconnected; for instance, damage caused by storms can increase
1001 susceptibility to moisture penetration during subsequent rainfall events, while hot-dry periods can exacerbate
1002 subsidence risks that weaken structures before winter storms. Vulnerability is influenced not only by the
1003 frequency and intensity of these hazards but also by building age, construction type, maintenance condition, and
1004 the presence or absence of adaptation measures.

1005 **Interaction with other risks**

1006 Upstream, rising temperatures may lead to an increase in indoor humidity levels, potentially compromising the
1007 moisture balance of building materials and leading to degradation of the fabric (BE1, BE5). Flooding events and
1008 coastal changes further exacerbate baseline moisture and salt levels in structures, reducing long-term durability
1009 of the building fabric (BE2, BE3). Wastewater system interactions with the building fabric (I9) may introduce
1010 additional moisture pathways from potential leaks.

1011 Downstream, in heritage buildings (BE4, BE6), the impact of risk to the building fabric may be exacerbated
1012 because of the significance of the historic building fabric. Persistent dampness and material decay associated

1013 with excess moisture can increase fungal growth, degrading indoor environmental quality and posing health
1014 risks (BE5). Subsidence, wildfires, storms, and landslides (increasing the likelihood of damage to the building
1015 fabric) can place additional strain on local resources, affecting emergency response systems and local planning
1016 capacity (BE8). These impacts may necessitate public funding for the repair and maintenance of buildings (E6).
1017 Moreover, damage to the building fabric can transform building insurance finances. Where insurance does not
1018 cover issues that develop gradually, such as rainwater penetration, the cost of remediation often falls to owners
1019 or occupants (E7). Finally, health and safety concerns emerge from both acute events and chronic exposure to
1020 damp and mould, with implications for respiratory health and broader wellbeing (H2, H3). This places additional
1021 pressure on healthcare services such as the NHS (E6).

1022 **Assessment of current magnitude of risk**

1023 The Association of British Insurers (ABI) identified that adverse weather is playing an increasing role in home
1024 claims, with the value of storm-related damage claims £133 million in 2023 with a further £153 million related to
1025 burst pipes (Association of British Insurers (ABI), 2024); these values exclude flood-related claims. This rise in
1026 storm damage was largely fuelled by the succession of storms, including storms Babet, Ciaran and Debi that hit
1027 the UK in autumn 2023. Storms have contributed to coal tip landslides, particularly in Wales, prompting the
1028 development of new legislation.

1029 A second factor is rainfall, which can lead to long-term rainwater penetration in the building and moisture
1030 damage, predominantly affecting roofs and driven by wind, the walls of buildings. Although some issues such as
1031 storm-related damage develop quickly, other effects, including moisture accumulation (often called *damp*) and
1032 degradation of building fabric, develop gradually and are often under-reported. This makes direct attribution to
1033 weather events difficult. Yet the scale of the issue is already visible in England with 1.3 million households
1034 experiencing damp issues (including condensation, penetrating and construction-related damp) with 2% of all
1035 homes reporting penetrating damp, which results from rainwater entering through external roofs or walls
1036 (Department for Levelling Up, Housing and Communities, 2023). In Scotland, 10% of homes reported damp or
1037 condensation in 2023 (Scottish Government, 2025b), and 3% of all homes reported rising or penetrating damp in
1038 the period 2017-2019 (Scottish Government, 2021), with western Scotland facing the highest wind-driven rain
1039 intensities across the UK (Scottish Government, 2025b). The same survey found that 45% of Scottish dwellings
1040 had disrepair to critical elements essential for weathertightness, but comparable reporting is not available for
1041 other UK nations.

1042 Subsidence claims have continued to increase since the publication of CCRA3-IA-TR. Insurance claims associated
1043 with subsidence were £219 million in 2022 alone, the highest amount recorded since 2006 (Association of British
1044 Insurers (ABI), 2023). South East England is particularly vulnerable to subsidence, due to the presence of clay
1045 soil, which shrinks and swells in response to changes in soil moisture.

1046 Finally, wildfire is an emerging risk in the UK, and there is growing evidence on its impact on buildings and
1047 communities. Between 2009-2021, 54.4% of wildfires in England were in built-up areas and gardens, accounting
1048 for 16% of the area burned (Forestry Commission, 2023). This risk was highlighted during the July 2022
1049 heatwave, when multiple homes were destroyed in London and surrounding areas (BBC News, 2022).

1050 **Assessment of future magnitude of risk**

1051 In a 2 °C warming scenario, the UK is expected to face more intense rainfall and seasonal wind-driven rain
1052 variations. Winter rainfall, especially wind-driven rain from the south and west, will increase. This raises the risk
1053 of moisture damage in buildings, particularly those with westerly, south-westerly, and southerly orientation.
1054 North and east facing walls are projected to be less impacted by wind-driven rain. In a 4 °C warming scenario,
1055 wind-driven rain increases by up to 25% in the west and drops by 15% to 25% in the east. Long-duration events

1056 decrease significantly, while short spells become more dominant (Sanderson, Eastman and Lowe, 2024). These
1057 changes increase the risk to the building fabric, because wind-driven rain can be absorbed by porous walls,
1058 particularly those where masonry is exposed to the elements, leading to excess moisture accumulation, mould,
1059 and material decay, a key concern for heritage buildings.

1060 Even in a sheltered location like London, the risks to buildings associated with wind-driven rain in 2050 are
1061 predicted to increase under a 2 °C warming scenario, with greater rainwater penetration, moisture accumulation
1062 and mould growth risk. Although the risk of frost damage caused by freeze-thaw action (where water within
1063 porous materials freezes, expands, and then thaws, causing progressive physical damage) is expected to
1064 decrease (Lu et al., 2021).

1065 European-level analyses have shown that, under future climate projections (2070 to 2099), solid masonry walls
1066 in regions with temperatures which could be seen in the UK, present an increased risk of mould growth and
1067 wood decay, particularly on the southerly, south-westerly and westerly orientations. These analyses also show a
1068 decreased risk of freeze-thaw under a medium emission (RCP 4.5) scenario (Vandemeulebroucke et al., 2023,
1069 Vandemeulebroucke et al., 2024). Similarly, moisture accumulation and the risk of mould growth in solid
1070 masonry walls are projected to increase considerably by 2080 under a 3 °C warming scenario, while freeze-thaw
1071 risk is expected to decrease (Lu et al., 2021). These issues can be exacerbated by the presence of insulation
1072 systems that reduce the drying potential of the fabric (Lu et al., 2021).

1073 Subsidence risk is likely to rise; even under low emissions scenarios, projections indicate a widespread rise in
1074 subsidence risk across most clay-rich areas of Great Britain by the 2080s (Harrison et al., 2012). Under UKCP18,
1075 10.9% of properties in Great Britain are likely to be affected by subsidence (British Geological Survey, 2021).

1076 The latest research continues to show that wildfire risk is projected to increase in the UK (Tasker and
1077 Wentworth, 2024). Under a 2 °C warming scenario, hazardous fire weather could double in frequency during
1078 summer, with smaller increases in spring (Perry et al., 2022). Under a 4 °C warming scenario, the frequency of
1079 wildfire hazard days increases substantially, reaching a five-fold increase from the reference period (1981-2010),
1080 with the percentage frequency of very high fire danger in summer reaching 46% in England. Around 7% of
1081 homes across Britain lie within areas increasingly exposed to wildfire risk due to climate change and human
1082 activity, with more than 1.8 million properties located within the first 100 metres of urban-rural edges
1083 (Ordnance Survey, 2025).

1084 **Level of preparedness for risk**

1085 Current building regulations in England, Wales, and Northern Ireland address rainwater ingress but were last
1086 updated in 2013 for England and Wales and in 2012 for Northern Ireland. They also do not account for future
1087 climate scenarios or provide guidance for existing buildings, particularly in retrofit contexts. Scotland's Building
1088 Standards Technical Handbook 2025 explicitly acknowledges the impact of climate change on building fabric,
1089 urging designers to consider increased rainfall as well as temperature (Scottish Government, 2025a).

1090 A recent substantial update in the British Standard BS 5250:2021 now promotes principles for robust and
1091 moisture-safe new buildings and retrofits and requires designers to account for changing moisture sources due
1092 to climate change (British Standards Institution (BSI), 2021).

1093 Across nations, the national adaptation planning for Scotland and Wales includes measures to address climate
1094 resilience in the built environment, wind-driven rain (Scottish Government, 2024) and moisture-related risks
1095 (Welsh Government, 2024) in addition to overheating. In Scotland, national housing surveys also monitor the
1096 extent of disrepair to critical building elements, which can exacerbate vulnerability to wind-driven rain.

1097 The building retrofit framework PAS 2035:2023 which is used across the UK and mandatory for all publicly
1098 funded retrofit projects in England and some in Wales, mentions climate change but does not refer to risks other
1099 than overheating (British Standards Institution (BSI), 2023). This limited scope means that other climate-related
1100 hazards such as wind-driven rain or subsidence are not explicitly considered, which may reduce the effectiveness
1101 of the framework in guiding fully climate-resilient retrofit strategies.

1102 Moisture-related risks such as ‘damp and mould’ (caused by factors including rainfall and rainwater penetration)
1103 and structural risks (such as subsidence) are also recognised in housing policy across the UK. Housing quality
1104 standards are currently under review in some nations, offering an opportunity to integrate climate resilience.
1105 Insurance remains a key mechanism at household level for recovering from damage caused by subsidence,
1106 water ingress, or wildfire.

1107 **Assessment on the evidence base and evidence gaps**

1108 There is a growing evidence base on the extent of climate-related hazards affecting UK buildings, particularly for
1109 wind-driven rain and subsidence, although it remains limited in scope and coverage.

1110 For wind-driven rain, both European- and UK-scale studies remain limited in the range of construction types and
1111 geographical locations considered. For example, UK analyses have largely been confined to a single brick
1112 masonry wall type in London (Lu et al., 2021). New national projections now allow wind-driven rain exposure to
1113 be assessed under 2 °C and 4 °C warming scenarios (Sanderson, Eastman and Lowe, 2024), but these lack
1114 integration with building stock characteristics, such as wall construction, material properties or condition, critical
1115 to understand impact on buildings and communities. Monitoring of building fabric disrepair, as undertaken in
1116 Scotland, should be extended across all UK nations to strengthen the evidence base and better assess
1117 vulnerability to hazards such as wind-driven rain.

1118 For subsidence, the British Geological Survey (BGS) provides two key datasets for assessing subsidence risks in
1119 Great Britain, but these haven’t been integrated yet with building-level characteristics (BGS, 2024). Analyses of
1120 future risk of material damage related to subsidence need to be carried out with recent datasets, also including
1121 Northern Ireland in the analysis.

1122 A wildfire hazard study for the UK also used UKCP18 (Perry et al., 2022), and while observations show that the
1123 majority of wildfires occur in proximity of buildings, evidence is only now beginning to emerge on future wildfire
1124 risk to buildings (Ordnance Survey, 2025).

1125

1126 **3.2.4.2 England**

1127 **Evaluation of urgency score**

1128 Currently, over a million people (2% of all homes) in England are estimated to be affected by rainwater
1129 penetration (Department for Levelling Up, Housing and Communities, 2023).

1130 England faces rising risks from climate-related hazards, particularly rainfall, wind-driven rain, subsidence and
1131 wildfire. Wind-driven rain is projected to intensify from southerly and westerly directions, increasing moisture-
1132 related damage, and decline from northerly and easterly directions (Sanderson, Eastman and Lowe, 2024), while
1133 summer rainfall declines may worsen soil drying and shrink–swell subsidence, particularly in south-eastern
1134 England (Pritchard, Hallett and Farewell, 2015; Thompson *et al.*, 2025). Wildfire risk is also expected to rise in
1135 frequency under future warming scenarios, with a particularly high risk compared to other nations (Perry et al.,

1136 2022; Department for Levelling Up, Housing and Communities, 2023). Without effective adaptation, the
 1137 magnitude of these risks is projected to stay High.

1138 **Level of preparedness for risk**

1139 Preparedness remains limited. Building regulations in England have not been recently updated to reflect these
 1140 challenges, with the relevant Approved Document for moisture and rainfall last revised in 2013. The building
 1141 retrofit framework PAS 2035:2023 is mandatory for publicly funded retrofit projects; it considers overheating
 1142 risk but does not include other climate-related hazards such as rainfall, wind-driven rain, subsidence or wildfire
 1143 (British Standards Institution (BSI), 2023). The NAP3 acknowledges risks to building fabric including moisture,
 1144 wind, subsidence and wildfire, but there is a lack of monitoring of progress against planned actions (Department
 1145 for Environment, 2023).

1146 Evidence shows that the risk of material damage is increasing from the current level of hundreds of millions of
 1147 pounds (at UK level). However, there is no clear breakdown of material damage in the devolved nations, and the
 1148 timeline for reaching billions of pounds of material damage in England is unclear. Given the projected rise in risk
 1149 but limited estimation of impacts and weak evidence of mitigation effectiveness, a High risk magnitude is
 1150 justified for England.

1151 *Table 3.19: Urgency scores for BE4 Risks to buildings and communities, excluding from heat, flooding and coastal change for England. Key*
 1152 *to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the*
 1153 *confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*
 1154 *Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how*
 1155 *the scores in this table were calculated are in the Methods Chapter.*

England								
BE4	Risks to buildings and communities, excluding from heat, flooding and coastal change.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (H)	++ (H)						
With adaptation	+++ (H)	++ (H)						
Urgency scores	MAN	MAN		MAN			MAN	
Overall urgency score	MAN							

1156

1157 **3.2.4.3 Northern Ireland**

1158 **Evaluation of urgency score**

1159 Current evidence on the impact of the risk in Northern Ireland remains limited. Damp and mould are recognised
 1160 as recurrent issues in the housing stock, indicating that these problems are reported in a notable proportion of
 1161 homes each year, particularly in older and poorly insulated properties (Chartered Institute of Housing Northern
 1162 Ireland, 2025). Also, the current wildfire risk is relatively low for Northern Ireland (Perry et al., 2022).

1163 Northern Ireland is expected to experience an increase in wind-driven rain, broadly consistent with UK trends.
 1164 The projected increase from the dominant south-westerly directions, is less marked than in other UK nations,
 1165 while the reduction from north-easterly directions mirrors patterns seen in England. This suggests that, relative
 1166 to nearby Scotland, Northern Ireland is a more sheltered with generally lower wind-driven rain intensification
 1167 across orientations (Sanderson, Eastman and Lowe, 2024). The magnitude of these risks is projected to stay High
 1168 without effective adaptation.

1169 **Level of preparedness for risk**

1170 Current preparedness is limited, as building regulations for moisture and rainfall were last updated in 2012. The
 1171 NICCAP2 acknowledges changing rainfall patterns but identifies no specific measures for building adaptation,
 1172 instead committing to monitor developments in Building Regulations in other UK nations and in the Republic of
 1173 Ireland (DAERA, 2019); NICCAP3 is due to be released shortly. While all homes in Northern Ireland must legally
 1174 be “free from dampness prejudicial to the health of the occupants (if any),” there is no dedicated legislation for
 1175 damp and mould in social housing. However, recent good practice guidance has been published to support both
 1176 the private and social housing sectors (Chartered Institute of Housing Northern Ireland, 2025).

1177 Finally, the risk of subsidence and wildfire is lower in Northern Ireland than in England or Wales, but there is a
 1178 large projected increase in the frequency of high fire danger, reaching 10-15% in summer in a 4 °C warming
 1179 scenario (Perry et al., 2022). Given the projected rise in risk and weak evidence of mitigation effectiveness, a
 1180 High risk magnitude is justified.

1181 *Table 3.20: Urgency scores for BE4 Risks to buildings and communities, excluding from heat, flooding and coastal change for Northern*
 1182 *Ireland. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very*
 1183 *High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action*
 1184 *Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching*
 1185 *Brief. Details of how the scores in this table were calculated are in the Methods Chapter.*

Northern Ireland								
BE4	Risks to buildings and communities, excluding from heat, flooding and coastal change.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)
With adaptation	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)
Urgency scores	MAN	MAN		MAN			MAN	
Overall urgency score	MAN							

1186

1187 **3.2.4.4 Scotland**

1188 **Evaluation of urgency score**

1189 In Scotland, climate-related risks to the built environment remain high, particularly those related to wind-driven
1190 rain, while risks from subsidence and wildfires are comparatively lower (Perry et al., 2022). In 2023, 45% of
1191 dwellings exhibited disrepair to critical elements essential for weather-tightness and structural stability (Scottish
1192 Government, 2025b). Of these, 16% required urgent repairs and 2% showed extensive disrepair, with damp or
1193 condensation being reported in 10% of homes. Western Scotland experiences the highest wind-driven rain
1194 intensity in the UK, and projections indicate a marked increase in winter wind-driven rain, particularly from
1195 southerly and south-westerly wind directions, in line with the rest of the UK (Sanderson, Eastman and Lowe,
1196 2024).

1197 **Level of preparedness for risk**

1198 The relevant building regulations for Scotland, the Building Standards Technical Handbook 2025, acknowledges
1199 the impact of climate change on building fabric, explicitly advising designers to consider increased rainfall and
1200 temperatures (Scottish Government, 2025a). The Scottish government’s third National Adaptation Programme
1201 (SNAP3) commits to tailoring energy efficiency schemes for both mitigation and adaptation, with attention to
1202 traditional and non-traditional buildings (Scottish Government, 2024). Area-based schemes and Warmer Homes
1203 Scotland now align with the building retrofit framework PAS 2035:2023, although notably, this currently
1204 addresses only overheating as a climate-related risk, meaning it does not yet cover other issues such as flooding,
1205 damp, or storm damage.

1206 While these developments mark progress, further action is needed to embed climate resilience into building
1207 design and retrofit standards more fully. There is currently no formal requirement to account for future rainfall
1208 intensity or wind-driven rain in design specifications. The High magnitude score reflects both the high level of
1209 existing exposure and the momentum towards stronger climate adaptation policy.

1210 Finally, while the wildfire is lower in Scotland than in England or Wales, there is a large projected increase in the
1211 percentage frequency of high fire danger, reaching 15% in summer in a 4 °C warming scenario (Perry et al.,
1212 2022).

1213 *Table 3.21: Urgency scores for BE4 Risks to buildings and communities, excluding from heat, flooding and coastal change for Scotland. Key*
1214 *to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the*
1215 *confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*
1216 *Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how*
1217 *the scores in this table were calculated are in the Methods Chapter.*

Scotland								
BE4	Risks to buildings and communities, excluding from heat, flooding and coastal change.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High

No adaptation	+++ (H)	++ (H)						
With adaptation	+++ (H)	++ (H)						
Urgency scores	MAN	MAN		MAN			MAN	
Overall urgency score	MAN							

1218

1219 **3.2.4.5 Wales**

1220 **Evaluation of urgency score**

1221 In Wales, wind-driven rain risk is relatively high and projected to increase, especially in western and coastal
 1222 regions which already face significant rainfall and wind exposure. While future changes in wind-driven rain
 1223 broadly follow UK-wide trends, the risk is intensified in Wales, (Sanderson, Eastman and Lowe, 2024). Wildfire
 1224 risk is projected to rise in line with England, although is expected to be milder than its neighbouring nation, with
 1225 the percentage frequency of very high fire danger in summer reaching 20% in a 4 °C warming scenario (Perry et
 1226 al., 2022). Subsidence risk in Wales is higher than in Scotland but remains lower than in the most-affected
 1227 regions of England.

1228 **Level of preparedness for risk**

1229 The Welsh adaptation plan recognises moisture, storm damage, and subsidence as important risks for both
 1230 existing and new buildings, calling for them to be robustly addressed (Welsh Government, 2024). Additionally,
 1231 the Welsh Government is progressing new policy and legislation to improve the inspection and management of
 1232 coal tips, highlighting an important local risk exacerbated by changing weather patterns (Welsh Government,
 1233 2021).

1234 Future wind-driven rain projections and broader moisture-related risks are not fully integrated into regulatory
 1235 standards. A 2022 government-commissioned report recommended that Welsh building regulations explicitly
 1236 link climate change with building fabric and occupant health, and that better design tools and climate
 1237 vulnerability standards be embedded into regulation (Hayles, 2022). The government has since pledged to
 1238 evaluate these recommendations and work collaboratively with other UK administrations (Welsh Government,
 1239 2022). However, building regulations in Wales have not been updated to reflect these challenges, with the
 1240 relevant Approved Document for moisture and rainfall last revised in 2013. The level of preparedness is
 1241 improving, but further action is needed to close the gap between policy and implementation. The urgency score
 1242 reflects both Wales’s exposure, particularly to wind-driven rain and subsidence, and its relatively proactive,
 1243 though still developing, policy framework.

1244 *Table 3.22: Urgency scores for BE4 Risks to buildings and communities, excluding from heat, flooding and coastal change for Wales. Key to*
 1245 *the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the*
 1246 *confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*

1247
1248

Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

1249

Wales								
BE4 Risks to buildings and communities, excluding from heat, flooding and coastal change.								
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (H)	++ (H)						
With adaptation	+++ (H)	++ (H)						
Urgency scores	MAN	MAN		MAN			MAN	
Overall urgency score	MAN							

1250

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1251 **3.2.5 Risk to indoor environmental quality – BE5**

1252 Indoor Environmental Quality (IEQ) refers to the conditions within a building, typically including air quality,
 1253 lighting, acoustics, and thermal comfort. Collectively, these elements significantly influence occupants' comfort,
 1254 health, and wellbeing. The majority of evidence presented in this chapter focuses on indoor air quality, as there
 1255 is currently very limited evidence available regarding the quality of lighting and acoustics due to climate change.
 1256 Risks related to overheating are extensively addressed in BE1.

1257 Several air pollutants and biological contaminants (i.e. damp and mould) may deteriorate IAQ. These include
 1258 particulate matter (PM), ozone (O3), nitrogen oxides (NOx), sulphur dioxide (SO2), radon, carbon monoxide (CO),
 1259 and volatile organic compounds (VOCs), originating both indoors and outdoors (Dimitroulopoulou, Dudzińska, et
 1260 al., 2023). Poor IAQ is associated with adverse health outcomes (H3). Climate-related factors considered in this
 1261 chapter such as higher temperatures, heavier rainfall, and wildfire smoke influence IAQ in various ways. For
 1262 instance, greater rainfall could increase risks associated with moisture ingress or build-up indoors, which in turn
 1263 could increase damp and mould risks – although this could be counterbalanced by higher temperatures. The
 1264 latter could also directly affect IAQ by increasing the rate at which some pollutants are emitted, but also
 1265 indirectly by affecting ventilation and heating patterns via changes occupant behaviours.

Headlines

- More Action is needed on risks to IAQ across all four UK nations.
- Future IAQ risk is uncertain due to complex interactions between climate, building design, energy efficiency measures, and occupant behaviour.
- Understanding of future IAQ risk is limited by a lack of large-scale systematic monitoring, limited baseline data and inconsistent metrics for assessment.
- Under the context of climate change, poor IAQ is associated with adverse health outcomes as well as with structural, energy, and socio-economic demands and challenges.

1266

Table 3.23: Urgency scores for BE5 Risks to indoor environmental quality. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

ID	Risk		Present	2030	2050	2080	Urgency
BE5	Risks to indoor environmental quality	UK	++ (H)	+ (M)	+ (M)	+ (M)	MAN
		England	++ (H)	+ (M)	+ (M)	+ (M)	MAN
		Northern Ireland	++ (H)	+ (M)	+ (M)	+ (M)	MAN
		Scotland	++ (H)	+ (M)	+ (M)	+ (M)	MAN
		Wales	++ (H)	+ (M)	+ (M)	+ (M)	MAN

1267

1268 **3.2.5.1 Evidence relevant to the entire United Kingdom**

1269 **Current and future drivers of risk**

1270 IAQ is shaped by complex interactions between indoor and outdoor environments, building characteristics and
1271 occupant activities. Outdoor air pollution is a key driver of IAQ and results from both natural and human-made
1272 sources (H3). IAQ is also influenced by building design, airtightness, ventilation and filtration systems and
1273 emissions from indoor sources like building materials, furniture and consumer products (Dimitroulopoulou,
1274 2021). Occupant activities (e.g., window-opening, cooking, cleaning, wood burning, and drying clothes indoors)
1275 can further affect pollutant levels (Harrison, 2020; CMO Report, 2022). Overall, indoor and outdoor air quality
1276 are closely linked, but the relationship between them varies over time. Indoor-outdoor pollutant ratios shift
1277 throughout the day and across seasons, mainly due to building operation and occupant behaviour (Stamp et al.,
1278 2022).

1279 Climate change impacts IAQ, both directly through changes to outdoor environmental conditions, such as heat,
1280 rain, air pollution, and wildfire smoke. Direct climate-driven parameters, such as increased temperature, include
1281 increased outdoor levels of O₃ and airborne pollen released from plants, which can enter buildings and degrade
1282 IAQ (Adams-Groom et al., 2022; Finch & Palmer, 2020; Rathebe et al., 2025). The increase of global temperature
1283 increases soil temperature; studies show that warmer soils accelerate the spread of radon and allow it to
1284 migrate more easily into buildings (Baltrocchi et al., 2023). Higher temperatures also worsen IAQ by increasing
1285 the release of VOCs from plants (Churkina et al., 2017) and certain building materials, such as formaldehyde and
1286 artificial wood-based panels (Zhu et al., 2024). Changes in ambient temperatures may also impact the type and
1287 distribution of biological pollutants, such as different mould or house dust mite species.

1288 Wildfires degrade IAQ by releasing substantial amounts of smoke, containing PM and other toxic gases. While
1289 indoor levels of PM are lower than outdoor during wildfires (partly due to changes in ventilation behaviour),
1290 indoor concentrations can be three times higher than non-wildfire periods during these events affecting
1291 especially buildings without sufficient filtration and ventilation management (Liang et al., 2021).

1292 Rainfall may make IAQ better by washing out outdoor pollution. Intense rain can create a barrier around the soil,
1293 temporarily slowing radon movement (Victor et al., 2019). However, the increased moisture can worsen IAQ by
1294 leading to greater moisture build-up, which could increase the risk of condensation, damp and mould (Hayles et
1295 al., 2022). Indirectly climate change affects IAQ via climate change policies, such as improved insulation,
1296 increased building airtightness, changes in ventilation strategies, and the introduction of energy-efficient
1297 technologies, as well as through potential behaviour changes (e.g., window-opening habits and air-conditioning
1298 usage with higher temperature).

1299 The extent to which climate change directly impacts IAQ in the UK remains uncertain due to limited UK-specific
1300 evidence on the links between indoor environmental quality to climate hazards. Overall, human activity, building
1301 characteristics, and Net-Zero mitigation and adaptation strategies are climate-change driven and remain the
1302 primary influences on IAQ risk. However, climate change may act as an additional stressor due to increased
1303 temperature and rainfall, which could affect factors such as air exchange in buildings (e.g., via ventilation
1304 behaviour) and moisture build-up. In the near term, other factors such as building characteristics and their
1305 climate resilience features, are more clearly driving IAQ risks.

1306 **Interaction with other risks**

1307 Elderly people, pregnant women, children and people with pre-existing health conditions are more susceptible
1308 to the health impacts associated with poor IAQ risks (H3). Low-income households and those containing health-
1309 vulnerable individuals are more likely to live in poor-quality or energy-inefficient housing, increasing their
1310 exposure to damp, mould and indoor pollutants (EFUS, 2021; Ferguson et al., 2020). These conditions are
1311 unevenly distributed, with higher risks for those in rented accommodation, ethnic minority groups, and fuel-
1312 poor households, (Clark et al., 2023; EFUS, 2021). Older buildings often have higher infiltration of outdoor air
1313 pollution through small cracks and gaps in their façade and structures. These buildings also generally rely on
1314 natural ventilation through window opening, which can result in greater air exchange between indoors and
1315 outdoors. The resulting greater ventilation rate arising from infiltration via building fabric may increase
1316 penetration of outdoor pollutants during wildfires, even if windows remain close. Higher infiltration also helps
1317 dilute indoor-generated pollutants.

1318 IAQ is influenced by and interacts with a wide range of other climate-related risks. Upstream, higher
1319 temperatures (BE1) can directly impact pollutant levels, while also altering occupant behaviour (e.g., opening
1320 windows), affecting pollutant exposure indoors. Structural degradation from moisture (BE4) can promote fungal
1321 growth, degrading indoor environments. Moisture from poor IAQ can also worsen fungal growth, which may
1322 accelerate structural degradation

1323 Downstream, poor IAQ exacerbates health impacts (H3), particularly for vulnerable groups, and can have
1324 implications for health and social care delivery (H6). It can also contribute to wider socio-economic
1325 consequences, including reduced productivity (E4), increased pressure on public finances (E6), and financial
1326 strain on households (E7). IAQ is closely linked to household energy demand (BE9), where adaptation and
1327 mitigation measures can either improve or worsen air quality and indoor environment depending on how
1328 ventilation and building performance are managed.

1329 **Assessment of current magnitude of risk**

1330 IAQ poses a significant and often under-recognised health risk in the UK (HECC Report, 2023). While the number
1331 of deaths associated with air pollution is estimated to be between 26,000 and 38,000 a year, the full morbidity
1332 and mortality burden of indoor exposures are not fully captured (CMO Report, 2022). While indoor exposures to
1333 outdoor pollutants like PM and NO_x are typically lower than outdoor levels, if there are no indoor sources (e.g.,
1334 cooking, smoking, cleaning). There is growing evidence of the wide-ranging health impacts from air pollutants
1335 generated from indoor sources, including PM, VOCs, damp, mould and radon (CMO Report, 2022). Radon alone
1336 is estimated to cause at least 1,100 deaths in the UK each year, with exposure linked to increased risk of lung
1337 cancer, particularly for smokers (Milner et al., 2014). These health impacts are covered in H3.

1338 Given the strong correlation between indoor and outdoor air quality, it is important to consider external
1339 pollution levels in IAQ assessments. Fire activity in the UK is increasing, with over 24,000 fires reported in
1340 summer of 2022 (British Red Cross, 2023). Indoor PM (for PM_{2.5}, 15 µg m⁻³) levels can nearly triple during
1341 wildfire events (Liang et al., 2021). Current health risks from pollution are high across the UK, but the direct role
1342 of climate change hazards remains relatively small and uncertain.

1343 Risk is quantified based on numbers of households affected by inadequate IAQ and related health burdens.
1344 Although there is a lack of large-scale comprehensive monitoring of indoor air pollution across the four UK
1345 nations and lack of standardized assessment methods, suggestive evidence exists for selected pollutants and
1346 contexts. Mould presence in homes is already widespread, especially in England and Wales, potentially affecting
1347 millions of people. This is an inadequate IAQ exposure, which justifies a High magnitude. However, how much
1348 this is related to climate alone is uncertain, as it is driven by both climate factors (increased moisture from heavy
1349 rainfall) and non-climate factors (poor ventilation, building fabrics, occupant behavior). Specifically, the EHS
1350 found that 935,000 households (4% of homes) were living with damp and inadequate IAQ (DLUHC, 2023). On the

1351 other hand, another national survey reported that 6.5 million homes (27% of homes) in England were affected
1352 by damp and mould (EFUS, 2021). In a recent study of around 300 homes in Bradford, England, the World Health
1353 Organisation (WHO) guideline value for a 24-hour average exposure for PM (for PM_{2.5}, 15 µg m⁻³), was
1354 exceeded 40% of the time (Carslaw et al., 2025).

1355 **Assessment of future magnitude of risk**

1356 The future impact of climate change on IAQ is uncertain due to many competing and often contradicting drivers.
1357 For example, climate change may have mixed effects on mould growth in buildings: higher winter temperatures
1358 could reduce mould risk, while increased precipitation may elevate it (Pakdehi et al., 2025). The overall impact
1359 will depend on factors such as thermal insulation quality, ventilation, airtightness, and indoor activities. Building
1360 materials may degrade more rapidly due to climate change impacts, such as increased rainfall, with subsequent
1361 implications on the indoor environment (Brimblecombe & Richards, 2022). Outdoor air pollution levels are
1362 declining, with factors such as electrification of heat and cars expected to continue this trend (Assareh et al.,
1363 2025). The shift away from gas boilers and cooking through heat electrification also improves IAQ by eliminating
1364 indoor combustion sources. Overall, emission reductions are expected to drive greater improvements in air
1365 quality than climate change effects through to the 2050s (Doherty et al., 2017). However, extreme events such
1366 as heatwaves may intensify 'stagnant' air pollution episodes (Doherty et al., 2017). Wildfire risk is expected to
1367 rise due to hotter and drier conditions, leading to more frequent and severe periods of raised PM and toxic
1368 emissions (Liang et al., 2021). Overall, expert judgement was used to assess future risk with Medium magnitude
1369 and Low confidence as there are few studies for impacts of climate projections on IAQ in the UK. While
1370 pollution-related health risks are currently high, the specific contribution of climate hazards to future IAQ
1371 remains unclear.

1372 **Level of preparedness for risk**

1373 All UK nations monitor outdoor air quality and have public health strategies. However, IAQ is not routinely
1374 monitored at scale and modelled, so it is difficult to track the level of preparedness. Climate change is not
1375 considered in most IAQ policies. While some adaptation measures (e.g., local air pollution targets and Ultra-Low
1376 Emission Zones) are in place, these focus largely on outdoor environments. Progress in building regulations and
1377 various initiatives support IAQ improvements, but their impact depends on consistent enforcement and
1378 application across building types. Those that are in place, these focus largely on outdoor environments. Progress
1379 in building regulations and various initiatives support IAQ improvements, but their impact depends on consistent
1380 enforcement and application across building types.

1381 While outdoor air quality has considerably improved through emission control policies and is expected to
1382 continue improving under Net-Zero pathways, outdoor air pollution levels remain high across the UK (Phillips et
1383 al., 2021). Climate change mitigation measures, particularly energy efficiency improvements, may also introduce
1384 new air quality risks in buildings. For example, efforts to reduce energy use (e.g., improving airtightness) can
1385 restrict fresh air flow and increase indoor pollutants without proper ventilation, though the optimal ventilation
1386 strategy depends on outdoor air quality conditions (Dimitroulopoulou, Clark, et al., 2023; Gupta & Howard,
1387 2022). This can also lead to issues such as damp, mould, and increased exposure to pollutants like radon (Milner
1388 et al., 2014; Symonds et al., 2019). Poorly managed energy retrofits could worsen health inequalities
1389 (Dimitroulopoulou, Clark, et al., 2023). However, evidence suggests that when implemented properly, energy
1390 efficiency measures can improve IAQ and deliver substantial health benefits (Milner et al., 2015).

1391 While there is limited evidence of direct effect of climate change on acoustics and lighting quality, some building
1392 design measures for climate change adaptation (e.g., reducing glazing area, adding fixed/dynamic shading, or
1393 leaving blinds closed) may cut daylight availability, increasing reliance on electric lighting, energy demand and
1394 glare-related discomfort (Byrd, 2012).

1395 **Assessment on the evidence base and evidence gaps**

1396 Evidence of climate change risks to IAQ is limited for the UK, due to a lack of studies using future climate
1397 projections, and multiple interacting contextual factors with competing direction of change. The absence of
1398 large-scale, systematic indoor air monitoring, inventories, and baseline data limits understanding of how climate
1399 change may affect indoor environments, particularly across different UK nations. Monitoring, inventories, and
1400 baseline data limits understanding of how climate change may affect indoor environments, particularly across
1401 different UK nations.

1402 Demographic and social factors also influence IAQ risk, but further research is needed to explore their future
1403 distribution and interactions.

1404

1405 **3.2.5.2 England**

1406 **Level of preparedness for risk**

1407 There are regulations in place for new buildings in England. This includes Part F (ventilation) and Part O
1408 (overheating), which can influence IAQ through the design of ventilation strategies. However, cross-ventilation
1409 to reduce overheating may be problematic if external air is polluted (Mavrogianni et al., 2015). There is limited
1410 regulation on emissions from building materials, hence approaches to source control indoors are limited. A
1411 major challenge remains in applying regulations effectively in existing buildings, especially in the private rented
1412 and social housing sectors.

1413 The 2023 update to the Air Quality Strategy provides a framework for local authorities to reduce PM (for PM2.5,
1414 15 µg m⁻³) pollution and improve public health. The strategy promotes proactive local action but does not
1415 explicitly address how other climate hazards (e.g., increase temperature) may interact with air quality (DEFRA,
1416 2023).

1417 **Assessment on the evidence base and evidence gaps**

1418 The lack of comprehensive baseline IAQ data in England and across the UK (e.g., monthly or seasonal pollutant
1419 concentrations) makes it difficult to assess regional variations or tailor interventions to specific local contexts.
1420 Some of existing evidence on damp and mould could help provide insights more broadly on IAQ, however some
1421 of the evidence on the magnitude of the prevalence of damp and mould is not consistent. This emphasises the
1422 importance of standardised measurement and assessment protocols, and more broadly of routinely monitoring
1423 indoor environmental quality parameters at scale. Finally, the specific impact of climate change on relevant
1424 occupant behaviour (e.g., window opening, air-conditioning use) is uncertain and may be affected by other
1425 factors such as building characteristics and affordability of some building-related features.

1426 **Evaluation of urgency score**

1427 In England, there is current regulatory and public attention on the health implications of exposure to
1428 formaldehyde, damp and mould in homes. Changes in climate (e.g., increased humidity, warmer temperatures,
1429 or altered rainfall distribution) could influence formaldehyde emission rates (which increase at high
1430 temperature), damp conditions and mould growth (BEIS, 2021; VELUX & RAND Europe, 2022).

1431 According to some estimates, in 2019 the presence of damp and mould in English residences was estimated to
1432 be associated with approximately 5,000 cases of asthma and 8,500 cases of lower respiratory infections among

1433 children and adults, and contributed to 1 to 2% of new cases of allergic rhinitis in that year. These estimates are
 1434 derived from assuming 4% of homes with damp and mould. Alternative data sources, primarily from self-
 1435 reporting, suggest that the percentage of dwellings affected by damp and mould may be even higher (up to 6.5
 1436 million homes in England; 27%), suggesting that the total number of cases could be 3 to 8 times greater (Clark et
 1437 al., 2023; EFUS, 2021). In addition, the EHS found that 935,000 households were living with damp and
 1438 inadequate IAQ (DLUHC, 2023), justifying a High magnitude with Medium confidence in the present day. The risk
 1439 magnitude reduces to Medium under future climate scenarios, as expected air quality improvements from
 1440 policies are likely to outweigh direct climate change effects, although this is based on expert judgement. This
 1441 reduces the urgency from More Action Needed in the present day to Further Investigation under future climate
 1442 scenarios.

1443 *Table 3.24: Urgency scores for BE5 Risks to indoor environmental quality for England. Key to the magnitude scores: very light purple (L) =*
 1444 *Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++*
 1445 *High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI =*
 1446 *Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the*
 1447 *Methods Chapter.*

England								
BE5	Risks to indoor environmental quality.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (H)	+ (M)						
With adaptation	++ (H)	+ (M)						
Urgency scores	MAN	FI		FI			FI	
Overall urgency score	MAN							

1448

1449 3.2.5.3 Northern Ireland

1450 **Level of preparedness for risk**

1451 Northern Ireland has limited integration of climate adaptation into air quality policy. While air quality is
 1452 referenced in the Northern Ireland Climate Change Adaptation Programme, specific adaptation measures to
 1453 manage risks to indoor environments are lacking (DAERA, 2019). The region’s building standards address
 1454 ventilation through Technical Booklet K, but there is little evidence of recent development or climate-specific
 1455 IAQ considerations (Department of Finance, 2012).

1456 **Evaluation of urgency score**

1457 There is limited evidence to suggest different levels of IAQ exposure in Northern Ireland than the rest of the UK.
 1458 Assessment of risk magnitude aligns with UK-level. More Action Needed is assigned in present day, given data
 1459 limitations. Northern Ireland is projected to have a smaller population and lower average and extreme
 1460 temperatures than England, according to UKCP18. However, there is limited research on how these differences
 1461 may affect IAQ. In this assessment, we applied a similar score as for England and assigned a Low confidence level
 1462 in future time periods. Given the potential discrepancies between the two regions, Further Investigation is
 1463 warranted.

1464 *Table 3.25: Urgency scores for BE5 Risks to indoor environmental quality for Northern Ireland. Key to the magnitude scores: very light
 1465 purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ =
 1466 Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action
 1467 Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were
 1468 calculated are in the Methods Chapter.*

Northern Ireland								
BE5	Risks to indoor environmental quality.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (H)	+ (M)						
With adaptation	++ (H)	+ (M)						
Urgency scores	MAN	FI		FI			FI	
Overall urgency score	MAN							

1469

1470 3.2.5.4 Scotland

1471 **Level of preparedness for risk**

1472 In Scotland, the second Cleaner Air for Scotland policy framework includes strategies specifically targeting air
 1473 quality and climate adaptation (Scottish Government, 2021). The Scottish Climate Change Adaptation
 1474 Programme also includes a dedicated section on air quality, referring to Cleaner Air for Scotland policy
 1475 framework and other efforts to reduce air pollution through uptake of electric vehicles (The Scottish
 1476 Government, 2019). Building regulations address ventilation and IAQ targets, aligning with the broader policy
 1477 agenda.

1478 **Evaluation of urgency score**

1479 There is limited evidence to suggest different levels of IAQ exposure in Scotland than the rest of the UK.
 1480 Assessment of risk magnitude aligns with UK-level. More Action Needed is applied in the present day. Scotland
 1481 has lower temperatures in both present day and projected future relative to England. However, there is limited

1482 data on how these differences may affect IAQ. In this assessment, a similar score was applied as for England and
 1483 assigned a Low confidence level in future time periods. Given the potential discrepancies between the two
 1484 regions, Further Investigation may be warranted.

1485 *Table 3.26: Urgency scores for BE5 Risks to indoor environmental quality for Scotland. Key to the magnitude scores: very light purple (L) =*
 1486 *Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++*
 1487 *High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI =*
 1488 *Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the*
 1489 *Methods Chapter.*

Scotland								
BE5	Risks to indoor environmental quality.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (H)	+ (M)						
With adaptation	++ (H)	+ (M)						
Urgency scores	MAN	FI		FI			FI	
Overall urgency score	MAN							

1490

1491 **3.2.5.5 Wales**

1492 **Level of preparedness of risk**

1493 The Welsh adaptation plan includes actions to include climate risk in air quality policy, with the main approach
 1494 outlined in the Clean Air Plan for Wales (Welsh Government, 2019 and 2024a). This 10-year plan focuses on
 1495 nature-based solutions to reduce air pollution, climate mapping to identify pollution hotspots, and housing
 1496 design and materials that influence indoor air quality. Wales is also reviewing Building Regulations (Part F) to
 1497 address ventilation and assess overheating risks, including potential air quality impacts. In addition, the
 1498 Environment (Air Quality and Soundscapes) (Wales) Act 2024, which became law on February 14, 2024, aims to
 1499 improve air quality and manage soundscapes in Wales (Welsh Government, 2024b).

1500 **Evaluation of urgency score**

1501 There is limited evidence to suggest different levels of IAQ exposure in Wales than the rest of the UK.
 1502 Assessment of risk magnitude aligns with UK-level. More Action Needed is applied in present day. Due to similar
 1503 levels of expected climate changes in Wales as in England (BE1), and evidence of increased incidences of
 1504 summertime overheating in most dwellings, particularly in post-1990 dwellings in Wales (Hayles et al., 2022),
 1505 there are therefore similar estimates on the number of buildings and people at risk. However, confidence scores
 1506 are set to Low for future time periods.

1507
1508
1509
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1511

Table 3.27: Urgency scores for BE5 Risks to indoor environmental quality for Wales. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ = High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

Wales								
BE5	Risks to indoor environmental quality.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (H)	+ (M)						
With adaptation	++ (H)	+ (M)						
Urgency scores	MAN	FI		FI			FI	
Overall urgency score	MAN							

1512
1513

Draft for Comment

1514 **3.2.6 Risk to cultural heritage and landscapes – BE6**

1515 The risk to cultural heritage and landscapes includes the historic built environment, archaeological sites and
 1516 monuments, collections, and underwater heritage, as well as the cultural elements and historic character of
 1517 landscapes. World Heritage Sites are also included in this risk, as are the intangible aspects of cultural heritage,
 1518 such as seasonal festivals and traditional crafts. The inclusion of intangible cultural heritage and living heritage is
 1519 particularly important since the UK has signed the Convention for the Safeguarding of the Intangible Cultural
 1520 Heritage since CCRA3-IA-TR (DCMS, 2025). Also within scope is the wider cultural sector, including venues and
 1521 locations (e.g., theatres, archives, and arts centres), along with the wide range of activities these spaces facilitate
 1522 (such as exhibitions and festivals). Furthermore, historic places are part of the everyday fabric of life – homes,
 1523 schools, parks, places of work and worship – as well as essential infrastructure such as roads, bridges, canals,
 1524 and reservoirs (I5, I6, I9).

1525

Headlines

- Critical Investigation is needed for this risk across all nations. There is Medium confidence for this for England, Wales and Scotland, and Low confidence for Northern Ireland.
- Loss and damage of cultural heritage and landscapes due to climate change is now inevitable from both direct climate hazards (e.g., flooding, coastal erosion, storms, uncontrolled fire, and heatwaves) with indirect impacts (biodiversity loss, and land use change) posing a significant challenge.
- Cultural heritage and landscapes are closely interlinked with ecosystems, infrastructure, and the economy. This makes them vulnerable to climate risks, while also acting as drivers of climate risks across multiple systems.
- Critical evidence gaps exist. Impacts to some aspects of the risk are poorly understood, such as living and intangible aspects of cultural heritage; there is less evidence for 2 °C compared to 4 °C of warming, and few robust national-level assessments across the risk.

Table 3.28: Urgency scores for BE6 Risks to cultural heritage and landscapes. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ = High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

ID	Risk		Present	2030	2050	2080	Urgency
BE6	Risks to cultural heritage and landscapes	UK	++ (M)	++ (M)	+ (H)	+ (H)	CI
		England	++ (M)	++ (M)	+ (H)	+ (H)	CI
		Northern Ireland	+ (M)	+ (M)	+ (H)	+ (H)	CI
		Scotland	++ (M)	++ (M)	+ (H)	+ (H)	CI
		Wales	++ (M)	++ (M)	+ (H)	+ (H)	CI

1526

3.2.6.1 Evidence relevant to the entire United Kingdom

Current and future drivers of risk

The impacts of climate change on cultural heritage and landscapes are often irreversible and can lead to complete loss, such as erosion at coastal sites (e.g., the First World War emplacement in Kilnsea, Yorkshire, which has fallen off the eroding cliff and is now partially in the sea). The cultural and historical significance of a site's specific location and surroundings means that relocating or significantly altering it to reduce climate risk is often not possible. Higher emission scenarios (exceeding 3 °C) will lead to significantly more damaging impacts, both to the material fabric of sites and to their accessibility, compared to lower emissions scenarios (1.5 °C or 2 °C) (Hayles *et al.*, 2023). For example, under RCP 8.5, museum closure days due to high temperatures are predicted to increase ten-fold compared to RCP 2.6 (Shah *et al.*, 2025).

Extreme events and long-term environmental change both present significant risks, especially from wind-, temperature-, and water-dominated hazards. The risk is particularly high in coastal areas, where hazards include erosion, storm surge, wave action, saltwater inundation, sea-level rise, and flooding. These threaten coastal, intertidal, and submerged cultural heritage and landscapes. Documentation of sites may be required to respond to this loss, such as rapid archaeological recording at Seaford Head (Blinkhorn *et al.*, 2023). The State of the Climate Chapter emphasises the risk that storms and winds (1.2.4.1) and uncontrolled fire (1.2.3.2) pose for cultural heritage and landscapes. Both deserve particular attention, as storms are harder to model in future projections, and the latter is historically an uncommon risk in the UK which means we have a lower understanding of its impacts. Increasing average temperatures leading to hotter days and nights, heatwaves, droughts, and higher ocean temperatures may have impacts across the risk, from lowered attendance at outdoor festivals (Lansley, 2024) to the decay of the organic elements in archaeological deposits (Matthiesen *et al.*, 2022). Changing seasonality, for example the timing of peak daffodil or bluebells blooms, is already impacting the cultural heritage sector by disrupting the planning of visitor events and planting schemes (Büntgen *et al.*, 2022). This unpredictability of future seasonal duration and transitions presents a key challenge for site management, in particular parks and gardens.

Cultural heritage and landscapes interact with multiple other risks. Upstream changes to the natural environment, in particular terrestrial and coastal ecosystems (N1), marine ecosystems (N3), soil ecosystems (N4), and agriculture (N6) may have an impact primarily due to shared locations. For example, land use change such as creating new forested areas may damage archaeological deposits. Conversely, cultural landscapes may provide key opportunities for informing agri-environmental schemes (Herring, 2022), and more generally nature-based solutions (Stafford *et al.*, 2021). Coastal erosion (BE3) and flooding (BE2) will also impact exposed heritage sites. Risks to historic buildings will have downstream impacts on building fabric (BE4). Heritage sites may also provide cooler spaces mitigating the risk of overheating (BE1). Increasing energy demand required to maintain environmental conditions for collections, staff, and visitors has downstream impacts for domestic households (BE9) (Hayles *et al.*, 2023; Shah *et al.*, 2025). Certain types of infrastructure, in particular bridges, canals and reservoirs (I5, I6, and I9) can also be heritage assets. For example, the Canal and River Trust look after the third-largest collection of buildings and structures on the national heritage list (i.e. listed) in England and Wales (Canal and River Trust, 2024), representing upstream risks for cultural heritage. The cultural heritage sector is both a major employer and contributor to the economy leading to downstream macroeconomic risks (E1). England's heritage sector is estimated to have added £44.9 billion in Gross Value Added (GVA) to the UK economy in 2022, while Arts Council-funded organisations generated £1.35 billion GVA in 2023 (Cebr, 2024, 2025). Finally, there is also a strong link between cultural heritage and wellbeing (WHO, 2019; Arts Council England, 2022; APPG, 2023; Colwill, 2024; Mak, Gallou and Fancourt, 2024). Heritage and cultural sites are both community hubs and potential sites of climate action (Brookes *et al.*, 2024), as well as providing opportunities for citizen science programmes (Humphrey-Taylor, Williamson and Nevell, 2020), with local communities as rich resources of information on past adaptive measures to weather extremes (McDonagh *et al.*, 2023).

1573 International mobility may be impacted by increasing extreme weather events leading to changing tourist
1574 patterns (Coles, 2023; Gössling and Scott, 2025), and potentially climate-induced human migration bringing new
1575 forms of intangible cultural heritage (Aktürk and Lerski, 2021). Changing species distribution, particularly the
1576 introduction of new species which are not native to the British Isles, is a threat across the risk, for example
1577 warming oceanic temperatures can change the range of species which threatens wooden wrecks (Gregory et al.,
1578 2022). Heat, precipitation, and wind extremes are key drivers of risk to cultural heritage and landscapes, with
1579 damage, restricted access, and irreversible losses contributing to both the growing severity of impacts and the
1580 scale of the response required.

1581 **Assessment of current magnitude of risk**

1582 The current risk magnitude has been assessed as Medium for all nations with Low to Medium confidence. There
1583 is evidence for impacts across the risk from increasing frequency of museum gallery closures (Shah et al., 2025);
1584 damages to temperature sensitive collection materials (Luxford et al., 2024); increasing numbers of water-
1585 related incidents for museums, historic sites and ancient woodlands (Anderson, 2023; Lingard, 2024; Natural
1586 England, 2024); impacts on marine heritage (Gregory et al., 2022; Corns et al., 2023); coastal erosion and sea-
1587 level rise impacting coastal and intertidal sites (Davies et al., 2023); increasing winter wind-driven rain
1588 (Sanderson, Eastman and Lowe, 2024); risks to archaeological deposits (Gearey and Everett, 2021); increasing
1589 susceptibility to disease for woodlands with climate driven decline of ecosystems and habitats (Natural England,
1590 2024); more favourable conditions for pests (Richards and Brimblecombe, 2022); rapid and dynamic wildfire
1591 incidents (Natural England, 2024); impacts on peatlands (Ritson et al., 2025); to culturally important geological
1592 features (Wignall et al., 2018); to the availability of traditional materials necessary for maintenance and repair of
1593 sites, such as thatch (Scarlett, 2024); and to cultural practices, such as fen skating (Richards, 2024).

1594 Overall, there is consensus across the evidence that cultural heritage and landscapes are already experiencing
1595 the impacts of climate change. For example, 23 of the 35 UK World Heritage Sites are exposed to climatic risks,
1596 of which, 74% involving flooding, 26% sea-level rise and storm surge, and 13% severe weather events (Nguyen
1597 and Baker, 2023).

1598 **Assessment of future magnitude of risk**

1599 2030s, central warming scenario: All nations are assessed as Medium magnitude. Despite few sources of
1600 evidence for this specific period, the confidence is Medium, except for Northern Ireland where it is Low, because
1601 of the proximity to present day. The sources of evidence that do focus on this period see either a continuity of
1602 present conditions or a slight increase, for example in museum closures (Shah et al., 2025), precipitation
1603 intensity (Crowley et al., 2022), and subsidence (British Geological Survey, 2023). Not all aspects of the risks are
1604 covered in this scenario.

1605 2050s, central and high warming scenario: By 2050 in both scenarios, the magnitude is assessed as High with
1606 Low confidence. A thorough understanding of potential impacts does not exist across all parts of the risk, for
1607 example archaeological deposits and cultural practices. The number of National Trust sites across England,
1608 Wales, and Northern Ireland, facing high level of threat from climate change hazards, such as coastal erosion,
1609 extreme heat, and flooding, is projected to rise significantly. Currently, about 30% of sites are at high risk, such
1610 as Charlecote Park from flooding and Blickling Estate from drought, this could increase to 70% at medium or high
1611 risk by 2060 in a high emissions scenario (National Trust, 2023).

1612 2080s, central and high warming scenarios: High magnitude continues into the 2080s scenarios with Low
1613 confidence. In a 4 °C warming scenario, 10% of all buildings in Great Britain, including 57% in London where
1614 there is a high density of listed buildings, are likely to be impacted by subsidence and shrink-swell by 2070
1615 (British Geological Survey, 2023). Almost all the remaining ancient woodland in Britain is going to be impacted by

1616 at least one climate hazard (e.g., wildfires, storms, floods, and changing climatic conditions required for species
1617 growth) with high-risk hotspots in Northern Ireland, East Wales, South East England, Devon and Cornwall (to
1618 Bühne and Pettoirelli, 2023). Across England and Wales, historic canals, bridges, and locks are assessed to be at
1619 severe risk in a 4 °C warming scenario from structural failure and damage due to flooding, erosion, and extreme
1620 wet and dry periods (Canal and River Trust, 2024).

1621 **Level of preparedness for risk**

1622 Adaptation is happening across the heritage and cultural sector, which ranges from increasing the frequency of
1623 inspections of rock slopes (Historic Environment Scotland, 2025) to changing to more drought-resilient tree
1624 species (Historic England et al., 2024). Primarily adaptation measures are focussed on precipitation and flooding-
1625 related risks, though extreme heat and uncontrolled wildfire will also challenge sites and should be considered in
1626 adaptation planning. In the past few years, significant effort has gone into developing adaptation guidance for
1627 specific types of heritage, ranging from garden pathways to paper and archival collections.

1628 Aspects of the risk are included in National Adaptation Plans, though this varies between nations. The UK, as
1629 part of the Council of Europe, has also signed the Strategy on the Environment (2025-2030) acknowledging the
1630 importance of a holistic approach to natural and cultural landscapes. Current actions primarily focus on
1631 characterising risk, with little evaluation of the effectiveness of adaptation measures. This is particularly notable
1632 as there is some evidence that current adaptation measures, such as soft capping (the addition of soil and
1633 vegetation to the tops of masonry walls), may fail in the future (Richards et al., 2024). The lack of evaluation and
1634 monitoring combined with inconsistent coverage of the risk (the culture and arts sector, intangible aspects,
1635 cultural landscapes), meant that national adaptation plans were not considered robust enough to reduce the
1636 magnitude of the risk in any scenario. Furthermore, recent Adaptation Reporting Powers have emphasised that
1637 current funding gaps limit the implementation of currently proposed adaptation actions (Historic England et al.,
1638 2024; Natural England, 2024).

1639 Preparing for the risk of climate change also presents significance opportunities for the cultural heritage sector
1640 since historic places are part of adaptation solutions. For example, churches have already been used as local
1641 cooling centres during heatwaves (Church Commissioners, 2022). Building a skilled workforce to address the
1642 retrofit gap could contribute £12 billion in direct annual economic output (O’Connell *et al.*, 2023) and these
1643 fabric improvements to historic homes could provide carbon savings of 4.6-7.7 MtCO₂ per year (Historic
1644 England, 2023). Two recent nature recovery programmes: National Trust’s ‘Historic Landscapes’ and the
1645 Woodland Trust’s ‘Ancient Woodland and Trees’ has led to habitat creation, rewilding, and the restoration of
1646 woodland (National Trust, 2025).

1647 **Assessment on the evidence base and evidence gaps**

1648 Evidence is missing for aspects of the risk. The risks for archaeological sites, deposits, and monuments are less
1649 well understood than those for historic buildings and collections. Risks to cultural landscapes and landscape
1650 character are also underreported for some nations (England, Wales and Northern Ireland). Intangible aspects of
1651 cultural heritage and living heritage were rarely considered and the risks to the activities that the creative and
1652 cultural sector supports also need investigation. Quantitative analysis was also often limited to case studies
1653 without regional or national assessment. This is partly due to the uniqueness of each cultural and historic place
1654 making it difficult to assess impacts at the site-scale when climate modelling is often regional, though in some
1655 cases (e.g., environmental monitoring of museum display cases) there is information available.

1656 Despite an increased use of climate projections by heritage organisations, analysis has tended to focus on higher
1657 degrees of warming and far-future scenarios (most often RCP 8.5 for an end-of-century timeline). There is less
1658 evidence for 2 °C of warming in the short or mid-term (hence higher confidence for 2080s than 2050s). Evidence

1659 for changes to high winds was also missing (State of the Climate Chapter), which is particularly relevant as it can
1660 lead to site closure in relation to the risks to human safety and life from tree and masonry fall. Understanding of
1661 how risk perception informs decision making for heritage and cultural landscapes is limited. Finally, research on
1662 compound and cascading risks, for example when groundwater and coastal flooding occur simultaneously or
1663 when invasive species and heat events compound to challenge native species, was rarely considered in the
1664 evidence reviewed.

1666 3.2.6.2 England

1667 The risk for England has been assessed as Medium currently and into the 2030s. This increases to High by the
1668 2050s and into the 2080s. This is evident across the diversity of cultural heritage and landscapes. Currently,
1669 across the risk, there has been increased incidences of flooding, unpredictable weather, uncontrolled wildfires,
1670 and high heat events with London and the south-east particularly impacted by increasing temperatures
1671 (Churcher and Finneran, 2024; Historic England et al., 2024; Natural England, 2024). For historic buildings, 43%
1672 of all properties in London, where there is a high density of historic and listed buildings, are likely to be impacted
1673 by subsidence by 2030 (British Geological Survey, 2023). By the 2050s, 4% of listed buildings will be at high risk
1674 from flooding from rivers and seas; an increase of more than 200% from current risk levels (Historic England,
1675 2025a). An estimated 72% of London's 4,169 cultural buildings are in areas of moderate to high risk, with 8% in
1676 high risk areas. These cultural buildings are at risk to both heat and floods according to the Greater London
1677 Authority Climate Risk Map (Buro Happold, 2025). Increasing temperatures and changing frequency of extreme
1678 and unpredictable weather will impact the ability to drill, cultivate and harvest wheat, impacting both domestic
1679 growers of straw and the more than 25,000 listed thatched buildings in England (as well as others that are not
1680 listed) (Chesher, 2023; Scarlett, 2024).

1681 The risk to the status of protected sites is moderate for biodiversity and geoh heritage (culturally important rock
1682 features) for the current period and the near future (Natural England, 2024). Preliminary findings for the Victoria
1683 and Albert Museum indicate little change in gallery closures under a RCP 2.6 scenario compared to the current
1684 0–10 closures per year. However, in the RCP 8.5 scenario, the higher temperatures which pose a risk to visitors
1685 and staff, contribute to a projected tenfold increase in closure days (Shah et al., 2025). By 2060 in a high
1686 emissions scenario, 70% of National Trust sites are considered to be medium or high risk to climate-related
1687 hazards, though the specific hazards are not detailed (National Trust, 2023). Similarly, 75% of all listed buildings,
1688 78% of registered parks and gardens, and 67% of the National Heritage Collection are at high risk for overheating
1689 and humidity for RCP 8.5 (2060-80) (Deru et al., 2022).

1690 Relevant goals in the third National Adaptation Plan (2022) were focused on developing the evidence base. The
1691 NAP3 was the first-time cultural heritage had been included, but the range of actors in the sector is wider than
1692 those named in the plan. Guidance has been published for adapting historic buildings (Historic England, 2024),
1693 but adaptation guidance across other aspects of the risk (e.g., protected landscapes, artefacts) needs more
1694 attention. This is vital since there is evidence that some current adaptation measures, such as soft-capping, may
1695 fail by 2100 in a high emissions scenario (Richards et al, 2023).

1696 Evaluation of urgency score

1697 Due to the rising magnitude and the lack of a systematic understanding of all aspects of the risk across the
1698 scenarios, this risk has been scored as Critical Investigation with More Action Needed in the short term.
1699 Flooding, extreme heat, and storms have already impacted the sector, with these hazards projected to increase
1700 leading to lack of access to sites, damage, and loss. A high percentage of nationally significant sites (for example,
1701 National Trust places) have been evaluated at high risk to a diversity of hazards with increasing levels of global

warming. However, the future scale of these impacts is not known across the risk nor addressed in current adaptation guidance. Some parts of the risk are recognised in adaptation plans but with insufficient evidence that these actions will reduce the risk, especially considering that some adaptation measure may increase risk (Historic England, 2025b). Furthermore, the importance of historic fabric, of form, or place, makes some parts of the risk unable to adapt without losing significance. Evidence is missing for aspects of risk (such as, intangible cultural heritage), not all future scenarios are covered, and compound risks need closer attention, hence the need for investigation to address critical evidence gaps.

Table 3.29: Urgency scores for BE6 Risks to cultural heritage and landscapes for England. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ = High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

England								
BE6	Risks to cultural heritage and landscapes.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (M)	++ (M)	++ (M)	+ (H)	+ (H)	+ (M)	+ (H)	++ (H)
With adaptation	++ (M)	++ (M)	++ (M)	+ (H)	+ (H)	+ (M)	+ (H)	++ (H)
Urgency scores	MAN	MAN		CI			FI	
Overall urgency score	CI							

3.2.6.3 Northern Ireland

The magnitude for Northern Ireland is Medium currently and in the 2030s, rising to High in the 2050s and into the 2080s. Presently, 19% of the coast is at risk of erosion and flooding impacting many iconic heritage sites as they were built in coastal locations for defence and transport, such as Carrickfergus Castle (NICCAP3, 2025). An assessment of coastal archaeology found that the Foyle and Strangford Lough areas are immediately vulnerable (less than 15 metres from eroding areas), with Larne and Outer Ards also becoming more vulnerable in the long term (less than 150 metres from eroding areas) (Westley, 2019). Sites on the coast will also be impacted by increasing rainfall and wind-driven rain, with historic buildings such as Scrabo Tower already experiencing water damage (Ulster Architectural Heritage, 2021; Sanderson, Eastman and Lowe, 2024). A mixed methods study combining interviews with Northern Irish farmers and climate projections found that more erratic rainfall patterns, dry spells, and heat extremes will impact the growing season (Kennedy-Asser et al., 2025) challenging landscape character, for example leading to a decline in grass growth. There are over 9,000 listed buildings in Northern Ireland and a recent survey found that 36% were in 'poor' or 'very poor' condition, making them more vulnerable to climate impacts such as projected increases in wind-driven rain and subsidence (Department for Communities - Historic Environment Division, 2024a).

1730 The draft NICCAP3 (currently in consultation) scores cultural heritage as ‘more action needed’ and landscape
 1731 character as ‘further investigation’ with changes in temperature, precipitation, groundwater, land, ocean, and
 1732 coastal change as drivers of the risk. Specific actions include the Grey Abbey Climate Change Pilot Study which
 1733 aims to inform how, when, and whether to adapt sites, alongside an annual programme of condition surveys,
 1734 and an emphasis on coastal resilience. Guidance has been published on the thermal upgrade of traditional
 1735 buildings (Department for Communities - Historic Environment Division, 2024b), but adaptation guidance across
 1736 the risk is missing.

1737 **Evaluation of urgency score**

1738 The rising magnitude combined with the lack of evidence for all aspects of risk and for 2 °C and 4 °C of warming
 1739 has led this risk to be scored as Critical Investigation. There is Low confidence for this. Nationally and locally
 1740 significant coastal sites are particularly at risk with areas of coastal archaeology already being classed as
 1741 vulnerable to coastal erosion. Evidence shows this will only increase. Over a third of listed buildings are in poor
 1742 condition increasing the sensitivity of the historic built environment, to rain-related impacts. Evidence is
 1743 primarily centred on coastal sites and not all aspects of the risk are addressed, particularly landscape character
 1744 and the culture sector. NICCAP3 provides wider recognition of the risks than NICCAP2, but it is still under
 1745 consultation and therefore harder to evaluate the extent of current adaptation measures. Furthermore, the
 1746 importance of historic fabric, of form, or place, makes some parts of the risk unable to adapt without losing
 1747 significance. Given the High magnitude for the 2050s and 2080s, evidence gaps should be addressed for parts for
 1748 the risk (for example, the culture sector and non-coastal archaeology).

1749 *Table 3.30: Urgency scores for BE6 Risks to cultural heritage and landscapes for Northern Ireland. Key to the magnitude scores: very light
 1750 purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ =
 1751 Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action
 1752 Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were
 1753 calculated are in the Methods Chapter.*

Northern Ireland								
BE6	Risks to cultural heritage and landscapes.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+ (M)	+ (M)	+ (M)	+ (H)	+ (H)	+ (M)	+ (H)	+ (H)
With adaptation	+ (M)	+ (M)	+ (M)	+ (H)	+ (H)	+ (M)	+ (H)	+ (H)
Urgency scores	FI	FI		CI			FI	
Overall urgency score	CI							

1754

3.2.6.4 Scotland

The magnitude for Scotland is Medium currently and in the 2030s, rising to High in the 2050s and into the 2080s. There has been recent research on rainfall risk for Edinburgh which found a 70% increase in the risk of extreme cloudbursts over Edinburgh Castle with 2 °C of warming (Tett et al., 2023); the intensity of precipitation over Edinburgh is expected to increase by 30% from the baseline to 2060-2080 (Crowley et al., 2022); with extreme precipitation events causing a 3- to 4-fold increase in annual expected damage to cultural buildings in the World Heritage Site Old and New Towns of Edinburgh by the end of the 21st century (O'Neill, Tett and Donovan, 2022).

53% of sites looked after by Historic Environment Scotland (HES) are classified as 'at risk' from natural hazards once mitigating factors are taken into account (Historic Environment Scotland, 2017). In the past few years, reported impacts at these sites include increasing groundwater levels at Duff House, flash flooding causing loss of pathways at Doune Castle, changing storm directions and undercutting of masonry which may require considerable investment in coastal defences at Fort George, and increased rockfalls at several sites (Historic Environment Scotland, 2025). Using the Climate Vulnerability Index developed for World Heritage Sites, the St Kilda World Heritage Site has been assessed as medium vulnerability (a combination of exposure and sensitivity) to the hazards of changing temperatures, storm frequency and intensity, and changing currents with a low community vulnerability meaning that the site is more likely to be able to respond to these risks (Bain et al., 2024). Future water scarcity also poses risk to operations in Scottish distilleries (Glendell et al., 2024). Furthermore, 9% of nationally important rocks and landforms are considered high risk to changing rainfall, temperatures, sea-level, and storms by the end of the century in a medium emissions scenario (Wignall et al., 2018).

Historic Environment Scotland recognises that the historic environment is fundamental to every place and landscape (Historic Environment Scotland, 2023b). This is supported by the integrated approach to the historic and natural environment in the Scottish National Adaptation Plan (2024), Historic Environment Scotland's 'Our Past, Our Future' (2023a); 'Climate Action Plan' (2020); and the National Trust for Scotland 'Plan for Nature' (2024), which all advocate for an integrated approach to climate adaptation. There is a focus on landscape restoration and support for traditional building management, with commitments to making the historic environment more climate resilient.

Evaluation of urgency score

Due to the rising magnitude and the lack of evidence for 2 °C warming, this risk has been scored as Critical Investigation, with more action needed in the short term. Expected impacts are better understood for Scottish built heritage, with the Edinburgh World Heritage Site projected to experience increased damage from heavy rain events. Sites cared for by Historic Environment Scotland have been impacted by flash flooding and rockfall with over half of all sites thought to be at-risk. Not all aspects of the risk are covered, despite a recognition of the interconnections between heritage and cultural landscapes in Scottish adaptation plans. There is insufficient evidence that current adaptation actions will reduce the risk. Furthermore, the importance of historic fabric, of form, or place, makes some parts of the risk unable to adapt without losing significance. There is Low confidence for the rising magnitude in the 2050s; critical evidence gaps exist across the risk (for example, museum collections), for multiple degrees of warming, and for compound impacts.

Table 3.31: Urgency scores for BE6 Risks to cultural heritage and landscapes for Scotland. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed,

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FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

Scotland								
BE6	Risks to cultural heritage and landscapes.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (M)	++ (M)	++ (M)	+ (H)	+ (H)	+ (M)	+ (H)	++ (H)
With adaptation	++ (M)	++ (M)	++ (M)	+ (H)	+ (H)	+ (M)	+ (H)	++ (H)
Urgency scores	MAN	MAN		CI			FI	
Overall urgency score	CI							

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3.2.6.5 Wales

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1800 The magnitude of the risk for Wales is Medium currently and the near future, rising to High in the 2050s and
 1801 2080s. Welsh heritage and landscapes are more exposed to westerly wind and storms. Currently, 9% of historic
 1802 environment records (HERs), 12% of Scheduled Ancient Monuments, and 12% of listed buildings are within Flood
 1803 Zone 3 (100 to 1 chance of future flooding from rivers or a 200 to 1 chance of flooding from the sea) (Historic
 1804 Environment Group, 2023). Environmental conditions at the National Museum of Cardiff will exceed the safe
 1805 bands recommended for conservation around five times per year in the 2030s which is similar to current
 1806 exceedances, however this rises to over 10 times (temperature) and 15-35 times (humidity) in the 2070s based
 1807 on RCP 8.5 models (Hayles et al., 2023). There is evidence that the species used in soft-capping, a current
 1808 adaptation measure to protect masonry walls, may fail by 2100 in a high emissions scenario (Richards et al,
 1809 2023).

1810 The Climate Adaptation Strategy for Wales (2024) has specific actions for ‘Culture and the Historic Environment’,
 1811 which are commendable for their coverage of the risk to historic buildings, landscapes, arts and culture. A recent
 1812 report highlights eight case studies across the culture sector in Wales demonstrates successful climate
 1813 adaptation measures from reducing emissions to retrofitting historic buildings (Regen, 2025). Current adaptation
 1814 actions extend only to 2030 with a focus on understanding the risk and evaluating the adaptation options.

1815 Evaluation of urgency score

1816 Due to the rising magnitude of the risk and the lack of evidence for Wales for 2 °C of warming, this risk has been
 1817 scored as Critical Investigation with More Action Needed in the short term. Stable environmental conditions in
 1818 the National Museums of Cardiff will be challenged as global temperature rise posing a risk to collection items.
 1819 Flooding is projected to impact across the risk from buried archaeology to buildings, with Welsh heritage
 1820 exposed to westerly winds and storms. Many aspects of the risk are recognised in Welsh adaptation plans,

1821 though there is more evidence for impacts for historic buildings. There is insufficient evidence that these
 1822 adaptation actions will reduce the risk, especially considering the potential for maladaptation (actions that
 1823 intend to reduce climate risk but actually increase it). Not all aspects of the risk are covered with less evidence
 1824 for impacts on intangible cultural heritage, cultural landscapes, and the four Welsh World Heritage Sites.
 1825 Furthermore, the importance of historic fabric, of form, or place, makes some parts of the risk unable to adapt
 1826 without losing significance. There is medium confidence for this score in the shorter term, and lower confidence
 1827 in the future with critical evidence gaps for some levels of global warming, compounding hazards, and parts of
 1828 the risk itself.

1829 *Table 3.32: Urgency scores for BE6 Risks to cultural heritage and landscapes for Wales. Key to the magnitude scores: very light purple (L) =*
 1830 *Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++*
 1831 *High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI =*
 1832 *Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the*
 1833 *Methods Chapter.*

Wales								
BE6	Risks to cultural heritage and landscapes.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (M)	++ (M)	++ (M)	+ (H)	+ (H)	+ (M)	+ (H)	++ (H)
With adaptation	++ (M)	++ (M)	++ (M)	+ (H)	+ (H)	+ (M)	+ (H)	++ (H)
Urgency scores	MAN	MAN		CI			FI	
Overall urgency score	CI							

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3.2.7 Risk to facilities delivering public services, excluding health and social care – BE7

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This risk refers to the impacts of climate change on facilities delivering public services. While a range of public services have been considered, most available evidence relates to schools and prisons. For other public services and public buildings (e.g., job centres, public sports facilities), published evidence is limited but stakeholder feedback has been included, where relevant. Risks to facilities delivering health and social care are addressed in H6.

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Headlines

- Risks to facilities delivering public services is Medium with Further Investigation required for all UK regions, except England, where More Action Needed is required.
- Heat and flood risk to public service facilities are expected to increase. By 2050, over 50% of schools in England and 69% of prisons in England and Wales will be at risk of flooding.
- Limited high-quality, publicly available evidence exists for climate impacts on public service facilities beyond schools and prisons in England.
- Most available evidence estimates the number of buildings exposed to climate hazards (such as flooding or heat), rather than the extent of physical or economic damage.
- Risk scores have mostly stayed the same since CCRA3-IA-TR.

1841

Table 3.33: Urgency scores for BE7 Risks to facilities delivering public services, excluding health and social care. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

ID	Risk		Present	2030	2050	2080	Urgency
BE7	Risks to facilities delivering public services, excluding health and social care	UK	++ (M)	++ (M)	+ (M)	+ (H)	MAN
		England	++ (M)	++ (M)	+ (M)	+ (H)	MAN
		Northern Ireland	+ (M)	+ (M)	+ (M)	+ (M)	FI
		Scotland	+ (M)	+ (M)	+ (M)	+ (H)	FI
		Wales	+ (M)	+ (M)	+ (M)	+ (M)	FI

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3.2.7.1 Evidence relevant to the entire United Kingdom

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Current and future drivers of risk

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Climate hazards impacting public service facilities include rising temperatures, more frequent and intense heatwaves, and extreme rainfall events. Other hazards, such as water scarcity, storms, and wildfires, also pose

1846

1847 potential risks. However, evidence of specific impacts of these hazards on public service facilities remains
1848 limited. Seasonal warming and an increase in extreme heat days can cause overheating inside buildings (BE1).
1849 Extreme rainfall and storm events can damage buildings and lead to service disruptions (CCC, 2025). Climate
1850 projections show that such hazards will intensify over time (State of the Climate Chapter).

1851 In education facilities (e.g., schools and universities), vulnerability varies by building type, socio-economic
1852 context, and the specific needs of students (Schwartz et al., 2024). Students with health problems,
1853 neurodiversity, or physical and mental disabilities can be more vulnerable to heat. Younger pupils are less able
1854 to regulate their body temperature (UK Health Security Agency, 2024). This may also be the case for people with
1855 autism (Duerden et al., 2015; Williams et al., 2019).

1856 There is a causal relationship between temperature and prison violence. Heat increases aggression through
1857 physiological and emotional pathways, and while violence rises with temperature, it drops beyond a certain
1858 threshold due to exhaustion. Temperatures of 26 °C and above are particularly significant, as they impair
1859 cognitive function and increase conflict risk (MoJ paper, 2025). In prisons, vulnerability is high due to the health
1860 and social characteristics of the inmate population and the inflexible design of the estate. Many prisons operate
1861 near capacity, meaning there are limited options to move inmates to cooler spaces during heat events (Low &
1862 Downs, 2024). Inmates have little control over their environment and often spend large amounts of time in
1863 confined, poorly ventilated spaces (Climate Change Committee, 2022; HM Inspectorate of Prisons, 2017). In the
1864 UK, prison infrastructure faces high or very high overheating risks through 2050, increasing the potential for
1865 violence (MoJ paper, 2025). Some adaptation options (e.g., ceiling fans) may be restricted due to safety and
1866 security concerns. Vulnerability is also increased by mental health conditions, substance dependencies, and a
1867 higher prevalence of chronic illnesses among prisoners (McIntock & Sheard, 2024). These factors can heighten
1868 sensitivity to heat risks, reduce individuals' ability to recognise or communicate distress, and limit the
1869 effectiveness of standard health interventions during extreme weather events.

1870 Climate hazards also impact other public services, such as some community spaces e.g., outdoor sports and
1871 leisure facilities (BASIS, 2018). Data are limited but evidence suggests many sports grounds in England are
1872 increasingly affected by flooding and extreme heat, reducing opportunities and motivation for participation
1873 (BASIS, 2023). Leisure and community centres are often repurposed as evacuation hubs during extreme weather
1874 events, so resilience is important. There have also been instances of storm and wildfires causing damage to the
1875 Defence Training Estate, although the extent of climate change risk across all defence facilities has not been
1876 reported (Peachey, 2022; Stockley, 2018). Defence services are often called on for international disaster
1877 response. The need for humanitarian assistance and disaster relief operations will become more common as
1878 extreme weather events at home and abroad grow in intensity and frequency (MoD, 2021).

1879 Demographic trends (e.g., ageing prison population and rising pupil numbers in urban schools) suggest
1880 vulnerability may increase in the future without intervention (DEFRA, 2025b; House of Commons, 2020). However,
1881 vulnerability may be reduced through policy intervention, for example through reforms to prison health services
1882 or targeted school funding (Prison Reform Trust, 2024; DfE, 2024).

1883 Climate impacts on facilities delivering public services interact with wider risks across health, infrastructure, and
1884 the economy. Heat risk can increase indoor overheating (BE1) and can have impact on energy demand for indoor
1885 cooling (BE9). Overheating can negatively affect students' learning and wellbeing in schools and higher education
1886 institutes (DfE, 2025; Dong et al., 2023), and can contribute to tension, unrest, and higher healthcare demand in
1887 prisons (H1, H6) (Mahendran et al., 2021). Flooding (BE2) can directly damage public service facilities. Downstream
1888 effects of flooding include economic impacts on public finances and revenues (E6), and disruption to staffing,
1889 transport (I5, I6), and power supplies (I2, I3), all of which can affect the ability of facilities to deliver public services.
1890 Water scarcity (I9) may increasingly affect sanitation and hygiene in schools and prisons, which could potentially
1891 lead to temporary closures or disease outbreaks downstream (H2, H6). Climate hazards increasingly occur in

1892 combination (e.g., heatwaves associated with storms, droughts or fires), potentially increasing public service
1893 disruption time and resulting costs (BEIS, 2022).

1894 **Assessment of current and future magnitude of risk**

1895 Observational evidence indicates widespread disruption to facilities delivering public services across the UK.

1896 Case Study: Storm Impacts on Public Services across the UK

- 1897 • In February 2022, Storm Franklin caused severe flooding in Derby, forcing the Derwent Probation
1898 Contact Centre to close early and disrupting operations for both staff and people on probation. This
1899 demonstrates how extreme weather events can disrupt operations across the justice system and
1900 potentially cause delays in court proceedings (MoJ, 2024a).
- 1901 • In 2023, Storm Babet caused widespread disruption to services across England and Scotland. For
1902 example, the storm heavily affected football at all levels – games were postponed, clubs lost revenue,
1903 and fans faced travel disruption. A postponed home fixture can cost a club around £10k, highlighting
1904 concerns over the future resilience of sport events (BASIS, 2018). Many schools across Cheshire, Norfolk,
1905 Suffolk, Yorkshire, Scotland and North Wales, were closed due to a "danger to life" (Knowledge Hub |
1906 The Flood Hub, n.d.).

1907 In January 2025, all schools across Northern Ireland were advised to close in response to Storm Éowyn
1908 (Department of Education, 2025). Many schools in Scotland and Northumberland were also forced to shut.
1909 There have been multiple other incidences of closures in response to storm events since 2019, for example in
1910 Aberdeenshire (Aberdeenshire Council, 2024). Since most public service operations are devolved across the UK,
1911 the majority of studies and assessments have been carried out at a regional level.

1912 **Level of preparedness for risk**

1913 Evidence suggests that the level of preparedness for risks to public service facilities varies widely across the UK.
1914 Some nations (e.g., England) have begun integrating overheating and flood resilience into building programmes
1915 and strategies. However, others have limited monitoring, data, or policy frameworks in place. Public service
1916 rebuilding initiatives increasingly consider Net-Zero and climate change adaptation targets, but their success in
1917 reducing climate change impacts is dependent on the rate of delivery (DfE, 2024).

1918 **Assessment on the evidence base and evidence gaps**

1919 While peer-reviewed evidence exists for climate impacts on schools and prisons in England, evidence of a similar
1920 quality is currently unavailable for other public service facilities, and across other UK nations. Some high-level
1921 estimates and accounts of climate impacts are available from sector-specific reports.

1922

1923 **3.2.7.2 England**

1924 **Current and future drivers of risk**

1925 Southern and Eastern England and London are most exposed to overheating, with climate change and the Urban
1926 Heat Island effect increasing the frequency and intensity of high indoor temperatures (BE1) (Dawkins et al., 2024).
1927 In English schools, heat exposure is influenced by building design. South-facing classrooms and low ceiling heights
1928 are particularly prone to overheating due to trapped heat and poor ventilation (Grassie et al., 2023). Recent

1929 evidence also showed that cells and non-cells in older prisons of England are at higher risks of overheating,
1930 suggesting that building age also impacts the risk (Sanderson et al., 2025). Retrofitting to improve energy efficiency
1931 may also worsen summertime overheating if not carefully managed and if there is no nighttime ventilation
1932 (Grassie et al., 2022). Flooding risk to public facilities in England is mostly driven by their location, which is
1933 correlated to the existence of built-up areas and degree of urbanisation (BE2). Projected increases in rainfall
1934 intensity especially in the Southeast of England, also put buildings located in coastal areas and in floodplains at
1935 higher risks (Met Office, 2024).

1936 **Assessment of current magnitude of risk**

1937 Nearly 50% of all schools (10,710) in England face flood risk, with 21% exposed to multiple sources (DfE, 2023a;
1938 Environment Agency, 2025). Almost 5,000 schools are at high risk of surface water flooding, affecting 1.2 million
1939 pupils (DfE, 2025; Sayers and Partners, 2023). Over 8,000 school grounds are at high risk of surface water
1940 flooding, potentially disrupting access and key facilities (DfE, 2025). In relation to water scarcity, water shortages
1941 in schools are uncommon but do occur, and can cause significant disruption when they affect individual schools
1942 (DfE, 2025). The extent of flood impact on education is unknown, but there are multiple reports of school
1943 closures. Earlier estimates suggest lost pupil days may cost tens of millions of pounds for widespread flooding
1944 over summer months (DEFRA, 2010).

1945 It is estimated that there is an average of 1.7 days of extreme overheating in schools and 4.3% cumulative lost
1946 learning time during the school year, under the current climate (DfE, 2025). Evidence suggests that children’s
1947 cognitive performance (e.g., accuracy and reaction time) is reduced by around 16-20% over Spring and Summer
1948 months for most schools in warmer climate regions like London (Dong et al., 2023). This is also consistent with
1949 Hampshire County Council’s assessment of 61% of classrooms being at risk of impaired learning and 42%
1950 classrooms having discomfort hours from high internal temperatures (> 25 °C) during summer months (Jemes et.
1951 al., 2025). Heat risk is not evenly distributed, with some schools facing much higher exposure, mainly driven by
1952 regional climate differences (DfE, 2025).

1953 44 of 1,037 Ministry of Justice (MoJ) properties in England are at high-risk of river and sea flooding, and 128 at
1954 high risk of surface water flooding, under the current climate (Sanderson et al., 2025). These scores are based on
1955 the MoJ’s internal scoring system, used to prioritise assets for further work. Assessments were made based on
1956 the site’s vulnerability (sensitivity and exposure), the potential impacts if a hazard occurs, and a qualitative risk
1957 assessment. Older buildings or those with previous climate damage may be rated as more sensitive (Sanderson
1958 et al., 2025).

1959 There is also evidence of considerable disruption to exercise and sport facilities during periods of extreme
1960 weather in England (BASIS, 2018). Heavy rainfall in November 2022 led to a nearly 40% rise in weather-related
1961 disruption to physical activity among children and young people. During the July 2022 heatwave, one in seven
1962 adults and over a quarter of children reported the weather was unsuitable for activity (Sport England, 2023).

1963 **Evaluation of urgency score**

1964 The combined economic damage from flooding to schools, prisons, and other public facilities, alongside the
1965 costs of operational days lost due to extreme weather events, is assessed as Medium magnitude. However,
1966 confidence in this assessment is Low, reflecting the lack of reliable evidence sources. Further Investigation is
1967 needed to evaluate both current and future risks.

1968 **Assessment of future magnitude of risk**

1969 2030s, central warming scenario: No specific evidence was identified for schools under this scenario, but risk
1970 impacts are likely to be similar to present day levels. Around 79% of prisons in England and Wales are considered
1971 to be at high or very high risk of overheating, and 50% at high or very high risk of flooding. 11 prisons are at high
1972 or very high risk of sea-level rise (Sanderson et al., 2025).

1973 2050s, central and high warming scenarios: By the 2050s, the number of schools at risk of flooding is projected
1974 to rise to between 13,622 and 16,394 (DfE, 2023a). Overheating risk in schools will grow, with cumulative lost
1975 learning time reaching around 10 days per year (5.3%) under 2 °C warming (DfE, 2025). Some schools may
1976 experience up to 75 days annually above 26 °C, including up to 15 days exceeding 35 °C (Dawkins et al., 2024). In
1977 Hampshire County, 99% of classrooms are expected to have temperatures exceeding 25 °C, resulting in
1978 increased risk of impaired learning, and 33% exceeding 34 °C, resulting in increased risk of heat strain (James et.
1979 al., 2025). Average summertime temperatures in London schools could reach nearly 30 °C in a central scenario
1980 (Schwartz et al., 2024). In the prison estate, all sites in England and Wales will be at high or very high risk of
1981 summer overheating, while up to 69% may also face severe flood risk under moderate scenarios (Sanderson et
1982 al., 2025).

1983 2080s, central and high warming scenarios: Under central estimates (approximately 2.5 °C warming) overheating
1984 and flood risks in schools and prisons are likely to resemble those projected for the 2050s high scenario.
1985 Learning time lost due to high indoor temperatures is estimated at around 10 days per year. Under the high
1986 warming scenario, schools could face around 90 days per year above 26 °C and up to 24 days exceeding 35 °C, a
1987 sixfold increase from current levels (Dawkins et al., 2024). Cumulative lost learning time could reach 14 days
1988 annually, with Southern England school children experiencing 'severe' cognitive performance loss for over 80%
1989 of the Spring and Summer months (DfE, 2025; Dong et al., 2023). Projections suggest air conditioning will be
1990 required to maintain cognitive performance loss at low levels in the future (Dong et al., 2024).

1991 **Level of preparedness for risk**

1992 As of March 2024, 82% of government departments had completed or were undertaking climate change risk
1993 assessments and adaptation plans. However, these are mostly not publicly available (DEFRA, 2025a). There has
1994 been progress in planning and preparing for overheating and flood impacts in key public buildings, mainly
1995 schools and prisons (DfE, 2023b; MoJ, 2024).

1996 The DfE's Sustainability and Climate Change Strategy commits to annual climate risk assessments across its
1997 estate and a requirement for all new schools to be resilient to at least 2 °C of warming and adaptable to 4 °C
1998 (DfE, 2023b). The MoJ's Climate Change Adaptation Strategy facilitates research on overheating and flood risks
1999 and piloting adaptation measures at selected sites. MoJ are aiming for all new prisons to meet the highest rating
2000 in building sustainability standards by 2027 and to include climate risk assessments to reduce overheating and
2001 flood exposure (MoJ, 2024). Unlike new homes, there is no official overheating risk assessment (e.g., Part O) for
2002 public buildings which may have an impact on related public services.

2003 **Assessment on the evidence base and evidence gaps**

2004 Peer-reviewed literature exists on risks to schools and prisons in England, but evidence for other public service
2005 facilities is limited. Evidence mainly estimates the number of at-risk facilities, rather than the scale of physical or
2006 economic damage. This makes it difficult to assess the extent of damage or disruption with high certainty.

2007 **Evaluation of urgency score**

2008 The combined economic damage from flood events to schools, prisons and other public facilities, and the cost of
2009 operational days lost due to extreme weather events, is likely to qualify as at least Medium magnitude. A more

2010 comprehensive economic assessment of damage and loss across all public service facilities would improve the
 2011 confidence score.

2012 *Table 3.34: Urgency scores for BE7 Risks to facilities delivering public services, excluding health and social care for England. Key to the*
 2013 *magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the*
 2014 *confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*
 2015 *Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how*
 2016 *the scores in this table were calculated are in the Methods Chapter.*

England								
BE7	Risks to facilities delivering public services, excluding health and social care.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (M)	++ (M)	++ (M)	+ (M)	+ (H)	+ (M)	+ (H)	+ (H)
With adaptation	++ (M)	++ (M)	++ (M)	+ (M)	+ (H)	+ (M)	+ (H)	+ (H)
Urgency scores	MAN	MAN		FI			FI	
Overall urgency score	MAN							

2017

2018 **3.2.7.3 Northern Ireland**

2019 Evidence directly evaluating risks to facilities delivering public services in Northern Ireland is very limited. No
 2020 evidence has been identified that significantly differentiates non-climate risk drivers from those presented at the
 2021 UK-level, and there is no indication that the public estate is any more or less vulnerable than other UK regions. In
 2022 terms of climate risk drivers, Northern Ireland is expected to experience similar (relative to the population)
 2023 levels of flood impact to England, with lower heat-related risk (BE1 and BE2).

2024 Additional, case-based evidence has been considered:

- 2025 • In response to Storm Éowyn, over 100 schools in Northern Ireland reported damage to their property
 2026 ranging from minor damage to fences, missing roof tiles to more significant structural damage
 2027 (Department of Education, 2025). All schools were advised to close. The damage was estimated to be in
 2028 the region of several million pounds, although a formal assessment was not conducted (They Work for
 2029 You, 2025).
- 2030 • According to the Northern Ireland Prison Service, consultations with Site Managers and analysis of
 2031 representative temperature data across prison sites showed no significant overheating concerns. In
 2032 2024, internal room temperatures at Hydebank and Magilligan did not exceed 25 °C, based on this
 2033 monitoring (NIPS, 2024).

2034 No evidence has been identified evaluating risk to facilities delivering public services in Northern Ireland under
 2035 future climate scenarios.

2036 **Level of preparedness for risk**

2037 There is no available evidence of any programme of work being undertaken in Northern Ireland to measure
 2038 overheating in non-residential buildings, such as schools or prisons (CCC, 2023a). Flood resilience efforts are also
 2039 poorly tracked, with limited data on building preparedness. While some government schemes support property
 2040 flood resilience, they risk being short-term and reactive without broader policy development. The Building
 2041 Regulations (Northern Ireland) 2012 set minimum performance standards for new buildings, but they do not
 2042 include provisions to address overheating risks in non-residential settings (GOV.UK, 2012).

2043 **Assessment on the evidence base and evidence gaps**

2044 There is less evidence in Northern Ireland across all public service facilities. Observational evidence indicates
 2045 significant damage has been caused to schools by storm events, but there are no quantitative assessments to
 2046 validate the extent of this.

2047 The risk is assessed as Medium magnitude for Northern Ireland, with Low confidence reflecting the lack of
 2048 reliable evidence sources. Further Investigation is needed to evaluate both current and future risks.

2049 **Evaluation of urgency score**

2050 *Table 3.35: Urgency scores for BE7 Risks to facilities delivering public services, excluding health and social care for Northern Ireland. Key to*
 2051 *the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the*
 2052 *confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*
 2053 *Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how*
 2054 *the scores in this table were calculated are in the Methods Chapter.*

Northern Ireland								
BE7	Risks to facilities delivering public services, excluding health and social care.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+	+	+	+	+	+	+	+
	(M)	(M)	(M)	(M)	(M)	(M)	(M)	(M)
With adaptation	+	+	+	+	+	+	+	+
	(M)	(M)	(M)	(M)	(M)	(M)	(M)	(M)
Urgency scores	FI	FI		FI			FI	
Overall urgency score	FI							

2055

3.2.7.4 Scotland

Evidence directly evaluating risks to facilities delivering public services in Scotland is limited. No evidence has been identified that significantly differentiates non-climate risk drivers from those presented at the UK-level. In terms of climate risk drivers, Scotland is expected to experience slightly greater (relative to the population) levels of flood impact than England, with lower heat-related risk (BE1, BE2, and BE4). Recent storm events in Aberdeenshire have repeatedly disrupted education. Schools were forced to close due to power cuts, building damage, and dangerous travel conditions. Between 2019 and 2022, each major storm caused loss of teaching days, adding pressure to already tight academic schedules. In 2021, storms triggered power outages that disrupted digital access for staff. During late 2022, Storm Arwen, with winds reaching 90 mph, and heavy snowfall led to school closures, as well as cancellations of school transport, after-school activities, and staff training (Aberdeenshire Council, 2024).

Level of preparedness for risk

Scotland has made some progress in preparing schools for climate risks through a £2 billion Learning Estate Investment Programme (LEIP), which includes input from local authority flood officers and the Scottish Environment Protection Agency (SEPA) (Scottish Government, 2024). The long-term impact of LEIP is not yet known. There are no mentions of adaptation plans for prisons or other public facilities (e.g., community centres/sport centres) in SNAP3. The Scottish Prison Service does not currently have a policy and strategy to mitigate future climate risks but recognises the need for a strategy to address climate change related risks (CCC, 2023b).

Assessment on the evidence base and evidence gaps

The evidence base in Scotland is limited across all public service facilities. Observational evidence indicates disruption to operations because of storm events, but there are no reliable assessments to validate this.

Evaluation of urgency score

The risk is assessed as Medium magnitude for Scotland under current climates, moving to High from 2050s under a high emission scenario. The Low confidence reflects the lack of reliable evidence sources. Further investigation is needed to evaluate both current and future risks.

Table 3.36: Urgency scores for BE7 Risks to facilities delivering public services, excluding health and social care for Scotland. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

Scotland								
BE7	Risks to facilities delivering public services, excluding health and social care.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+	+	+	+	+	+	+	+
	(M)	(M)	(M)	(M)	(H)	(H)	(H)	(H)

With adaptation	(M) +	(M) +	(M) +	(M) +	(H) +	(H) +	(H) +	(H) +
Urgency scores	FI	FI		FI			FI	
Overall urgency score	FI							

2087

2088 **3.2.7.5 Wales**

2089 Evidence directly evaluating risks to facilities delivering public services in Wales is limited. Wales faces a specific
 2090 hazard from coal-tip landslides triggered by heavy rainfall. The full extent to which this affects schools, prisons,
 2091 or other public services is currently unknown.

2092 Most of the 2,000+ coal tips in Wales are in the south of the country, and 294 have been identified as high risk
 2093 (Fairclough, 2021; Law Commission, 2021). There have been several instances of coal-tip slides impacting school
 2094 grounds until as recently as 2011, either through direct damage or via fumes (Law Commission, 2021).

2095 Flooding is also expected to have a slightly greater (but relative) impact in Wales compared to England, while
 2096 heat-related risks are generally lower.

2097 **Level of preparedness for risk**

2098 Legal frameworks exist to prevent overheating, poor ventilation and overcrowding in prisons in Wales but
 2099 evidence of compliance is limited (MoJ, 2022). There has been limited progress on commitments to improving
 2100 prison standards (outlined in the NAP3) (Sanderson et al., 2025; Defra, 2023). Some monitoring is happening,
 2101 but not consistently across all locations (CCC, 2023c).

2102 **Evaluation of urgency score**

2103 The risk is assessed as Medium magnitude for Wales, with Low confidence reflecting the lack of reliable evidence
 2104 sources. Further Investigation is needed to evaluate both current and future risks.

2105 *Table 3.37: Urgency scores for BE7 Risks to facilities delivering public services, excluding health and social care for Wales. Key to the*
 2106 *magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the*
 2107 *confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*
 2108 *Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how*
 2109 *the scores in this table were calculated are in the Methods Chapter.*

Wales								
BE7	Risks to facilities delivering public services, excluding health and social care.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High

No adaptation	(M) +							
With adaptation	(M) +							
Urgency scores	FI	FI		FI			FI	
Overall urgency score	FI							

2110

2111

Draft for Community Review

3.2.8 Risk to local resilience planning and emergency service response capabilities – BE8

This risk considers the ability of local, regional and national systems to prepare for, respond to, and recover from climate-related emergencies. It includes disruption to the operation of emergency services (e.g., fire, police, ambulance, environmental and voluntary organisations), as well as local resilience planning structures, such as Local Resilience Forums (LRFs) and Regional Resilience Partnerships (RRPs). These are multi-agency groups responsible for emergency coordination and planning at the local level.

Headlines

- Risks to local resilience planning and emergency response is high across all UK regions, with Critical Investigation needed.
- Extreme weather events requiring emergency response are expected to increase in frequency and magnitude, including heatwaves, floods, storms, wildfires and droughts. Population growth and urban expansion may also add further strain on response capabilities.
- There is limited data on financial costs, operational delays, and physical demands on emergency services, meaning it is not possible to directly assess impacts under future climate scenarios.
- This risk was not present in CCRA3-IA-TR; therefore, no comparison can be made to prior assessment of urgency.

Table 3.38: Urgency scores for BE8 Risks to local planning and emergency response capabilities. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

ID	Risk		Present	2030	2050	2080	Urgency
BE8	Risks to local resilience planning and emergency service response capabilities	UK	+++ (H)	++ (H)	+ (VH)	+ (VH)	CI
		England	+++ (H)	++ (H)	+ (H)	+ (VH)	CI
		Northern Ireland	++ (H)	++ (H)	+ (H)	+ (VH)	CI
		Scotland	++ (H)	++ (H)	+ (VH)	+ (VH)	CI
		Wales	++ (H)	++ (H)	+ (VH)	+ (VH)	CI

3.2.8.1 Evidence relevant to the entire United Kingdom

Current and future drivers of risk

2123 Emergency services across the UK face growing challenges due to climate change. Floods, storms, heatwaves
2124 and wildfires increase demand for fire and rescue, and environment incident response services. This makes it
2125 more difficult to plan, respond quickly, and carry out operations, such as safe evacuations (NFCC, 2025a; Yu et
2126 al., 2020). Evidence suggests that these climate hazards are becoming more intense, while more people and
2127 buildings are at risk due to increased exposure related to factors like population growth and urban expansion. At
2128 the same time, many emergency service and local planning systems remain under-resourced and outdated (LGA,
2129 2021; Mann et al., 2022). This can put assets, facilities and staff at risk (British Red Cross, 2023). Climate hazards
2130 increasingly occur in combination (State of the Climate Chapter), reducing recovery time and amplifying impacts.

2131 Certain groups are disproportionately affected by extreme weather. Older people, young children and people
2132 with poor health or disabilities are more vulnerable to heat stress and may struggle to evacuate safely during
2133 floods (Howarth et al., 2023; Yu et al., 2020). Low-income communities often face greater challenges in
2134 recovering from disasters and accessing emergency support (Howarth et al., 2024; Mann et al., 2022). Isolated
2135 communities with poor transport and digital links face higher risks from infrastructure disruptions and often
2136 receive slower emergency responses due to their distance from priority areas (British Red Cross, 2023).

2137 International factors can also affect the UK's emergency response capacity. During Storm Arwen, staff shortages
2138 led to military assistance, with 297 personnel filling gaps in emergency services (MoD, 2021). However, the UK
2139 Government has warned that this should be a last resort due to financial and security risks (Cabinet Office,
2140 2023). While international factors may influence local resilience and emergency response (BE8), current
2141 evidence is limited and does not justify changes to the risk score.

2142 Local resilience and emergency response interacts with many climate risks to other sectors. Heatwaves, storms,
2143 and floods can also cause power outages (I2, I3 and I4), transport disruptions (I5, I6), and digital communication
2144 failures (I8) (Carvalho & Spataru, 2023; National Audit Office, 2023). This can affect coordination and delay
2145 emergency response times, especially in cities (Albano et al., 2014; Green et al., 2017). Extreme weather events
2146 can lead to sharp peaks in demand for ambulance and fire services, sometimes affecting several healthcare
2147 facilities at once (H6). Extra capacity is needed to cope, especially as flooded roads can make it harder to reach
2148 and evacuate vulnerable people (Yu et al., 2020).

2149 **Assessment of current magnitude of risk**

2150 Emergency response organisations report high numbers of climate-related incidents across the UK. Since 2019,
2151 the British Red Cross has responded to 127 flood incidents and supported over 15,000 people in the UK affected
2152 by severe weather. More than 24,000 wildfires were recorded between June and August in 2022. Over 3,000
2153 people have received assistance during power outages linked to extreme weather (British Red Cross, 2023). As
2154 of mid-June 2025, English and Welsh fire services have responded to 564 wildfires. This represents a 717%
2155 increase from 69 incidents in the same period of 2024, and more than double the 277 wildfires recorded by mid-
2156 2022 (the previous worst year on record) (NFCC, 2025b). Increases in incident response numbers to flood events
2157 have also been reported by fire and rescue services across the devolved administrations, discussed in relevant
2158 sections below.

2159 These climate-related incidents have increased demand for emergency support, including evacuations and
2160 medical assistance. At the same time, facilities, responders and equipment are also at risk from increased
2161 magnitude and frequency of hazards (e.g., workwear may not be suited to extreme weather conditions) (British
2162 Red Cross, 2023). There is evidence that emergency personnel are overstretched during severe events, with
2163 potential negative impacts on their health and wellbeing (British Red Cross, 2023; Hill & Brunsden, 2009).

2164 **Assessment of future magnitude of risk**

2165 UK-wide evidence remains limited, but data from England indicates a growing risk to emergency services from
2166 climate impacts, projecting a 20% increase in the number of emergency service facilities at risk of flooding by
2167 2040–2060 (Environment Agency, 2025b). Extreme weather events are also expected to become more frequent
2168 and severe. For example, wildfires could increase by 50% by 2100 (H2, BE4), and heatwaves are projected to
2169 become longer and more intense (H1, BE1) (Met Office, 2022). In the longer term, water scarcity may also
2170 introduce new risks, such as public disorder, placing further strain on already stretched emergency services.
2171 These hazards are expected to place substantial pressure on the current emergency response infrastructure,
2172 exposing additional vulnerabilities in coordination, resources, and infrastructure resilience.

2173 **Level of preparedness for risk**

2174 The Civil Contingencies Act (2004) sets out the legal framework for UK-wide civil protection, defining the roles
2175 and responsibilities of responders and the development of national and local resilience planning (GOV.UK, 2004).
2176 National risk registers, such as the National Security Risk Assessment (NSRA), outline response capabilities for
2177 extreme weather (National Risk Register, 2025). Similarly, the UK Government Resilience Action Plan provides a
2178 framework to plan and respond to a wider set of risks (Cabinet Office, 2025). While these frameworks offer high-
2179 level strategies, evidence points to gaps in converting them into measurable local adaptation plans, and
2180 uncertainties remain about their long-term effects on climate adaptation planning (House of Commons, 2024).

2181 Evidence also points to challenges in emergency planning and coordination. LRFs often face resource constraints
2182 and uncertainty regarding their role in supporting climate resilience (NFCC, 2025a). Challenges reported include
2183 limited data quality, predictive modelling capacity, and coordination across government (Howarth, 2024; NFCC,
2184 2025a; Richmond & Hill, 2023). Research suggests that separate treatment of climate change mitigation and
2185 adaptation strategies can also lead to higher resilience planning costs (Howarth & Robinson, 2024).

2186 High-resolution weather forecasting is used to support emergency services and response planning. Severe
2187 weather warnings are issued through the UK-wide Met Office National Severe Weather Warning Service
2188 (NSWWS) (Met Office, 2025). Regional flood alerts are in place across all nations, but heat alerts are currently
2189 active in England only (GOV.UK, 2025b; UKHSA, 2025b). The UK’s Emergency Alerts system is undergoing testing
2190 with plans to send location-based warnings to mobile phones during life-threatening emergencies, such as
2191 wildfires, severe flooding, or extreme storms (GOV.UK, 2025a).

2192 **Assessment on the evidence base and evidence gaps**

2193 Recent evidence indicates growing climate-related risks, but there is a lack of data to assess future impact. Key
2194 gaps include publicly available and consistently monitored data on the financial and operational impacts of
2195 extreme weather on emergency services, as well as future demand for responders and potential resource
2196 shortfalls, and the effectiveness of actions to reduce risk. Without clear metrics to assess this risk, it remains
2197 difficult to evaluate preparedness or target investments based on future emergency response capacity.

2198

2199 **3.2.8.2 England**

2200 Emergency services in England are under strain from frequent and severe climate events (NFCC, 2025a). During
2201 the 2022 heatwave, the London Fire Brigade (LFB) declared a major incident after receiving nearly 3,000 calls on
2202 their busiest day since World War II. In total, 39 fire engines were unavailable due to staff shortages, leaving the
2203 LFB unable to deploy specialist equipment to major incidents. The control room declared an understaffing
2204 emergency, and 16 firefighters were injured, with two hospitalised, amid unsafe working conditions (Fire
2205 Brigades Union, 2024). The same summer saw overlapping droughts, heatwaves, and storms, reducing recovery

2206 time (British Red Cross, 2023). Military support has been required as part of the contingency planning to escalate
2207 response (MoD, 2021).

2208 In the year ending March 2020, the social and economic cost of emergency response to fires in England was
2209 estimated at £74 million, including £22 million on non-labour costs (e.g., fuel and maintenance due to wear and
2210 tear) (Home Office, 2023a). Over the past decade, the number of fires attended by Fire and Rescue Services
2211 (FRSs) in England has fluctuated between around 138,000 and 184,000. The number of fires is affected by the
2212 weather. The summers of 2018 and 2022 were hot and dry, which caused high numbers of fires in those years
2213 (MHCLG, 2025). Not all fires are linked to climate change, but evidence indicates the severe UK fires in 2022
2214 were at least six times more likely due to human-driven climate change, mainly relating to high fire risk
2215 conditions in England (Burton et al., 2025). Average response times to outdoor fires has increased by 41 seconds
2216 over the last 10 years (MHCLG, 2025). Dry weather is expected to increase the risk of wildfire, confounded by
2217 water scarcity (State of the Climate Chapter).

2218 Flooding incidents attended by FRSs in England have risen steadily over the last decade. Over 18,000 flood-
2219 related incidents were reported in the year ending March 2025, representing an increase of 5.7% compared with
2220 5 years ago (17,543) and 40% compared with 10 years ago (13,216) (MHCLG, 2025). On average, there were 18%
2221 more incidents per year in the five years to March 2024 compared to the previous five-year period, an increase
2222 of over 2,500 incidents annually (NFCC, 2024).

2223 There is evidence that emergency service buildings also experience climate-related risk in England. Currently,
2224 2,000 (26%) emergency service facilities are in areas at flood risk from rivers, sea and surface water. This is
2225 projected to increase to 2,400 (31%) by 2040-2060, under a high emission scenario. When considering the
2226 numbers at high-risk only, the equivalent increase is from 7% in current conditions to 11% in 2040-2060
2227 (Environment Agency, 2025b).

2228 **Level of preparedness for risk**

2229 In England, while national frameworks and guidance exist (ADEPT et al., 2019; National Risk Register, 2025), local
2230 implementation is inconsistent (CCC, 2025). Only 5% of LRFs had updated and published community risk
2231 registers on heat, cold and flood risks, as of early 2024 (UKHSA, 2025a). Some emergency staffing numbers are
2232 declining despite growing responsibilities (Home Office, 2023b). Research also suggests current resilience
2233 planning approaches do not adequately account for uncertainties in future climate scenarios or cascading
2234 impacts (Arnell, 2022; Pescaroli, 2018).

2235 The 2022 heatwaves revealed gaps in emergency preparedness for extreme heat and wildfires. Key challenges
2236 included limited wildfire response capacity, inadequate personal protective equipment, welfare measures,
2237 unmet training and equipment needs, lack of surge staffing arrangements, and difficulties with water supply and
2238 respiratory equipment. Coordination issues also emerged, particularly around managing high call volumes, mass
2239 evacuation planning, and addressing risks in areas without buildings (LFB, 2023). However, there have been
2240 examples of recent local-level investments to improve response capability. For example, LFB invested in four off-
2241 road wildfire response vehicles and enhanced training for all firefighters, including 30 newly trained Wildfire
2242 Support Officers (LFB, 2025a, 2025b).

2243 In England, severe weather warnings are issued through the UK-wide NSWWS (Met Office, 2025). For flooding,
2244 warning systems are in place and Flood Guidance Statements provide a daily, 5-day ahead, flood risk forecast to
2245 assist with emergency response and planning (GOV.UK, 2025c, 2025b). Health-specific weather alerts, such as
2246 the Heat-Health Alert system, are delivered by the UK Health Security Agency and Met Office and are targeted
2247 particularly at health and care services (UKHSA, 2025b).

2248 **Evaluation of urgency score**

2249 The High magnitude score reflects major damage and disruption to emergency services and gaps in the level of
 2250 preparedness. The magnitude score considers both direct impacts on responders, such as physical and mental
 2251 health challenges from prolonged or high-stress deployments, and indirect impacts due to resource limitations,
 2252 such as delays in response that can lead to otherwise avoidable damages, injuries, and deaths.

2253 Experts expect this risk score will increase by the 2080s, as climate hazards become more common and intense,
 2254 and the population increases. This will put even more pressure on emergency services and LRFs. More data and
 2255 peer-reviewed studies would help increase confidence in future climate assessments.

2256 *Table 3.39: Urgency scores for BE8 Risks to local planning and emergency response capabilities for England. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + =
 2257 Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN =
 2258 More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table
 2259 were calculated are in the Methods Chapter.*

England								
BE8	Risks to local resilience planning and emergency service response capabilities.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (H)	++ (H)	++ (H)	+ (H)	+ (VH)	+ (VH)	+ (VH)	+ (VH)
With adaptation	+++ (H)	++ (H)	++ (H)	+ (H)	+ (VH)	+ (VH)	+ (VH)	+ (VH)
Urgency scores	MAN	MAN		CI			FI	
Overall urgency score	CI							

2261

2262 **3.2.8.3 Northern Ireland**

2263 Repeated and widespread disruption has been observed in Northern Ireland during extreme weather events.
 2264 The August 2017 floods led to major strain on emergency services, with over 100 rescues and emergency calls
 2265 every 45 seconds (British Red Cross, 2023). More recently, Storm Éowyn caused prolonged power cuts and over
 2266 2,300 road obstructions, hindering access and communication for responders (Climate NI, 2025). Additional
 2267 storm events since 2020 have also disrupted power and transport networks (Climate NI, 2025).

2268 The Northern Ireland Fire & Rescue Service (NIFRS) have reported increasing call outs for wildfires and flooding,
 2269 although specific numbers are not published (NIFRS, 2025). Flood-related road closures and poor road
 2270 conditions disrupt emergency services response in Northern Ireland (CCC, 2023a).

2271 **Level of preparedness for risk**

2272 The Northern Ireland Civil Contingencies framework sets out Northern Ireland’s arrangements for emergency
 2273 management, alongside three regional Emergency Preparedness Groups (EPGs) (The Executive Office, 2021).
 2274 Resilience planning is improving but lacks proper monitoring, and data on recovery time is limited (CCC, 2023a).
 2275 Over 40 communities are involved in Regional Community Resilience Groups, but progress and monitoring is
 2276 limited. Most council adaptation plans are unpublished (CCC, 2023a).

2277 A recent independent review reported that NIFRS’ response capability is hindered by funding cuts, leadership
 2278 instability, and gaps in strategic planning. Front-line staff communicated concerns over reduced crewing,
 2279 training, and equipment. Staff have also reported high turnover, low morale, and increased workload pressures
 2280 (HM Fire Service Inspectorate, 2023).

2281 In Northern Ireland, weather alerts are provided via the NSWWS (Met Office, 2025). Severe weather or flood
 2282 warnings are issued through local and national weather reports, rather than a dedicated regional flood warning
 2283 system (CCC, 2023a; NI Direct, 2025). Northern Ireland’s Department for Infrastructure have produced flood
 2284 maps to support planning to reduce flood risk (DfI, 2025).

2285 **Evaluation of urgency score**

2286 While direct evidence of climate impacts on emergency response and planning is limited, expert judgement and
 2287 observations indicate major damage and disruption to emergency service capabilities during extreme weather
 2288 events, aligning with a High magnitude but Medium confidence. Like England, the magnitude score reflects both
 2289 the direct impacts on health and wellbeing of responders, and indirect impacts due to resource limitations, such
 2290 as delays in response times. Confidence is high that climate hazards currently straining emergency services (such
 2291 as flooding, heat, and wildfires) are increasing (BE1, BE2, and BE4). This is very likely to stretch response capacity
 2292 further unless interventions occur.

2293 *Table 3.40: Urgency scores for BE8 Risks to local planning and emergency response capabilities for Northern Ireland. Key to the magnitude*
 2294 *scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence*
 2295 *scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*
 2296 *Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how*
 2297 *the scores in this table were calculated are in the Methods Chapter.*

Northern Ireland								
BE8	Risks to local resilience planning and emergency service response capabilities.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (H)	++ (H)	++ (H)	+ (H)	+ (VH)	+ (VH)	+ (VH)	+ (VH)
With adaptation	++ (H)	++ (H)	++ (H)	+ (H)	+ (VH)	+ (VH)	+ (VH)	+ (VH)
Urgency scores	MAN	MAN		CI			FI	
Overall urgency score	CI							

2298

2299 **3.2.8.4 Scotland**

2300 In Scotland, there is evidence that emergency response systems are under strain due to climate-related events
2301 (Scottish Government, 2022). For example, the 2018 drought exposed vulnerabilities, with over 500 private
2302 water supplies failing, prompting emergency interventions (British Red Cross, 2023). Restricted water supplies
2303 could impact clean water provision during emergencies and the availability of water for firefighting purposes
2304 (Environment Agency, 2025a; Water UK, 2025). Disruption and a lack of preparedness have been reported across
2305 emergency services and RRP, with military assistance required during Storm Arwen to address shortfalls in
2306 response capacity (MoD, 2021). A review of Storm Arwen identified critical resilience gaps, including
2307 coordination failures during power and telecoms outages, integration of voluntary organisations, and ineffective
2308 public communication strategies (Scottish Government, 2022).

2309 The Scottish Fire and Rescue Services (SFRS) have reported increasing flood incidences each year over the last
2310 decade, with the figure for 2023-2024 being the second highest recorded after the peak of 3,145 incidences
2311 reported in 2022-23 (SFRS, 2024). Major outdoor fire incidences have also increased over the last decade, with
2312 outdoor structure fires rising from 370 in 2013-2014 to 456 in 2023-2024. The equivalent increase for outdoor
2313 woodland fires is from 236 to 543 (SFRS, 2024).

2314 **Level of preparedness for risk**

2315 As well as the NSWWS weather warning alerts, SEPA operates a Flood Warning Service, issuing Flood Alerts
2316 (regional) and Flood Warnings (local) based on real-time data and forecasts (SEPA, 2024). Flood risk
2317 management plans have been developed for each district to set out plans to coordinate efforts to reduce flood
2318 risk (SEPA, 2022). The SFRF also provides alerts of current risk of wildfire in different areas (SFRS, 2025).

2319 While emergency response capacity and alert system coverage have improved, there is limited evidence linking
2320 alerts to effective response outcomes. Long-term resilience plans exist but lack multi-year funding and
2321 evaluation (CCC, 2023b). Reports suggest that fire services and RRP face growing demands, requiring resources,
2322 funding, or access to data analysis and predictive modelling tools needed for effective climate resilience
2323 planning (NFCC, 2025a). These pressures can contribute to economic and health impacts for responders,
2324 including equipment damage and stress-related conditions (Home Office, 2023a).

2325 **Evaluation of urgency score**

2326 Although evidence is limited, expert judgement and observational accounts indicate major damage and
2327 disruption to emergency service capabilities during extreme weather events, aligning with a High magnitude but
2328 Medium confidence. Like England, the magnitude score reflects both the direct impacts on health and wellbeing
2329 of responders, and indirect impacts due to resource limitations, such as delays in response times. Confidence is
2330 high that climate hazards currently straining emergency services (such as flooding, heat, and wildfires) are
2331 increasing (BE1, BE2, and BE4). This is likely to stretch response capacity further unless interventions occur.

2332 *Table 3.41: Urgency scores for BE8 Risks to local planning and emergency response capabilities for Scotland. Key to the magnitude scores:*
2333 *very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + =*
2334 *Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN =*

2335
2336

More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

Scotland								
BE8	Risks to local resilience planning and emergency service response capabilities.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (H)	++ (H)	++ (H)	+ (VH)	+ (VH)	+ (VH)	+ (VH)	+ (VH)
With adaptation	++ (H)	++ (H)	++ (H)	+ (VH)	+ (VH)	+ (VH)	+ (VH)	+ (VH)
Urgency scores	MAN	MAN		CI			FI	
Overall urgency score	CI							

2337

3.2.8.5 Wales

2338

2339 Over the last decade, the FRS in Wales has responded to between 273 to 471 major outdoor fire events, with the
 2340 peak number occurring during the hot and dry year of 2018 (StatsWales, 2024a). There were 5,558 secondary
 2341 (mainly outdoor) fires in Wales that same year, with 1,603 of these occurring on grassland, woodland, or
 2342 cropland (StatsWales, 2024a). Outdoor fires are likely to be influenced by weather conditions (Welsh
 2343 Government, 2024). The FRS responded to 757 flooding incidents in 2023-24. The number of reported flood
 2344 incidences have shown a fluctuating trend over the last decade, with a peak of 993 in 2019-2020 (StatsWales,
 2345 2024b).

2346 NRW review of the February 2020 floods identified limitations in the ability to effectively warn and respond to
 2347 flood events of this scale. This included shortcomings in the provision of the flood warning service. Of the 430
 2348 flood warning alerts issued, 18 were allocated late or not at all (Natural Resources Wales, 2020). NRW also
 2349 highlighted concerns around required investment and the need for stronger, holistic institutional input into the
 2350 response. Expert judgement suggests coordination challenges in Wales align with UK-level evidence, though full
 2351 impacts are not yet well-documented.

2352 Level of preparedness for risk

2353 There is evidence of well-established emergency response structures, particularly for flooding (CCC, 2023c). For
 2354 example, NRW issues Flood Alerts, Flood Warnings, and Severe Flood Warnings for river and coastal flooding
 2355 (NRW, 2025). The Emergency Coordination Centre (Wales) supports multi-agency response during major
 2356 incidents, working alongside the Wales Civil Contingencies Committee and the Wales Resilience Forum.
 2357 However, plans place limited emphasis on local resilience, and local adaptation roles can be unclear, creating
 2358 coordination challenges; data and monitoring of response and recovery is limited (CCC, 2023c; Welsh
 2359 Government, 2019).

2360 **Evaluation of urgency score**

2361 Although evidence is limited, expert judgement and observational accounts indicate major damage and
 2362 disruption to emergency service capabilities during extreme weather events, aligning with a High magnitude but
 2363 Medium confidence. Like England, the magnitude score reflects both the direct impacts on health and wellbeing
 2364 of responders, and indirect impacts due to resource limitations, such as delays in response times. Confidence is
 2365 high that climate hazards currently straining emergency services (such as flooding, heat, and wildfires) are
 2366 increasing (BE1, BE2, and BE4). This is likely to stretch response capacity further unless interventions occur.

2367 *Table 3.42: Urgency scores for BE8 Risks to local planning and emergency response capabilities for Wales. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + =
 2368 Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN =
 2369 More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table
 2370 were calculated are in the Methods Chapter.
 2371*

Wales								
BE8	Risks to local resilience planning and emergency service response capabilities.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	++ (H)	++ (H)	++ (H)	+ (VH)	+ (VH)	+ (VH)	+ (VH)	+ (VH)
With adaptation	++ (H)	++ (H)	++ (H)	+ (VH)	+ (VH)	+ (VH)	+ (VH)	+ (VH)
Urgency scores	MAN	MAN		CI			FI	
Overall urgency score	CI							

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 2373
 2374

3.2.9 Risks to and opportunities for households from changing energy demand – BE9

Climate change will continue to impact household energy demand. Summer cooling energy demand is projected to rise, while winter heating demand is projected to fall. The projected fall in winter heating demand would offer significant savings to households, even without any specific measures or adaptations. DESNZ (2025) modelled a 20% reduction in heating energy demand for the average household under a high emissions 2080s scenario compared to a low emissions 2030s scenario. The same study estimated an average reduction of 71% if homes received improved insulation according to the Climate Change Committee’s 6th Carbon Budget Balanced Pathway. It should be noted that these energy reductions do not consider the potential ‘take-back’ effect, where occupant behaviour may reduce the actual savings realised. Given that the focus is on risks and opportunities that can only materialise following climate action, the magnitude or confidence in the benefits from changes to heating demand has not been estimated.

Air conditioning (AC) is one method of adapting to higher temperatures. Expansion of AC could reduce the impacts of indoor overheating and of heatwaves, protecting both building occupants and the buildings themselves. Adapting in this way will create new costs for households, but this may also be true of other methods of adaptation.

Headlines

- Energy demand from air conditioning (AC) use is projected to increase in the future, driven by increasing hot weather and building overheating (BE1).
- More action is needed to limit the cost of increased cooling demand on households.
- Winter energy demand is projected to decrease because of warmer winters.
- Evidence gaps include the future uptake and use of AC, and the future price of electricity.

Table 3.43: Urgency scores for BE9 Risks and opportunities for households from changing energy demand. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

ID	Risk		Present	2030	2050	2080	Urgency
BE9	Risks to and opportunities for households from changing energy demand	UK	+++ (M)	++ (M)	++ (H)	++ (H)	MAN
		England	+++ (M)	++ (M)	++ (H)	++ (H)	MAN
		Northern Ireland	+++ (L)	+++ (L)	++ (L)	++ (M)	SCA
		Scotland	+++ (L)	+++ (L)	++ (L)	++ (M)	SCA
		Wales	+++ (L)	++ (L)	++ (M)	++ (H)	MAN

3.2.9.1 Evidence relevant to the entire United Kingdom

Current and future drivers of risk

The main driver of the projected rise in household cooling demand is the continued increase in summer temperatures, as well as the increase in the frequency and severity of extreme heat events (Intergovernmental Panel on Climate Change (IPCC), 2023). Falling equipment costs and changing household attitudes to installation may also play a role. The extent to which cooling demand, and therefore summer energy bills, will rise depends on several factors: the rate of uptake of AC, the adoption and use of passive climate adaptation measures (for example, external window shading or reflective roofs), the cost of electricity, and population growth. Continued urbanisation may also contribute to increased cooling demand due to more people experiencing higher temperatures as a result of the Urban Heat Island effect (BE1) (Zhang et al., 2025). In the short term, the extent of the risk depends strongly on the rate of uptake of AC in residential buildings, which is difficult to predict, and rapid growth in AC ownership may already be occurring. Evidence from a survey in 2017 suggests that only 2% of English households had portable or fixed AC at that time (BEIS, 2021b). Recent surveys suggest 8-19% of UK households own AC units, with a higher proportion in Greater London and approximately 80% of purchases taking place since 2022 (Broomhall et al., 2025; Khosravi et al., 2025). Approximately 69% of AC systems owned by households are portable (Broomhall et al., 2025).

The current cooling demand and future increases will vary across UK regions and nations. England currently has the greatest demand and is expected to have the greatest future demand growth. This is based on both a warmer climate in England than other UK nations with potentially greater extremes (Arnell et al., 2021) and due to England's larger population. Regional variations are expected because of factors that affect local summertime temperatures, such as variations in local climate, population densities and levels of urbanisation (Andreou et al., 2020).

Achieving Net Zero requires a rapid reduction of greenhouse gas emissions from the housing sector through the electrification of heating and improvements in home energy efficiency. Characteristics of homes such as the presence of fabric energy efficiency measures aimed at reducing heating energy consumption (e.g., wall/loft insulation or double glazing) can modify overheating risk (BE1). The effect of such measures on overheating risk can vary for different types of building (Lomas et al., 2024; Taylor et al., 2023), which may influence the uptake and use of AC. Some kinds of heat pump provide cooling, so choices in heating policy can also affect the availability of AC (Simpson et al., 2025). The uptake of AC also depends on household choices and is likely to vary with socio-economic factors (e.g., income, and tenure), with international evidence suggesting that less affluent homes are less likely to be equipped with AC and keep comfortably cool during the summer period (Thomson et al., 2019; O'Neill et al., 2005). The extent to which such factors influence cooling use will depend, at least in part, on changes in consumer electricity prices (Stewart, 2024). The cost and emissions of cooling energy demand will depend on changes in the electricity system (CCC, 2023, 2025; NESO, 2024).

International drivers

In the current energy system, the price of energy depends strongly on the international market price of natural gas. The price of energy may be less dependent upon natural gas prices in the future energy system.

Interactions

Changes in household energy demand interact with a range of other climate risks. Upstream, increased overheating (BE1) and health impacts of heat (H1) could drive adoption of AC. Climate impacts on household finance (E7) may reduce people's ability to purchase and operate AC. Downstream, adoption of AC could reduce the risk of indoor overheating, but not necessarily in an equitable way, and could increase outdoor heat in dense

2434 urban areas (BE1 and H1) (Brousse et al., 2024; De Munck et al., 2013). Changes to heating and cooling will also
2435 impact on indoor air quality (BE5), in part due to changes in ventilation practices.

2436 Changes in peak demand for electricity for heating and cooling affects the electricity transmission and
2437 distribution network (I3). Requirements for the distribution network depend on overall peak demand. Currently,
2438 peak electricity demand is higher in cold weather, and this will grow with the expected electrification of space
2439 heating. Therefore, peaks in electricity demand during cold weather may continue to be greater than those
2440 during hot weather. Modelling commissioned by Electricity North West Limited (ENWL) suggests that
2441 reinforcement of some substations may need to occur earlier if air conditioning use grows quickly, potentially
2442 costing millions of pounds, although this also depends on assumptions about the pace of heating electrification
2443 (ENWL, 2025). High temperatures can lead to distribution assets working with reduced capacity (I3), which
2444 coincident with peak household cooling demands creates a risk, but risk assessments by distribution network
2445 operators suggest this risk is well managed as new transformers are installed based on projected loads (UK
2446 Power Networks, 2024). Whether air conditioning significantly contributes to overall peak loads depends upon
2447 how much air conditioning is used in the area connected to each substation, how diverse in timing that use is,
2448 whether the demand is at the same time as peaks from other demands, and how this compares to winter peaks.
2449 Overall, stakeholder opinion seems to be that an electricity distribution system adequate for electrified heating
2450 and transport should be adequate for a large amount of cooling (Simpson et al., 2025).

2451 A further consideration is the potential impact of increased household cooling demand on energy system costs.
2452 On average, hotter days are sunnier days, which could mean that planned solar electricity supply is sufficient to
2453 meet demands from air conditioning (BEIS, 2021a), resulting in low marginal costs in an electricity system with
2454 high solar generation capacity. However, if air conditioning demand co-occurs with other peaks in demand or
2455 does not co-occur with solar energy generation (e.g., at night or on hotter cloudy days), costs may be higher as
2456 there may be additional requirements for generation, storage, or flexibility. Wind power is lower on average in
2457 summer, and anticyclonic weather patterns can bring warm weather together with low windspeeds (Bloomfield
2458 et al., 2022). More research is needed to understand the effects of additional AC demand on the electricity
2459 system and how this interacts with weather-dependent renewables (Simpson et al., 2025; Taylor et al., 2023).

2460 **Assessment of current magnitude of risk**

2461 The current magnitude of risk was assessed as Low in Scotland, Wales and Northern Ireland, and Medium in
2462 England. The assessment is based on modelled household cooling demand under present conditions for each
2463 nation.

2464 Due to a lack of sufficient data on current household cooling energy demand, the assessment was primarily
2465 based on the findings of three modelling studies. These studies estimated variations in cooling demand across
2466 residential buildings at the national level for different climate scenarios (ARUP, 2022; BEIS, 2021a; DESNZ, 2025).
2467 Cooling demand is expected to vary across nations due to differences in climate, the associated uptake of
2468 cooling technologies and population size. There is limited evidence on the expected total cost to households due
2469 to changes in cooling demand, and this is sensitive to contextual factors such as network capacity and energy
2470 pricing, which makes it difficult to estimate robustly. The risk of increased cooling demand was therefore
2471 assigned a magnitude according to author expert judgement, informed by inferring the potential costs from
2472 cooling demand estimates. This was done separately for each nation, with adjustment applied for Scotland,
2473 Wales, and Northern Ireland based on their population size relative to England.

2474 **Assessment of future magnitude of risk**

2475 The assessment of future risk followed a similar process to that of the current magnitude of risk, informed by
2476 modelled future household cooling energy demand under different levels of warming for each nation.

2477 In the 2030s, central warming scenario: projections suggest that household cooling demand will be higher
2478 compared to the current scenario due to more people experiencing higher temperatures inside their
2479 homes. This is expected to result in moderate economic impacts and disruption to households annually in
2480 England. In Wales, Scotland and Northern Ireland, fewer households are likely to be impacted (due to smaller
2481 increases in summer temperatures and extremes) and we expect costs to be minor. This results in risk
2482 magnitude scores of Medium for England and Low for the other nations.

2483 In the 2050s, central warming scenario: the greater level of warming, compared to 2030s central, and the longer
2484 timeframe over which AC uptake could take place are expected to increase household cooling demand. The
2485 impact is expected to remain minor in Scotland and Northern Ireland, but is expected to grow to moderate in
2486 Wales and major in England, with the potential for widespread adoption and use of AC. This results in risk
2487 magnitude scores of High for England, Medium for Wales and Low for Scotland and Northern Ireland.

2488 In the 2080s, central warming scenario: household cooling demand is projected to further increase. While the
2489 magnitude of this impact is expected to have the same order of magnitude to that of 2050s central for England,
2490 the magnitude is expected to grow by an order of magnitude for other nations. This results in risk magnitude
2491 scores of High for England, High for Wales and Medium for Scotland and Northern Ireland.

2492 The studies that informed the assessment on future magnitude of this risk made different assumptions on the
2493 uptake and use of AC. For example, ARUP (2022) assumed households would install AC when passive measures
2494 were not sufficient in addressing indoor overheating under current and future climate scenarios. BEIS (2021a)
2495 estimated changes in cooling energy consumption for each nation based on assumptions about how increasing
2496 cooling degree days (CDD) would lead to increased uptake and use of cooling equipment. CDD are a rough
2497 indicator of the demand for cooling, based on how much and how often daily mean temperatures are above a
2498 threshold (in this case 22 °C). DESNZ (2025) assumed the same rate of AC uptake (1.6% by 2030; 30% by 2050;
2499 79% by 2085) for each nation when modelling their respective cooling energy consumption. All three studies
2500 considered low and high warming scenarios in their future projections.

2501 The reported cooling energy demand varied between studies, a result of their differing model assumptions, but
2502 studies agree that cooling demand will continue to increase (ARUP, 2022; BEIS, 2021a; DESNZ, 2025). Prevalence
2503 of AC – and overall cooling demand – is expected to increase even with lower levels of warming but will increase
2504 more rapidly with greater levels of warming. Cooling demand may also increase when warming level plateaus, as
2505 households continue to install AC over time. Central estimates from the range of modelled energy demand were
2506 used when assigning the risk magnitude. The impact of rising demand on household costs depends strongly on
2507 the future structure of the energy system and is therefore more uncertain, which was considered when
2508 assigning confidence scores.

2509 Even with a high uptake AC under a high warming scenario, it is expected that total CDD in England would only
2510 be around 9% of the heating degree days.

2511 **Level of preparedness for risk**

2512 This risk can be addressed by a combination of reducing overheating through passive measures, such as shading,
2513 and ensuring that electricity prices are affordable for households who require air conditioning.

2514 Requirements to limit overheating have been incorporated into building regulations across all UK countries
2515 except Northern Ireland (BE1). These include Part O, in England and Wales, and Standard 3.28 in Scotland, both
2516 introduced in 2022. These require overheating to be addressed in the design of new residential buildings, with
2517 AC used to meet the standard only if it is not possible to meet the standard with passive measures. In 2024, the
2518 pilot version of the UK Net Zero Carbon Building Standard was launched. It mentions that future versions of the

2519 standard are expected to introduce limits on annual space cooling, which could help reduce buildings' cooling
2520 load. There is not currently evidence on what effect these regulations have in practice; post-occupancy
2521 monitoring of buildings affected by the standard has been recommended (EAC, 2024). Planning and urban
2522 design, for example green spaces, can also reduce temperatures in urban areas (Sahani et al., 2023). Some local
2523 governments have developed climate adaptation plans that also consider heat risk (BE1). Such plans could also
2524 influence indoor temperature and AC use.

2525 Due to the lack of direct evidence about the effectiveness of current adaptation actions, and the focus on new
2526 dwellings, the magnitude of 'future risk with adaptation' has not been adjusted. The assigned confidence scores
2527 sufficiently cover the uncertainty of planned action.

2528 **Assessment on the evidence base and evidence gaps**

2529 There is evidence that the prevalence of indoor overheating (BE1), AC uptake and use have increased (Broomhall
2530 et al., 2025; Khosravi et al., 2025). Official statistics on the use of AC in homes are not regularly reported.
2531 Evidence from modelling studies (BEIS, 2021) project an increase in household cooling demand under future
2532 climate scenarios (Salvati & Kolokotroni, 2023; Yang et al., 2021). Modelling studies at the national level provide
2533 estimates of increase for each nation (ARUP, 2022; BEIS, 2021a; DESNZ, 2025). Differences in the predictions
2534 from these studies are strongly driven by assumptions about AC uptake. Clear evidence for how AC uptake will
2535 change in the future is limited (Simpson et al., 2025). Rapid uptake cannot be ruled out, so impacts could arrive
2536 earlier than predicted. Thus, the rate at which household cooling demand will increase, and the knock-on
2537 impacts of this increase on the energy system, remain uncertain. Addressing this evidence gap would involve
2538 greater consideration of consumer behaviour. There is less evidence for cooling demand specifically in Wales,
2539 Scotland, or Northern Ireland in comparison to England. There is a further evidence gap around whether an
2540 electricity system planned around other demands will be adequate to also meet additional peak demands from
2541 air conditioning (Simpson et al., 2025).

2542

2543 **3.2.9.2 England**

2544 Generally higher summer temperatures mean that AC ownership and use is likely to be greater in England than
2545 other nations in the UK – at a global warming level of 4 °C England is projected to have 146 CDD per year (Arnell
2546 et al., 2021). This combined with approximately 84% of the UK population residing in England (with 35% in the
2547 South East, South West and London regions), leads to a greater total cooling demand. Millions of homes are
2548 already affected by overheating in England (BE1). AC ownership is substantially higher in Greater London and
2549 other southern regions (Broomhall et al., 2025). Results from case study buildings indicate an increase in the
2550 cooling demand for households in England under projected future climate scenarios (Salvati & Kolokotroni,
2551 2023; Yang et al., 2021).

2552 **Assessment of current magnitude of risk**

2553 The current magnitude of risk for England is considered Medium with High confidence (BEIS, 2021a; DESNZ,
2554 2025). If the penetration of AC is closer to the figures of 8-19% suggested by recent surveys, the current
2555 magnitude of risk could be higher (ARUP, 2022).

2556 **Assessment of future magnitude of risk**

2557 2030s, central warming scenario: cooling energy demand is projected to increase, with moderate to major
 2558 economic impact on households (ARUP, 2022; BEIS, 2021a; DESNZ, 2025). The risk magnitude is scored as
 2559 Medium for the central and High for the high warming scenario with Medium confidence.

2560 2050s, central and high warming scenarios: cooling energy demand is projected to increase, with major
 2561 economic impact on households (ARUP, 2022; BEIS, 2021a; DESNZ, 2025). The risk magnitude is scored as High
 2562 with Medium confidence for both warming scenarios.

2563 2080s, central and high warming scenarios: cooling energy demand is projected to increase, with major to
 2564 critical economic impact on households (ARUP, 2022; BEIS, 2021a; DESNZ, 2025). This results in risk magnitude
 2565 scores of High for low and central, and Very High for the high warming scenario. The confidence is scored as
 2566 Medium.

2567 **Evaluation of urgency score**

2568 As a result of the magnitude score ranging from Medium to Very High, and the confidence score ranging from
 2569 Medium to High, the urgency score of this risk for England has been consistently scored as More Action Needed.
 2570 Planned government and non-government adaptation measures did not alter the magnitude or confidence
 2571 scores due to their focus on new homes, and uncertainties surrounding their impact which are sufficiently
 2572 covered by the already assigned Medium confidence. The design of new residential homes must comply with
 2573 Part O of the Building Regulations. The efficacy of this approach in reducing indoor overheating and cooling
 2574 demand in new homes has yet to be evaluated. Furthermore, any benefits that might arise from the introduction
 2575 of Part O are limited to new homes and there is evidence that existing homes also overheat (BE1). In future
 2576 versions of the UK Net Zero Carbon Building Standard (UK NZBS), whose pilot version was launched in 2024,
 2577 limits to cooling demand are expected to be introduced that may also impact the magnitude of this risk. Since
 2578 such limits are not currently in place, the impact of this standard cannot yet be quantified. Actions that reduce
 2579 retail electricity unit costs can also reduce the magnitude of this risk. Overall, there is significant uncertainty on
 2580 the effect of current action (Simpson et al., 2025).

2581 *Table 3.44: Urgency scores for BE9 Risks and opportunities for households from changing energy demand for England. Key to the*
 2582 *magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the*
 2583 *confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*
 2584 *Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how*
 2585 *the scores in this table were calculated are in the Methods Chapter.*

England								
BE9	Risks to and opportunities for households from changing energy demand.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (M)	++ (M)	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (VH)
With adaptation	+++ (M)	++ (M)	++ (H)	++ (H)	++ (H)	++ (H)	++ (H)	++ (VH)
Urgency scores	MAN	MAN		MAN			MAN	

Overall urgency score

MAN

2586

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3.2.9.3 Northern Ireland

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Northern Ireland has a cooler climate than England and Wales, so the need for cooling systems and the risk of increased cooling demand are generally lower – at a global warming level of 4 °C Northern Ireland is projected to have 32 CDD per year (Arnell et al., 2021). Studies agree that the current magnitude of risk for Northern Ireland is Low, with High confidence, with minor economic impacts to households (BEIS, 2021a; DESNZ, 2025).

2592

Assessment of future magnitude of risk

2593

2594

2595

2030s, central warming scenario: cooling energy demand is projected to remain low, with minor economic impact on households (BEIS, 2021a; DESNZ, 2025). This results in a risk magnitude score of Low with High confidence.

2596

2597

2598

2599

2050s, central and high warming scenarios: cooling energy demand is projected to increase, with economic impacts to households ranging from minor to moderate (BEIS, 2021a; DESNZ, 2025). The risk magnitude is scored as Low for the central warming scenario and Medium for the high warming scenario with Medium confidence.

2600

2601

2602

2080s, central and high warming scenarios: cooling energy demand is projected to increase, with moderate economic impacts to households for all scenarios (BEIS, 2021a; DESNZ, 2025). The risk magnitude is score as Medium with Medium confidence.

2603

Evaluation of urgency score

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With a magnitude score ranging from Low to Medium, and High confidence in 2030s impacts going to Medium confidence score for further future scenarios, the urgency score for Northern Ireland is assessed as Sustain Current Action. Urgency is lower because of Medium magnitude impacts being projected later in the century (2080s) rather than earlier. Northern Ireland has not introduced any standards or regulation to limit indoor overheating and cooling demand. As with England, a reduction in electricity costs following government action could reduce the magnitude of this risk, however there is still significant uncertainty on the effect of this on overall cooling demand costs.

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Table 3.45: Urgency scores for BE9 Risks and opportunities for households from changing energy demand for Northern Ireland. Key to the magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

Northern Ireland

BE9 Risks to and opportunities for households from changing energy demand.

Present

2030

2050

2080

		Central	High	Central	High	Low	Central	High
No adaptation	+++ (L)	+++ (L)	+++ (L)	++ (L)	++ (M)	++ (M)	++ (M)	++ (M)
With adaptation	+++ (L)	+++ (L)	+++ (L)	++ (L)	++ (M)	++ (M)	++ (M)	++ (M)
Urgency scores	SCA	SCA		SCA			SCA	
Overall urgency score	SCA							

2616

2617 **3.2.9.4 Scotland**

2618 Scotland has lower risk of increased cooling demand compared to England and Wales, due to its cooler climate.
 2619 At a global warming level of 4 °C, Scotland is projected to have 34 CDD per year (Arnell et al., 2021). Its current
 2620 risk magnitude is Low with High confidence, with minor economic impacts to households (ARUP, 2022; BEIS,
 2621 2021a; DESNZ, 2025).

2622 **Assessment of future magnitude of risk**

2623 2030s, central warming scenario: cooling energy demand is projected to remain low, with minor economic
 2624 impact on households (ARUP, 2022; BEIS, 2021a; DESNZ, 2025). This results in a risk magnitude score of Low with
 2625 High confidence for both warming scenarios.

2626 2050s, central and high warming scenarios: cooling energy demand is expected to result in minor economic
 2627 impact to households under a central warming scenario, and moderate economic impact under a high warming
 2628 scenario (ARUP, 2022; BEIS, 2021a; DESNZ, 2025). This results in a Low risk magnitude for the central warming
 2629 scenario, and Medium risk magnitude for the high warming scenario. The confidence was scored as Medium.

2630 2080s, central and high warming scenarios: cooling energy demand is projected to increase, with moderate
 2631 economic impacts to households for all warming scenarios (ARUP, 2022; BEIS, 2021a; DESNZ, 2025). This results
 2632 in a risk magnitude score of Medium with Medium confidence.

2633 **Evaluation of urgency score**

2634 With magnitude scores ranging from Low to Medium, and with confidence scores ranging from Medium to High,
 2635 the urgency score for Scotland is assessed as Sustain Current Action. Urgency is lower because of Medium
 2636 magnitude impacts being projected later in the century (2080s) rather than earlier. The confidence for 2030s is
 2637 High since all three studies reviewed agreed on the risk’s magnitude. Scotland introduced Standard 3.28 in
 2638 December 2022 to limit indoor overheating in new buildings (Scottish Government, 2024). There is not yet
 2639 evidence on the efficacy of Standard 3.28 in reducing indoor overheating and cooling demand. As with England,
 2640 a reduction in electricity costs following government action could reduce the magnitude of this risk, however
 2641 there is still significant uncertainty on the effect of current actions which is captured with the Medium
 2642 confidence assigned to future scenarios.

2643 *Table 3.46: Urgency scores for BE9 Risks and opportunities for households from changing energy demand for Scotland. Key to the*
 2644 *magnitude scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the*

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2646
2647

confidence scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how the scores in this table were calculated are in the Methods Chapter.

Scotland								
BE9	Risks to and opportunities for households from changing energy demand.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (L)	+++ (L)	+++ (L)	++ (L)	++ (M)	++ (M)	++ (M)	++ (M)
With adaptation	+++ (L)	+++ (L)	+++ (L)	++ (L)	++ (M)	++ (M)	++ (M)	++ (M)
Urgency scores	SCA	SCA		SCA			SCA	
Overall urgency score	SCA							

2648

3.2.9.5 Wales

2649

2650 In Wales, similar to England, the lower latitude results in a higher risk of reaching temperatures that encourage
2651 households to use cooling systems. At a global warming level of 4 °C Wales is projected to have 89 CDD per year
2652 (Arnell et al., 2021). Surveys suggest lower AC ownership in Wales than in England (Khosravi et al., 2025).
2653 According to available evidence, current cooling demand in Wales is responsible for a minor economic impact to
2654 households, and the risk magnitude is assessed as Low with High confidence (ARUP, 2022; BEIS, 2021a; DESNZ,
2655 2025).

2656 Assessment of future magnitude of risk

2657 2030s, central warming scenario: the economic impact to households is expected to remain minor under a
2658 central warming scenario. Under a high warming scenario, cooling demand is projected to increase resulting in
2659 moderate economic impacts (ARUP, 2022; BEIS, 2021a; DESNZ, 2025). The risk magnitude was scored as Medium
2660 for the central warming scenario and High for the high warming scenario. The confidence was scored as
2661 Medium.

2662 2050s, central and high warming scenarios: cooling energy demand is expected to result in moderate economic
2663 impact on households (ARUP, 2022; BEIS, 2021; DESNZ, 2025). The risk magnitude was scored as Medium with
2664 Medium confidence.

2665 2080s, central and high warming scenarios: cooling energy demand is projected to increase, with moderate to
2666 critical economic impact on households (ARUP, 2022; BEIS, 2021; DESNZ, 2025). The risk magnitude was scored
2667 as Medium for the low warming scenario, High for the central scenario, and Very High for the high warming
2668 scenario. The confidence was scored as Medium.

2669 **Evaluation of urgency score**

2670 As a result of the future magnitude score ranging from Low to Very High, and the confidence score consistently
 2671 assessed as Medium, the urgency assessment and overall urgency score for Wales is More Action Needed. The
 2672 design of new residential homes must comply with Part O of the Building Regulations. The efficacy of this
 2673 approach in reducing indoor overheating and cooling demand in new homes has yet to be evaluated.
 2674 Furthermore, any benefits that might arise from the introduction of Part O are limited to new homes and there
 2675 is evidence that existing homes also overheat. Government actions that could reduce electricity costs may
 2676 reduce the magnitude of this risk, but there is still significant uncertainty on the effect of planned actions

2677 *Table 3.47: Urgency scores for BE9 Risks and opportunities for households from changing energy demand for Wales. Key to the magnitude*
 2678 *scores: very light purple (L) = Low, light purple (M) = Medium, purple (H) = High, dark purple (VH) = Very High. Key to the confidence*
 2679 *scores: + = Low, ++ = Medium, +++ High. Where urgency scores are represented by: CAN = Critical Action Needed, CI = Critical*
 2680 *Investigation, MAN = More Action Needed, FI = Further Investigation, SCA = Sustain Current Action, WB = Watching Brief. Details of how*
 2681 *the scores in this table were calculated are in the Methods Chapter.*

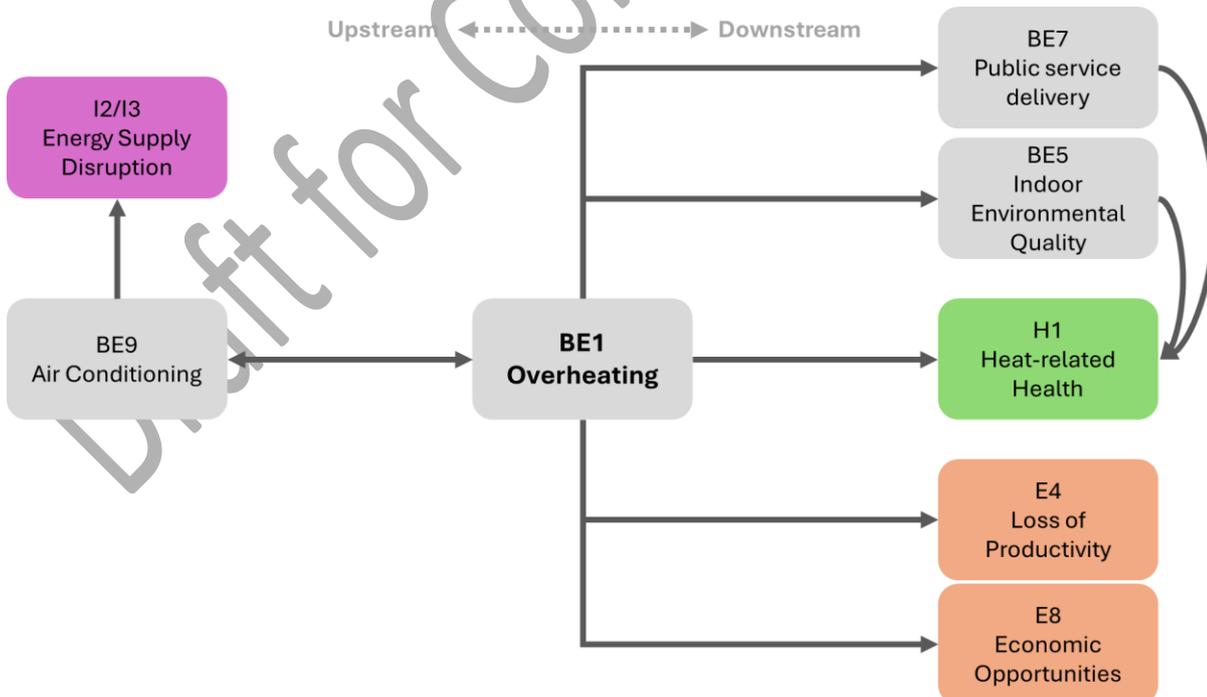
Wales								
BE9	Risks to and opportunities for households from changing energy demand.							
	Present	2030		2050		2080		
		Central	High	Central	High	Low	Central	High
No adaptation	+++ (L)	++ (L)	++ (M)	++ (M)	++ (M)	++ (M)	++ (H)	++ (VH)
With adaptation	+++ (L)	++ (L)	++ (M)	++ (M)	++ (M)	++ (M)	++ (H)	++ (VH)
Urgency scores	SCA	SCA		MAN			MAN	
Overall urgency score	MAN							

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6.3 Connections between risks

BE1

Nature of risk	Lead	Comments
Indoor air quality may worsen due to changes in ventilation habits aimed at preventing overheating (1)	BE5	Downstream (can impact H1 downstream)
Overheating can affect services in schools, hospitals, and prisons or other public buildings (2)	BE7	Downstream (can impact H1 downstream)
Increased overheating may increase demand for air conditioning which could reduce the risk of indoor overheating but increase the outdoor exposure to hotter temperatures (4)	BE9	Upstream (from BE1 to BE9) / Downstream (from BE9 to BE1)
Energy supply disruption can lead to overheating in houses reliant on air conditioning (5)	I2 I3	Upstream (via BE9)
Risks to health from heat depends on the extent of indoor overheating, itself linked to outdoor temperatures (6)	H1	Downstream
Decreased productivity in overheated buildings (7)	E4	Downstream
Adaptation of buildings to overheating standards and retrofitting of old buildings can provide job and economic opportunities (8)	E8	Downstream



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BE2

Nature of risk	Lead	Comments
Coastal erosion can contribute to increased flood risk	BE3	Upstream (from BE3 to BE2)
Agricultural land risks and land management changes can contribute to increased flood risk	N6	Upstream (from N6 to BE2)
Flood repairs and flood-resilient modifications can compromise overheating resilience by reducing natural ventilation	BE1	Downstream (from BE2 to BE1)
Flooding can increase risks to building fabric through damp and mould	BE4	Downstream (from BE2 to BE4)
Flooding can reduce indoor environmental quality affecting health and comfort	BE5	Downstream (from BE2 to BE5) / (can impact H3 downstream)
Flooding disrupts key public services (schools, prisons) through closures and access issues	BE7	Downstream (from BE2 to BE7)
Flooding places pressure on emergency response capabilities	BE8	Downstream (from BE2 to BE8)
Economic consequences of flooding impact public finances, particularly where insurance cover is limited	E6	Downstream (from BE2 to E6)
Economic consequences of flooding impact household finances, particularly where insurance cover is limited	E7	Downstream (from BE2 to E7)

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BE3

Nature of risk	Lead	Comments
Coastal erosion can contribute to increased flood risk	BE3	Downstream (from BE3 to BE2)
Changes in shorelines would affect the coastal ecosystems	N1	Downstream (from BE3 to N1)
Coastal change can affect building fabric due to increased baseline moisture and salt levels	BE4	Downstream (from BE3 to BE4)
Risks from coastal erosion impact heritage sites in these locations.	BE3	Downstream (from BE3 to BE6)
Coastal erosion places pressure on emergency response capabilities	BE8	Downstream (from BE3 to BE8)

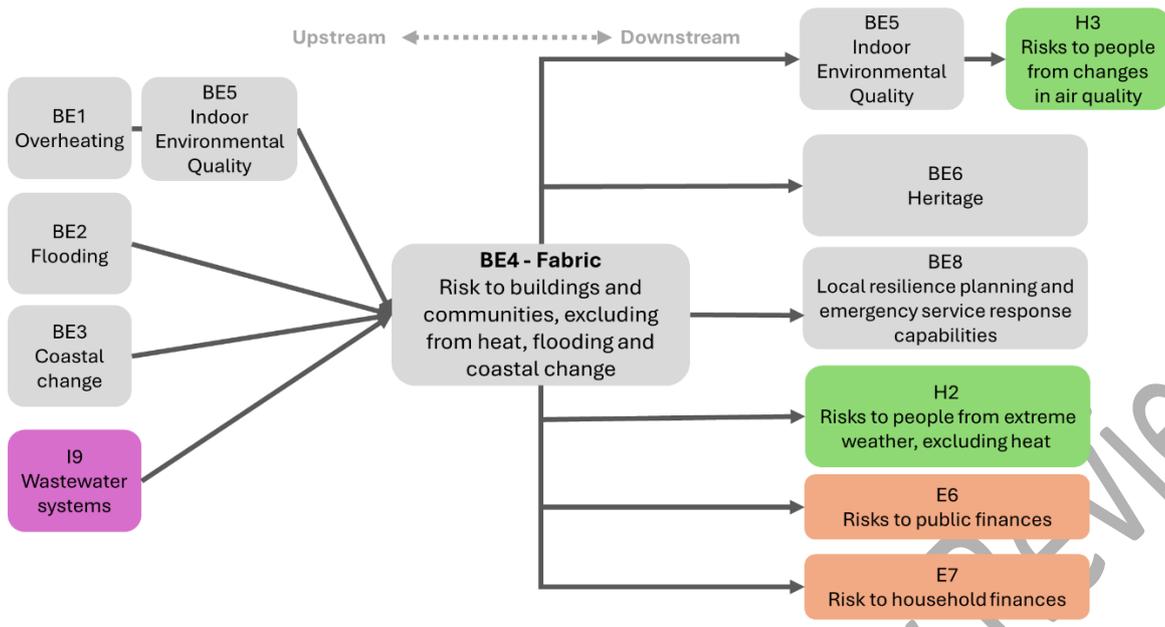
Economic consequences of coastal erosion impact public finances, particularly where insurance cover is limited	E6	Downstream (from BE3 to E6)
Economic consequences of coastal erosion impact household finances, particularly where insurance cover is limited	E7	Downstream (from BE3 to E7)

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2695 **BE4**

Nature of risk	Lead	Comments
Higher temperatures may lead to an increase of indoor humidity levels, which may affect negatively the moisture content of the fabric.	BE1-BE5	Upstream
Flooding can influence baseline moisture levels in buildings and durability.	BE2	Upstream
Properties affected by coastal change may experience an increase of baseline moisture and salt levels in buildings and loss of durability.	BE3	Upstream
Potential interaction between wastewater system and building fabric.	I9	Upstream
Higher impact of risk, if the building is of heritage value.	BE6	Downstream
Potential fungal growth as a result of building degradation mechanisms can lead to poor indoor environmental quality.	BE5	Downstream
Subsidence, wildfires, storms and landslides may place strain on local resources, planning and emergency response capabilities.	BE8	Downstream
Substantial impacts on building fabric may necessitate government insurance subsidies and funding for repair and maintenance. Also, moisture-related asthma can lead to higher NHS costs.	E6	Downstream
Damage to building fabric and allocation of building insurance finances. Where insurance does not cover issues that develop gradually, such as rainwater penetration, the cost of remediation often falls to owners or occupants.	E7	Downstream
Health and safety risks are associated with subsidence, wildfires, storms, landslides. Health risks are associated with rainwater penetration, persistently high moisture levels and exposure to mould.	H2 H3	Downstream

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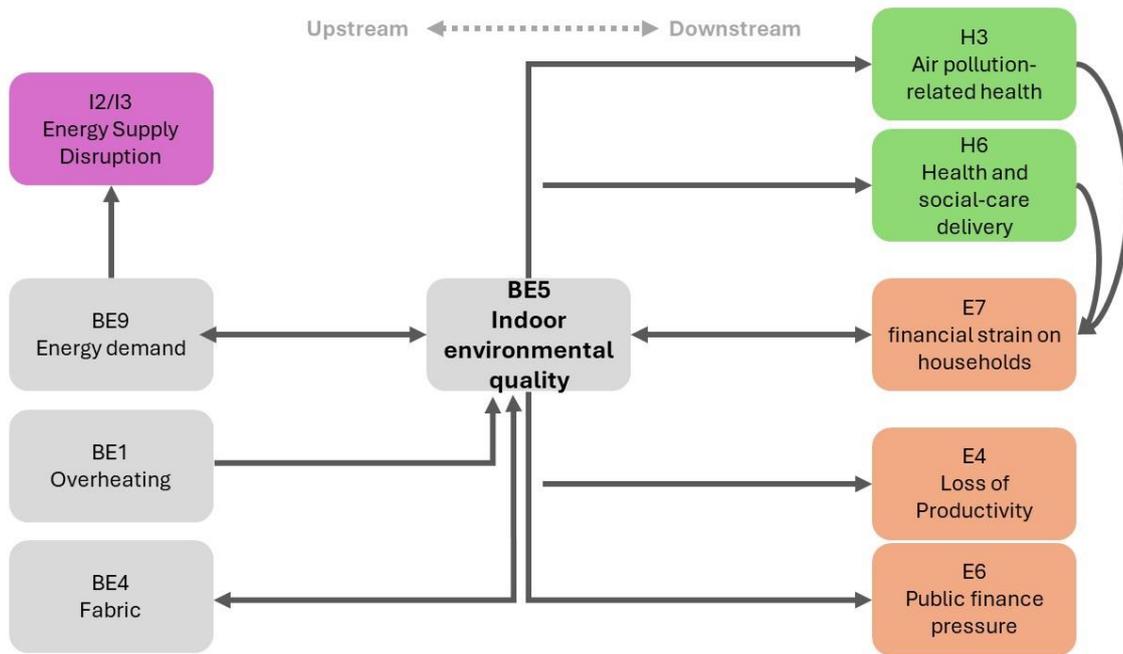


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BE5

Nature of interaction	Lead	Comments
Poor IAQ impacts health outcomes	H3	Downstream
Poor IAQ implications for health and social-care delivery	H6	Downstream
Higher outdoor temperatures altering indoor pollutant levels, indoor moisture levels, and occupant ventilation behaviour	BE1	Upstream
Structural degradation from moisture promoting fungal growth, degrading indoor environmental quality, and in turn, poor IAQ further accelerates fungal proliferation and structural damage	BE4	Upstream/ Downstream
IAQ linked to household energy demand	BE9	Upstream / Downstream
Risks to electricity generation reducing reliability of heating, cooling and ventilation, increasing damp and mould build-up	I2/I3	Upstream
Poor IAQ contributes to reduced productivity	E4	Downstream
Poor IAQ increases pressure on public finances (health and social-care costs)	E6	Downstream
Poor indoor air quality associated with financial strain on households through increased health care expenses, remediation costs, and lower income, while financially constrained—especially low-income and vulnerable—households are more likely to occupy poor-quality or energy-inefficient homes, thereby facing greater exposure to indoor air pollutants.	E7	Upstream / Downstream

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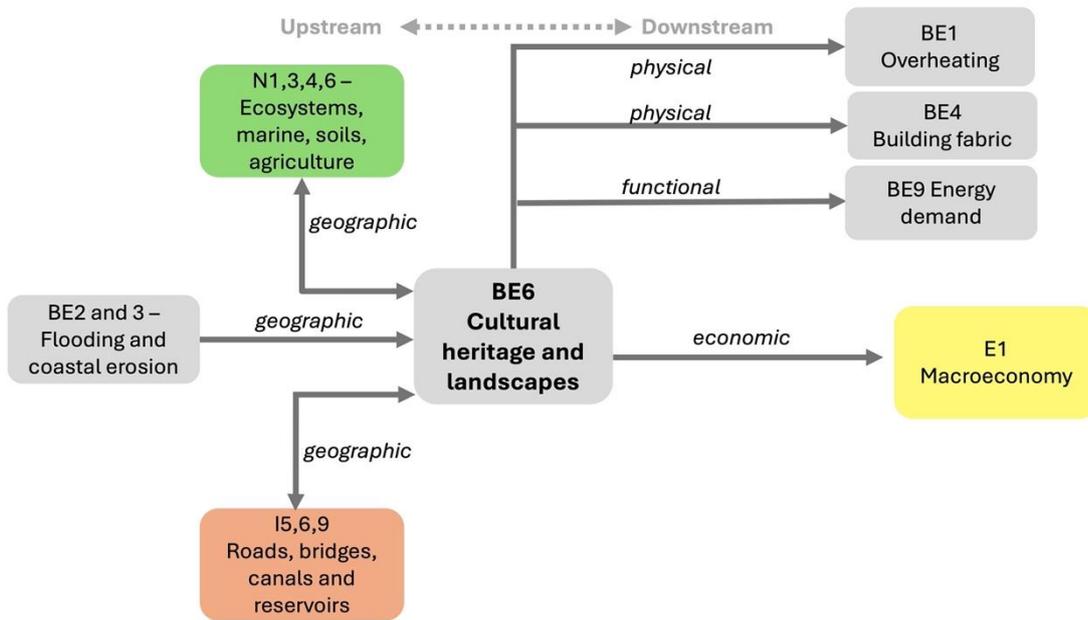
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BE6

Nature of risk	Lead	Comments
BE4 – building fabric, risks to heritage buildings will also have an impact on risks to building fabric.	BE6 – cultural heritage	Downstream – will have an impact downstream on building fabric. As agreed with Valentina Marincioni
N1, 3, 4, 6 - Risks to terrestrial and coastal ecosystems (N1), marine ecosystems (N3), soil ecosystems (N4), agriculture (N6) will impact cultural heritage and landscapes because of geographic proximity – for example, land use change for agricultural / forestry impacts historic woodlands or for example soil composition change is a threat to the chemical composition of archaeological deposits. This have been grouped since the mechanism (geographic) is the same.	N1 terrestrial and coastal ecosystems, N3 – marine ecosystems, N4 soil ecosystems, N6 agriculture,	Upstream – risks to natural systems will impact cultural landscapes
BE2,3 – Risks from flooding and coastal processes impacts heritage sites in these locations, for example increasing coastal erosion has led to the complete loss of historic sites	BE2 flooding, BE3 coastal change	Upstream – risks to coasts and floods will impact cultural heritage

<p>I5, 6, 9 – Risks to infrastructure, in particular bridges (I5 and I6), canals and reservoirs (I9) will also impact cultural heritage as infrastructure can be heritage assets (for example the Canal and River Trust is the third-largest collection of listed buildings and structures in England and Wales). This has been grouped since the mechanism (geographic) is the same.</p>	<p>I5 (roads transport system, especially bridges), I6 (rail transport system, especially bridges), I9 (water, especially canals and reservoirs)</p> <p>BE6 – lead for heritage assets</p>	<p>Upstream risks to infrastructure will include heritage</p> <p>Downstream risks to heritage are also risks to infrastructure</p>
<p>BE9 - Energy demand. Increased energy demand by arts centres and museums to keep a stable environment for collections / people will influence energy demand.</p>	<p>BE6 – lead for heritage aspects</p> <p>BE9 – energy demand providing context</p>	<p>Downstream – risks to heritage (museums) leading to increased energy demand</p>
<p>BE1 Overheating – Historic buildings (solid masonry walls, high thermal mass) able to remain cooler, evidence that historic buildings used a cooling centre during heatwaves, risks to heritage buildings also influence availability of cooler spaces</p>	<p>BE1 – Overheating</p>	<p>Downstream – can impact BE1 downstream</p>
<p>E1 Macroeconomy – Cultural heritage sector as a major employer and contributor to the economy (tourism, for example); risks to cultural heritage sector will impact the economy (loss of jobs). Retrofit of historic buildings provides jobs and economic opportunities</p>	<p>E1 - Macroeconomy</p>	<p>Downstream – can impact E1 downstream</p>

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2706 **BE7**

Nature of risk	Lead	Comments
Risk of overheating with implications in cognitive performance, health and wellbeing	Other chapter (BE1: Clare Heaviside, Charles Simpson, Oscar Brousse, Zishen Bai) Other chapter (H1)	Upstream from BE1 Downstream for all others
Flood risk in public services can cause economic damage, degrade fabric, causing health impacts	Other chapter (BE2) Other chapter (BE4) Other chapter (BE5) Other (H3)	Upstream from BE2 Downstream for all others
Public services as evacuation centers	Other chapter (BE8)	Downstream
Changes to heating and cooling energy demand	Other chapter (BE9: Energy demand)	Upstream / Downstream with feedback loop on BE1
Risks to wasted public finances upon unusable schools and prisons and the requirement for temporary solutions	Other chapter (E6)	Downstream

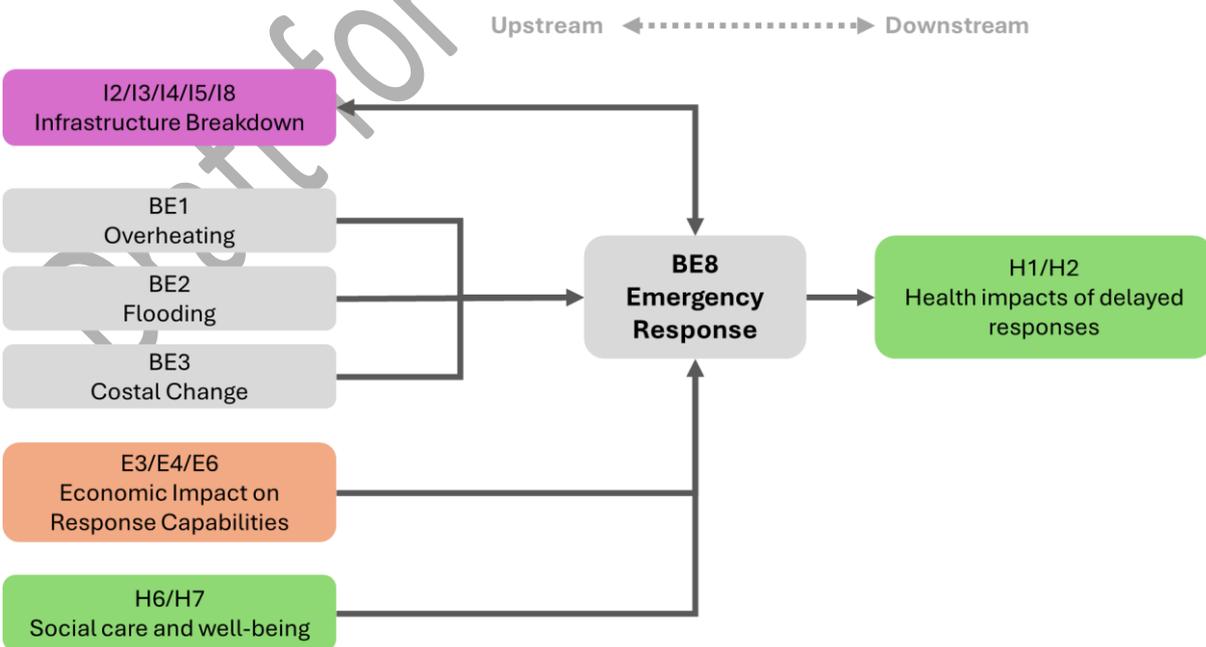
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2708 **BE8**

Nature of risk	Lead	Comments

Risks to buildings and communities from heat, flooding, coastal change impacts emergency response	Other chapter (BE1, BE2, BE3)	
Infrastructure breakdown (e.g., transport, comms) can impact emergency response	Both chapters (I2, I3, I4, I5, I8)	
Economic impacts (e.g., supply chain disruptions, labour availability, public finances) on emergency response capabilities	Other chapter (E3. Risks to domestic and international supply chains and resource inputs of UK businesses E4: Risks to the productivity and availability of labour in the UK E6: Risks to public finances)	
Health impacts of delayed emergency response	Our chapter (H1: Risks to people from heat H2: Risks to people from extreme weather, excluding heat)	
Requirement for increased emergency response	Other chapter (H6: Risks to health and social care delivery H7: Opportunities for health and wellbeing)	

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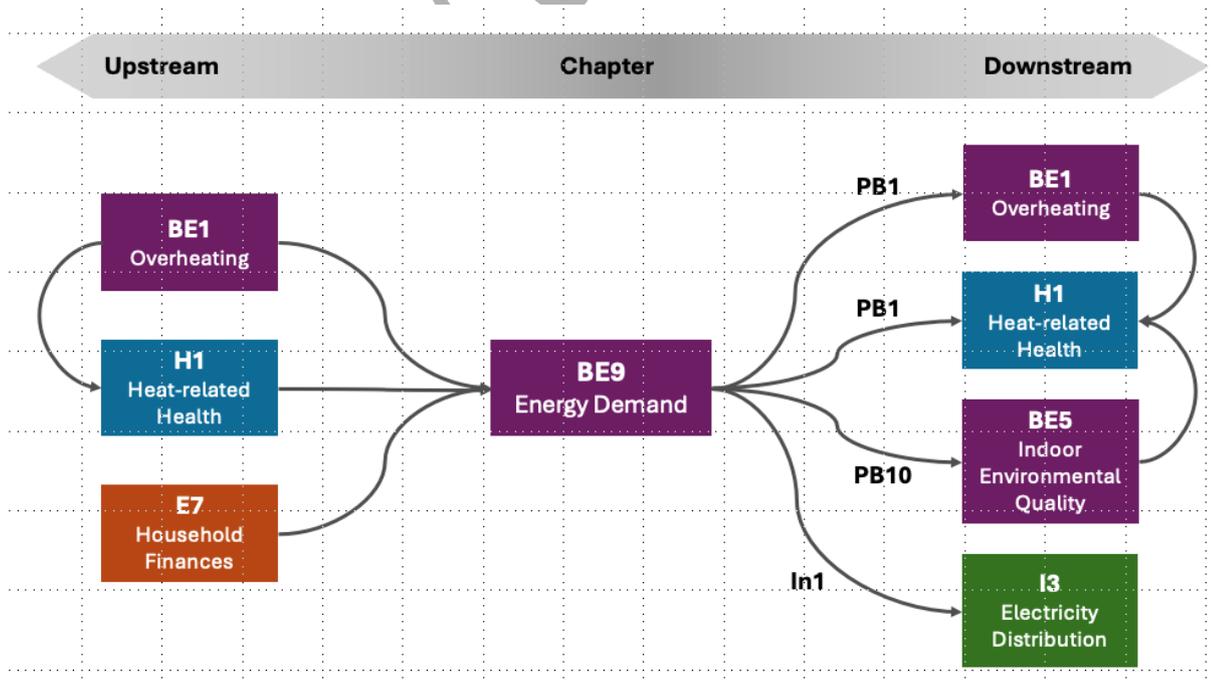
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2712 **BE9**

BE9 Energy demand	Lead	Comments
Building overheating and associated health impacts driving AC adoption.	BE1	
	BE9	
	H1	
Adoption of AC could reduce the risk of overheating, but not necessarily in an equitable way.	H1	
	BE1	
	BE9	
Peak demand for electricity for heating and cooling affects the electricity transmission and distribution network.	I3	
	BE9	
Indoor air quality interacts with heating and cooling through ventilation	BE5	
	BE9	
increased air conditioning could decrease overheating for those buildings which have it, but could increase outdoor heat in dense urban areas	BE1	
	BE9	

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Draft for Community Review

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